# South Kesteven District Council Local Plan 2011- 2036



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www.southkesteven.gov.uk/newlocalplan



#### **Foreword**



By Councillor Nick Robins – Cabinet Member Planning and Planning Policy

I am honoured to be able to write the foreword for this, new South Kesteven Local Plan. It has taken a very strong and capable team five years to bring to you our outline of the growth aspirations and how we will shape the district for the next twenty years.

The purpose of this new Local Plan is to both pave the way for the delivery of high quality, sustainable, growth in South Kesteven and to ensure that we also protect and safeguard what is special about our existing natural and built environment in equal measure. Indeed, it is the essential quality of our District that will continue to make it an attractive place to live, to work, to study, to visit and to invest in.

By their very nature local plans are framework documents - they don't make things happen on the ground without subsequent private and public sector partnerships, development and investment. However, it is the Council's firm intention to work closely with all these partners and investors in order to grow and maintain our towns, villages and countryside as thriving local communities.

This plan sets out the council's long-term vision and objectives for the District. It provides the policies and proposals to guide future growth and development until 2036, giving greater certainty to both developers and investors as well as communities

Some of the new or enhanced measures that you will see in the new Local Plan are:

- A new Southern Gateway strategic employment location of up to 118 hectares, centred on the new A1/ Southern Relief Road interchange, to support the continuing economic growth of Grantham
- Development of the Spitalgate Heath Garden Village and Prince William of Gloucester Barracks for Grantham involving some 3425 new homes and related employment opportunities within the plan period
- Inclusion of new strategic housing areas, with associated employment, on the North and East sides of Stamford amounting to around 1,700 homes and associated facilities
- A development strategy for Bourne which accommodates the community's and Neighbourhood Plan Group's desires to drive the sustainable growth of their town



- New employment and housing sites in Market Deeping, including land at Linchfield Road to be master planned for around 680 new homes
- The introduction of a policy relaxation to allow some homes to be built for local people with community support, even within the districts smaller villages
- The introduction of a Supplementary Planning Document to ensure good design within all developments
- Recognition of the importance of the visitor and retail economy building on the heritage and vibrancy of our market towns and villages.

Some of the tried and tested policies which we aim to continue using are:

- A concentration of employment and housing growth in the four towns Grantham, Stamford,
   Bourne and the Deepings
- Over half of growth is intended for Grantham in order to give it the critical mass to attract strategic employment and higher-ranking services
- A concentration of village housing in the fifteen Larger Villages
- The protection of shops, pubs and other services in all villages
- For housing developments of 11 or more homes the provision of affordable homes through Section 106 Planning agreements.

Finally, we have made a number of changes to the Plan as a result of extensive public consultation, independent examination and changing national imperatives, particularly with an emphasis on delivering more housing; amongst these are:

- Adherence to an uplifted housing target to 650, from our original target of 625 new homes a year because of a poor build-out rate between 2011 and 2018. This is rather than adopting the Government's new standard methodology which would require 767 and the shortfall thus far can be spread over the entire plan rather than within a 5 year period.
- The strengthening of environmental policies to take make sure all Developments seek to
  provide net gain to the environment and biodiversity of the District. In particular, Priority
  Habitats and species, ensuring that the wider benefits of the natural environment can be
  appreciated by all.

It is recognised and indeed likely, as the national and local perspective continues to change and adapt, that its policies will need to be reviewed. As a result, the Council has committed to an early review of this Local Plan, having it ready for examination within the next five years.

We believe that this plan represents the most sustainable choice to shape the future of our District, while also respecting its special characteristics and beauty. The plan aims to provide the homes, facilities and infrastructure to achieve the delivery of more local employment opportunities and high-quality new housing for everyone to benefit.

I would therefore like to thank, in no order, the team at SKDC, the many Community groups, Parish and Town Councils and to all the private individuals that were involved in the consultations who have invested time in producing this Local Plan and commend it to you, the residents of South Kesteven.



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# (i) List of Policies

Policy	Description		
SD1	The Principles of Sustainable Development in South Kesteven (SP)		
SP1	Spatial Strategy (SP)		
SP2	Settlement Hierarchy (SP)		
SP3	Infill Development (SP)		
SP4	Development on the Edge of Settlements (SP)		
SP5	Development in the Open Countryside (SP)		
SP6	Community Services and Facilities		
H1	Housing Allocations (SP)		
H2	Affordable Housing Contributions (SP)		
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E1	Grantham Southern Gateway Strategy Employment Opportunity		
E2	Strategic Employment Sites (SP)		
E3	Employment Allocations (SP)		
E4	Protection of Existing Employment Sites (SP)		
E5	Expansion of Existing Businesses		
E6	Loss of Employment Land and Buildings to Non-Employment Uses (SP)		
E7	Rural Economy (SP)		
E8	Other Employment Proposals (SP)		
E9	Visitor Economy (SP)		
EN1	Landscape Character (SP)		
EN2	Protecting Biodiversity and Geodiversity (SP)		
EN3	Green Infrastructure (SP)		
EN4	Pollution Control (SP)		
EN5	Water Environment and Flood Risk Management (SP)		
EN6	The Historic Environment (SP)		
EN7	Protecting and Enhancing Grantham Canal		
DE1	Promoting Good Quality Design (SP)		
SB1	Sustainable Building (SP)		
OS1	Open Space (SP)		
RE1	Renewable Energy Generation (SP)		
GR1	Protecting and Enhancing the Setting of Belton House and Park		
GR2	Sustainable Transport in Grantham (SP)		
GR3	Grantham Residential Allocations (SP)		
GR4	Grantham: Town Centre Policy		
STM1	Stamford Residential Allocations (SP)		
STM2	Stamford Town Centre Policy		
BRN1 Bourne Housing Need (SP)			
BRN2	N2 Bourne Town Centre Policy		
DEP1	The Deepings Residential Allocations (SP)		
DEP2	Market Deeping Town Centre Policy		
LV - H1 / LV - H2	Ancaster Residential Allocations (SP)		
LV – H3	Barrowby Residential Allocation (SP)		



LV - H4 Colsterworth Residential Allocation (SP)		
LV - H5	Corby Glen Residential Allocation (SP)	
LV - H6 Great Gonerby Residential Allocation (SP)		
LV - H7 Long Bennington Residential Allocation (SP)		
LV – H8 Long Bennington Residential Allocation (SP)		
LV - H9	Morton Residential Allocation (SP)	
LV - H10/ LV-H11	South Witham Residential Allocations (SP)	
LV - H12	Thurlby Residential Allocation (SP)	
ID1	Infrastructure for Growth (SP)	
ID2	Transport and Strategic Transport Infrastructure (SP)	
ID3	Broadband and Communications Infrastructure (SP)	

(SP) indicates Strategic Policy

This Local Plan replaces the South Kesteven Core Strategy Development Plan Document (July 2010); the Site Allocations & Policies Development Plan Document (April 2014), including Policies Maps; and the 1995 Saved Policies.



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## (iii) Summary

#### Introduction

This Local Plan will encourage sustainable growth and investment in South Kesteven up to 2036. It will provide greater certainty to both shape and guide development proposals and to appropriately inform all interested parties regarding the planning process.

The preparation of a new Local Plan provides the opportunity for local people and all other interested parties to help shape what the District will look like over at least the next 15 years and thereby create the policy framework that will help guide investment and development decisions over the plan period.

In essence the plan sets out an updated vision for the future of the District, it looks to establish the right amount and locations for future growth, and then guide the form, scale and type of any future developments.

The process of preparing a new Local Plan offers the Council an opportunity to proactively engage with local communities, developers, businesses, voluntary groups, public organisations, landowners and our neighbouring councils so that we can all appreciate what they think the future of the District should look like.

Key issues addressed within the Local Plan include:

- Supporting the growth of our local economy and helping to bring forward new job opportunities,
- Identifying the right amount and locations for the new homes required to meet our future needs,
- Helping to sustain and revitalise our town centres,
- Assessing the capacity of our infrastructure to meet future needs and looking to address the impact of new development on our community facilities,
- Supporting the prosperity and diversification of the rural economy,
- Improving access to open space, the countryside and recreational facilities,
- Ensuring development is well designed and energy efficient,
- Preserving and enhancing our built and natural heritage,
- Avoiding where possible the development of our productive agricultural land, and
- Making sure that issues such as flood risk are fully taken into account in planning for new development.

This document is an evidence based, new Local Plan, which sets out our ambitions for the whole of South Kesteven and its communities. It proactively allocates land for new developments whilst ensuring realism in terms of delivering its proposals.

This stage of the process seeks to consult the public and stakeholders on a Proposed Consultation Local Plan and invite representations as to the soundness of the plan.

#### **Employment and Prosperity**

South Kesteven District Council has an ambitious vision for the sustainable growth of the District; a vision which will not be achieved by the Council alone, but which will rely on it working alongside other public sector bodies and the private sector.



South Kesteven is home to some world-leading businesses but has significant untapped potential - offering an exciting opportunity for investment, bringing economic growth and prosperity, both to the District and the wider area beyond.

Taking account of projected population changes, the number of jobs within the District is expected to grow from 59,000 in 2011 to 67,000 by 2036.

The Local Plan aims to help meet the objectives of the Council's Economic Development (ED) Strategy, whilst recognising that it essentially sets out land use policies and proposals. It seeks to ensure that there is sufficient land available in the right locations to support a strong and growing local economy in the District.

In line with the ED Strategy, the Local Plan recognises the strategic significance of key employment sites at KING31/Spitalgate (Grantham), Exeter Fields/Empingham Road (Stamford), Spalding Road (Bourne), Peterborough Road and Northfields (The Deepings). A range of other employment allocations are proposed across the District to create a better balance between homes and jobs in the four main towns and the larger villages and to take advantage of strategic highway connections to the A1.

Additional policies are proposed to support the expansion of existing businesses and to protect existing employment sites, as well as restricting the loss of employment land and buildings to non-employment uses.

The Local Plan also includes a policy which seeks to support the further development of the visitor economy in recognition of the important contribution this makes to the District.

#### Planning for Population Changes

The District of South Kesteven is projected to grow from a population of 134,000 in 2011 to 161,000 in 2036. Alongside this, the age profile of the District will also change significantly through a growing older population.

This population growth and the likely changes to households have been used to produce an assessment of the number of additional homes required in the District up to 2036. The assessed need is based on the Peterborough Sub-Region Strategic Housing Market Assessment (SHMA), which covers the period 2011 to 2036. This provides a minimum requirement for the new Local Plan to allocate sufficient land to enable an average of 650 homes per annum, uplifted from 625 from 2016, to be built over the period 2011-36. This equates to 16,125 new homes in the plan period. Taking account of homes already completed and already planned for, there is a remaining amount of around 6,909 homes to be provided for in the new Local Plan, as a minimum.

Our aim is for the majority of all planned housing development to be focused upon growing Grantham in order to support and indeed strengthen its role as a Sub-Regional Centre.

Given their role as market towns with a range of services and facilities, the Local Plan also proposes new development in Stamford, Bourne and the Deepings

A review of the Larger Villages (formerly Local Service Centres) has been undertaken and the results show that Castle Bytham no longer has sufficient services and facilities to be classified as one. Fifteen Larger Villages have been identified and following a detailed site assessment process twelve sites have been identified as potential housing allocations. In addition to these allocations, the plan supports



sensitive infill housing development within the built-up part of settlements and the redevelopment of previously developed sites in all fifteen Larger Villages.

Sixty Smaller Villages have also been identified. Whilst the villages are not deemed sustainable locations for site allocations, the plan supports sensitive infill housing development within the built-up part of the settlements and the redevelopment of previously developed sites.

Some small scale sensitive development on the edge of all settlements, defined in Policy SP2, will also be supported subject to more restrictive criteria, including evidence of substantial support from the local community.

Development in the open countryside will be restricted to essential development in order to support the rural economy.

#### Meeting Specific Housing Needs

In line with our housing market assessments, the Local Plan includes policies to support affordable housing and on certain sites make plots available for custom or self-build.

The Council will encourage an appropriate mix and form of housing to meet the needs of current and future households across the District.

At present, no new sites for Gypsies, Travellers and Travelling Showpeople are proposed, although this will be kept under review in order to meet identified needs.

#### Site Allocation for Residential Development

**Grantham:** the majority of development proposed in the District is intended to take place in Grantham. This ensures development is located in the most sustainable location and enables Grantham to enhance its role as a sub-regional center. Strategic housing allocations are proposed for:

- Rectory Farm (Phases 2 and 3) [Phase 1 of this site was the development of Poplar Farm, an allocation in the Core Strategy 2011. This site is currently under construction] and Spitalgate Heath Garden Village (Southern Quadrant) [also an allocation in the Core Strategy 2011]
- Prince William of Gloucester Barracks

**Stamford**: a major sustainable extension to the north of Stamford is proposed in the Local Plan. This will require a comprehensive masterplan for the whole of the site, including land at Quarry Farm in Rutland. This is envisaged as a high quality development responding to market demands which will have its own distinctive character whilst allowing the essential character of Stamford to be preserved. Additional allocations for residential development are proposed on brownfield land at Stamford East.

**Bourne**: there is still a significant amount of new housing to be completed in Bourne through the Elsea Park scheme. One site (BRN1-H1), which will deliver approximately 107 new homes has been allocated in Bourne. It is expected that any additional sites will be allocated by the Neighbourhood Plan body which will work in partnership with the Council to identify suitable, sustainable locations for a minimum of 100 new homes over the plan period within the emerging Bourne Neighbourhood Plan.

**The Deepings**: planned housing growth is proposed to the east and north through proposed allocations at Towngate West and Linchfield Road.

Larger Villages: outside the four main towns, new development is focussed on those Larger Villages where there are good levels of services and facilities. All sites within Larger Villages have been assessed to determine the right amount and right location for new development to take place, taking



into account the deliverability of proposals and constraints on development. As a consequence, not all identified Larger Villages have allocations for new housing in Local Plan, although there may be an existing "known supply" from existing planning permissions for housing not yet implemented.

#### Protecting and Enhancing the Environment

We have a rich built and natural environment in South Kesteven. The policies of the Local Plan aim to protect and enhance the character of the District. The plan includes policies for protecting landscape and biodiversity, pollution control, water environment and Flood Risk Management, and the historic environment. In addition, the plan seeks to promote good quality design in all new developments — this will be enhanced through the production of a Supplementary Planning Document to encourage high quality design. Appendix 3 to the Local Plan covers more detailed policies and guidance with respect to renewable energy. Existing adopted planning policies which have proven effective regarding protecting open space and the setting of Belton House have been effectively rolled forward for inclusion in the Proposed Submission Local Plan.

#### Making it Happen

There is a strong emphasis in the Local Plan on ensuring that proposals and policies can be delivered.

The Council has prepared an Infrastructure Delivery Plan to support the new Local Plan. This includes the Infrastructure Delivery Schedule (IDS) which identifies the physical, social and green infrastructure needed to support the vision and growth proposals included in the Plan over the plan period, including where known, when the infrastructure will be required and how it will be funded.



## 1. South Kesteven Local Plan 2011 – 2036

#### A new Local Plan for South Kesteven

- 1.1 The Local Plan is a statutory planning document prepared by South Kesteven District Council (the Council). It contains the policies and proposed locations for sustainable growth and investment across South Kesteven up to 2036.
- 1.2 The Plan, together with adopted neighbourhood plans, will make up the "statutory development plan" for the District. This Local Plan replaces both the Core Strategy, Site Allocations & Policies DPD and the 1995 Saved Policies.
- 1.3 The Local Plan provides the spatial framework for guiding development and change across the District for the period up to 2036. The Plan establishes the key principles which will guide the location, use and form of new development and alongside other Development Plan Documents; these will aid the determination of planning applications.
- 1.4 The Local Plan presents a vision for what South Kesteven will be like by 2036. Alongside the vision are a series of objectives to explain how the Local Plan will achieve the vision. Policies Maps accompany the Local Plan (Appendix 2: Policies Maps). The Policies Maps depict land allocations and other land use designations and the policy reference is detailed on the Policies Maps for ease of cross reference with the Local Plan.

#### Why is a Local Plan being prepared?

1.5 The Council has prepared a Local Plan in order to comply with Government guidance and legislation. The National Planning Policy Framework (NPPF) was issued by Government in March 2012 and the Local Plan has been written to complement it.

#### What is the plan period?

- 1.6 The Plan period runs from 1<sup>st</sup> April 2011 through to 1<sup>st</sup> April 2036, to coincide with the Strategic Housing Market Assessment (SHMA). The Plan is forward thinking; the NPPF states that Local Plans should preferably plan for a 15 year time horizon.
- 1.7 The Plan Period up to 2036 provides an additional ten years beyond the current plan period of the adopted Core Strategy, which runs to 2026.

#### What does the Local Plan mean in terms of growth for South Kesteven?

- 1.8 As required by the NPPF, the Plan must define overall levels of growth, such as for new housing and employment land, across the District. These growth levels are to be informed by evidence of assessed need in the case of housing provision, and demand in the case of employment land.
- 1.9 The Local Plan is based on housing growth in relation to the 'Objectively Assessed Need' (OAN). The OAN considered the need for market, affordable, and other tenures of housing across the District. The OAN has been determined through the preparation of a Strategic



Housing Market Assessment (SHMA) (March 2017) for the Peterborough sub-regional housing market area which includes the adjoining local authorities of South Holland, Peterborough and Rutland. The OAN increases from 625 to 650 dwellings per year from 2016 to take into account market signals, this equates to a requirement for 16,125 new homes across the period 2011 to 2036.

- 1.10 In September 2017, the Government published a consultation document entitled "Planning for the right homes in the right places", which has the intention of moving away from localised methods of calculating housing need and instead focusing on a national standardised methodology for calculating 'local housing need'. However, the Government's proposals as set out in the consultation on the revised NPPF allow for the Council to use its own evidence of housing need, based on the lower minimum assessed need of 650 dwellings per annum, uplifted from 625 from 2016 for the period 2011 to 2036.
- 1.11 Whilst the Local Plan is based on the Council's own evidence of housing need, the Plan contains a supply of around 18% above the minimum required to deliver the OAN and a Local Plan requirement of 16,125 new homes up to 2036. As any future review of the Local Plan will need to take account of the Government's proposed standardised methodology, the supply of housing as set out in this plan will ease any transition that will need to be in place at the first review of the Local Plan.
- 1.12 A glossary of terms used in this document is set out in Appendix 1.

Sustainability Appraisal and Strategic Environmental Assessment (SEA) – What are they and why are they needed?

- 1.13 An Integrated Impact Assessment (IIA) has been carried out in order to assess the economic, social, and environmental sustainability of the Plan's proposals, as well as the health and equality impacts. The Sustainability Appraisal (SA) process is iterative and it has been ongoing to inform the development of policies and proposals in the Local Plan. There is also a requirement under European Legislation to produce a Strategic Environmental Assessment (SEA).
- 1.14 In England, the requirements of the 'Environmental Assessment of Plans and Programmes Regulations 2004' must be met. The aim of SEA is to ensure environmental considerations are taken into account in the preparation and adoption of plans and programmes with a view to promoting sustainable development, by ensuring that an environmental assessment is carried out on certain plans and programmes which are likely to have significant effects on the environment. The requirements of SEA will be met through the SA for the new Local Plan.
- 1.15 There are a number of regulatory stages for SEA:
  - Stage A: setting the context and establishing the baseline
  - Stage B: deciding the scope of SEA and developing policy alternatives
  - Stage C: assessing the effects of the plan
  - Stage D: consultation on the draft plan and environmental report
- 1.16 In January 2015, the SA / SEA Scoping report was produced and consulted upon, alongside the initial Regulation 18 consultation of the Local Plan. The comments received during this



consultation were considered and used to inform the next stages in the production of the SA/ SEA.

- 1.17 A consultation version of the SA (incorporating SEA) was produced alongside the Local Plan Regulation 18 consultation in July 2018. This version of the SA included:
  - A Review of the Baseline data and SA objectives
  - Assessment of compatibility between SA and Local Plan Objectives
  - Assessment of Reasonable Alternatives (OAN and Points of the Compass Assessments)
  - SA of less constrained sites
  - SA of the Local Plan.
- 1.18 A SA Report to accompany the Regulation 19 consultation (June 2018) on the Local Plan; and an addendum (September 2019) to accompany the Main Modification consultation were also produced.

#### Habitat Regulation Assessment

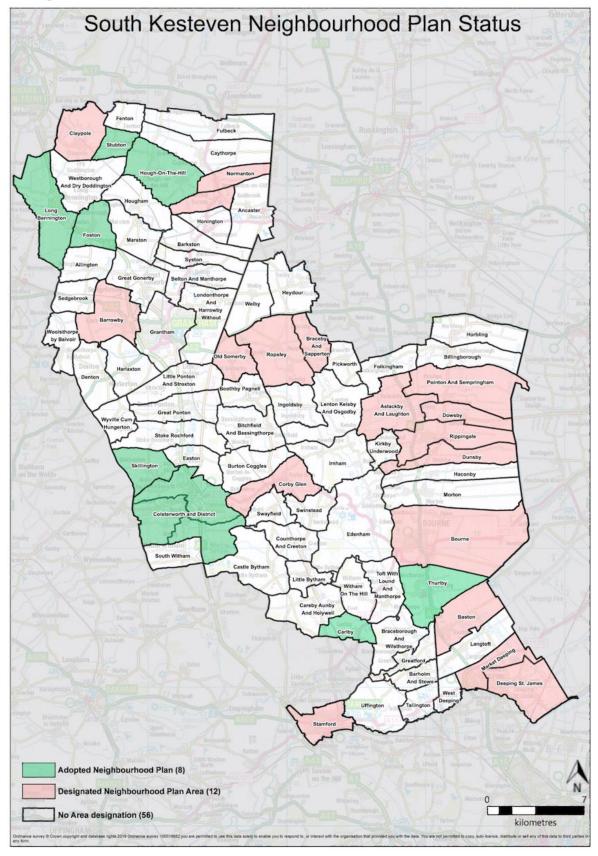
1.19 A Habitat Regulations Assessment (HRA) has been undertaken at each stage of plan production to assess the potential impacts of the Local Plan on Natura 2000 sites, as required under the Conservation of Habitats and Species Regulations 2010. Natura 2000 sites are nature conservation sites of European importance and are designated either as Special Protection Areas (for birds) or Special Areas of Conservation (for animals and habitats). In addition, Ramsar sites (Internationally Important Wetlands) are treated as if they were Natura 2000 sites in accordance with government policy.

#### Supporting Evidence

1.20 The preparation of the Local Plan has been underpinned by the development of a robust evidence base. The evidence takes the form of both technical studies and dialogue with the community and stakeholders. The technical studies, commissioned by the Council unless otherwise stated, can be viewed on the Council's website: www.southkesteven.gov.uk/newlocalplan.



# Neighbourhood Plans



#### What are Neighbourhood Plans and their relationship to the new Local Plan?

- 1.21 Neighbourhood plans are prepared under separate legislation by interested Town and Parish Councils, and in non-parished areas by Neighbourhood Plan forums. They set out the local communities' views on the future development of their areas. Neighbourhood Plans are required to be in general conformity with the strategic policies of the Local Plan.
- 1.22 A number of Neighbourhood Plans have been, or are being prepared, by communities within the District, and once approved by the Council each Neighbourhood Plan will form part of the Development Plan. As the new Local Plan progresses and gains weight, any made Neighbourhood Plans, or those currently being prepared, should be reviewed by the qualifying bodies that prepared the Neighbourhood Plans, to ensure they remain consistent with the new Local Plan.
- 1.23 The Local Plan establishes how much housing, employment and retail development is needed to meet the anticipated needs of the District over the plan period. The Local Plan also allocates suitable sites to meet the needs identified in the Local Plan. Neighbourhood Plans which are being prepared or reviewed after the Local Plan is adopted, can look to allocate additional sites for development within their designated area, however they cannot propose less development than that set out in this Local Plan. Neighbourhood Plans are required to meet the basic conditions as set out in legislation. One element of this is that a Neighbourhood Plan must be in general conformity with the strategic policies contained within the Local Plan. To assist Neighbourhood Plans that are produced in South Kesteven, a list of policies is provided at the beginning of this document, with strategic policies (SP) identified.
- 1.24 For up to date information on current Neighbourhood Plan Designations please visit: www.southkesteven.gov.uk/neighbourhoodplans



# **District Profile**

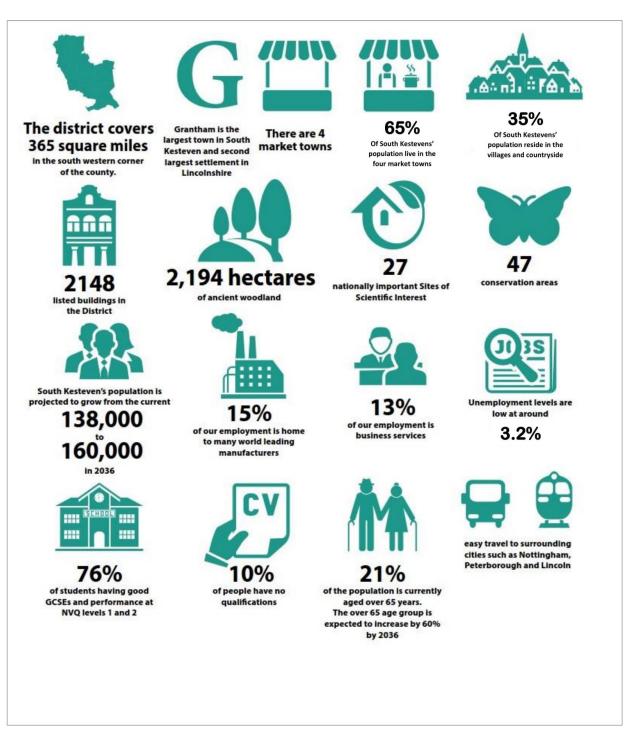


Figure 2: District Profile

Source - Nomis Official Labour Market Statistics - https://www.nomisweb.co.uk/

# South Kesteven in Context

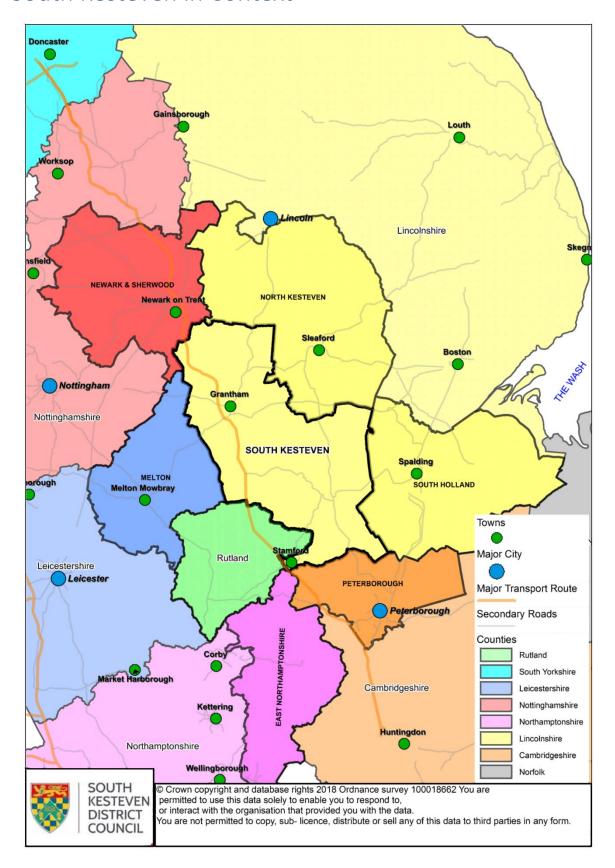


Figure 3: South Kesteven in Geographical Context

# Supporting Evidence

#### Housing

Strategic Housing Market Assessment (SHMA)

- 1.25 In 2017 an update to the Strategic Housing Market Assessment (completed in 2014 by GL Hearn) for the Peterborough sub-region (Peterborough, Rutland, South Holland and South Kesteven) and Boston was completed. The SHMA considers the objectively assessed housing need (OAN), updating previous assessments to take account of the latest demographic and economic projections. To be consistent with previous research, the report provides an assessment of housing need for the period 2011-36.
- 1.26 The National Planning Policy Framework (NPPF) requires the study to define the 'full, objectively assessed need for market and affordable housing in the housing market area' (National Planning Policy Framework (NPPF), paragraph 47). This provides a starting point for considering policies for housing provision.

Strategic Housing Market Assessment Update Report 2017 Strategic Housing Market Assessment Update Report 2015 Strategic Housing Market Assessment Report 2014

#### Strategic Housing Land Availability Assessment (SHLAA)

- 1.27 The Strategic Housing Land Availability Assessment (SHLAA) is a technical document comprising a list of sites that might have potential for housing development at some stage in the future. The SHLAA forms part of the evidence base to support the delivery of land for housing in the District.
- 1.28 The SHLAA contains the following information:
  - a list of all sites or broad locations that have been considered, cross-referenced to their locations on maps, indicating which sites have been excluded due to national policies, local designations and other suitability criteria;
  - an assessment of each site or broad location, in terms of its suitability for development, availability and achievability to determine whether a site is realistically expected to be developed and when;
  - the potential type and quantity of development that could be delivered on each site/broad location, including a reasonable estimate of build-out rates, setting out how any barriers to delivery could be overcome and when;
  - An indicative trajectory of anticipated development
- 1.29 The level of housing that could potentially be provided on a site is also set out in the SHLAA. Planning Practice Guidance states that housing potential should be guided by local conditions, including housing densities. For sites where there is no suggested capacity, the sites potential has been assessed using an average development density of 30 dwellings to the hectare. A similar approach has been used when assessing the density of potential site allocations.



- 1.30 When developing sites, it is usual for a proportion of the site to be given over to access roads, public open space and other ancillary uses. Site areas are recorded "gross" but to reflect the realities of development, sites have been "netted" down. The larger the site, the larger the area normally given over to non-developed uses. This SHLAA has used the following assumptions:
  - up to 1ha assumed developable area is 90%
  - between 1ha and 4ha assumed developable area is 80%
  - over 4ha assumed developable area is 60%.

Strategic Housing Land Availability Assessment 2015

#### Grantham and Stamford Capacity and Limits to Growth Studies

- 1.31 The Capacity and Limits to Growth Studies for Grantham and Stamford were commissioned in 2015. The aim of the capacity studies are to determine at both a strategic and a local level the capacity for housing and employment growth at Grantham/Stamford over the Local Plan period. In so doing, the studies identified and considered potential limits or constraints to growth, as well as the potential for these constraints to be mitigated and growth opportunities realised.
- 1.32 The studies were commissioned and prepared as technical, impartial and objective exercises. In determining the suitability or otherwise of land for development, the assessment was based on the physical characteristics of the land and on relevant local and national planning policy considerations. These strategic studies propose areas more constrained for development and those less constrained for growth and development.

Grantham Capacity and Limits to Growth Study 2015
Stamford Capacity and Limits to Growth Study 2015

#### Gypsy and Traveller Accommodation Assessment (GTAA)

1.33 In November 2015, the Council and Rutland County Council commissioned a Gypsy and Traveller Accommodation Assessment (GTAA). The purpose of the assessment was to quantify the accommodation and housing related support needs of Gypsies and Travellers (including Travelling Showpeople) in terms of residential and transit sites and negotiated stopping arrangements, and bricks and mortar accommodation for the period up to 2036.

Gypsy and Traveller Accommodation Assessment 2016

#### Five Year Housing Land Supply Assessments

1.34 The NPPF requires local planning authorities to identify and maintain a rolling supply of specific deliverable sites, sufficient to provide five years' worth of housing against their annual housing requirement. This annually produced assessment sets out the Council's assessment of whether there is a five year supply of deliverable housing land within South Kesteven District.

Five Year Housing Land Supply Assessments



#### Settlement Hierarchy 2017

1.35 The Settlement Hierarchy Report (2017) is based upon the village survey data which was first gathered in 2015 and updated in 2016. The document considers the role and functions of different settlements across the District and examines different methodologies for determining what level they should be in the Settlement Hierarchy. The document primarily focuses on the previous Local Service Centres (LSCs) and whether they should still be treated differently than other settlements in the District. It also examines whether there are any villages that should move higher in the settlement hierarchy or should no longer remain as a Local Service Centre. Local Service Centres are now designated as Larger Villages within this Local Plan.

Settlement Hierarchy Report 2017

#### Sites Assessment Background Report 2017

1.36 A number of separate pieces of work have been undertaken with regards the potential site allocations, for example, the Sustainability Appraisal, site visits and infrastructure planning. The Site Assessment Background Report summarises each of these individual pieces of work and concludes on the reasons why a site was or was not a selected as an allocation in the Consultative Draft Local Plan.

Site Assessment Background Report 2017

### Employment and Economy Employment Land Study (ELS)

1.37 In 2015 the Council commissioned an Employment Land Study (ELS) of the District. The ELS provides an assessment of supply of, and demand for, employment land across the District, and has been used to inform the future approach to the provision, protection, release or enhancement of employment land and premises. The review updates and builds on the existing employment land evidence base and the 2010 Employment Land study. The ELS was carried out in parallel with the Grantham Capacity and Limits to Growth Study.

Employment Land Study 2015
Review of Alma Park Industrial Estate 2015

#### Retail

Retail Needs and Town Centre Study 2010

- 1.38 The Retail Needs and Town Centre study was conducted by NLP (Nathaniel Litchfield & Partners) for South Kesteven in 2010. The key objectives of the study were to:
  - Assess the future need and capacity for retail, leisure and other town centre uses.
  - Assess existing supply and demand for retail, leisure and other main town centres uses.



- Assess future demand and the potential future role and capacity within existing centres.
- Assess the role, vitality and viability of the designated centres; and identification of the centres where development will be focused,
- Identify sites for accommodating future development and opportunities for growth of existing centres.

#### Retail Study 2015

1.39 AECOM/Savills were commissioned by the Council to carry out an updated Retail Study in 2015. The study forms the evidence base in relation to retail policies for the emerging South Kesteven Local Plan 2011 – 2036. As the previous study by NLP was produced in 2010, an updated Household Survey was completed for the 2015 study and this supports a revised Retail Capacity Assessment for the main towns of Grantham, Stamford, Bourne and Market Deeping. A full review of the policy background and of the respective centres was also undertaken to inform the assessment and parallel exercises were also commissioned in relation to the capacity for convenience and comparison retail development within those town centres.

Retail Needs and Town Centre Study (2010) Retail Study 2015

# Transport *Local Transport Plan*

- 1.40 The Local Transport Plan (LTP) sets out the overall strategy and delivery arrangements for transport across the whole of Lincolnshire, aiming to support growth, tackle congestion, improve accessibility, making roads safer and supporting the larger settlements of the County. The LTP and the Local Plan are aligned with each other's objectives. The Local Plan aims to support the development of a sustainable, efficient and safe transport system, increasing sustainable methods of travel, protect the environment and improve access to key services.
- 1.41 The 4th Lincolnshire LTP covering 2013/14 to 2022/23 sets out the following objectives for Lincolnshire:
  - Assist the sustainable economic growth of Lincolnshire, and the wider region, through improvements to the transport network;
  - Improve access to employment and key services by widening travel choices, especially for those without a car;
  - Make travel for all modes safer and, in particular, reduce the number and severity of road casualties;
  - Maintain the transport system to standards which allow safe and efficient movement of people and goods;
  - Protect and enhance the built and natural environment of the County by reducing the adverse impacts of traffic, including HGVs;
  - Improve the quality of public spaces for residents, workers and visitors by creating a safe, attractive and accessible environment;
  - Minimise carbon emissions from transport across the County.



#### **Grantham Transport Study**

- 1.42 In 2005, Lincolnshire County Council (LCC) commissioned a transport study for Grantham. The aim of this study was to look at all of the issues that relate to transport in the town and set out a range of local proposals to tackle congestion and improve transport options. In 2014 the study was reviewed. This review set out four key aims:
  - Making Grantham a better place in which to live, work and shop;
  - Making alternative ways of travelling more attractive;
  - Making the most of the railway station;
  - Helping people get around town more easily; and
  - Catering for new developments

**Grantham Transport Study 2005** 

#### Environment

Strategic Flood Risk Assessment (SFRA) 2017

- 1.43 The NPPF and associated Planning Practice Guidance for Flood Risk and Coastal Change (PPG) emphasise the active role Local Planning Authorities should take to ensure that flood risk is understood and managed effectively and sustainably throughout all stages of the planning process. The NPPF outlines that Local Plans should be supported by a Strategic Flood Risk Assessment (SFRA) and Planning Authorities should use the findings to inform strategic land use planning.
- 1.44 The purpose of the revised SFRA is to collate and analyse the most up to date readily available flood risk information for all sources of flooding, to provide an overview of flood risk issues across the District. This will be used by South Kesteven District Council to inform the application of the Sequential Test for future site allocations. The revised SFRA will also provide more detailed information regarding the nature of flood risk to enable further assessment of those sites where the Exception Test may be required.

<u>Strategic Flood Risk Assessment – Level 1 (2017)</u> Strategic Flood Risk Assessment – Level 2 (2017)

#### Water Cycle Study (WCS)

1.45 A Water Cycle Study (WCS) was completed for South Kesteven District Council in 2011. This was prepared in addition to a town specific WCS for Grantham (January 2010), which was required due to the Town's Growth Point status. The WCS assessed proposed growth for possible implications on the water environment, and water infrastructure.

Water Cycle Study 2009/2010

#### Water Cycle Study Update 2016

1.46 The Water Cycle Study Update (2016) has determined whether the conclusions of the 2011 detailed WCS, and the Grantham specific WCS (2010) are still valid, and where required, provides details of additional water cycle solutions (such as infrastructure) required to support future growth and the locations for growth as identified in the draft Local Plan.

Water Cycle Study 2016



#### Points of the Compass

1.47 These appraisals divide the areas around certain towns and villages into sections and looks at the constraints of each section, relating them back to the various sustainability themes. This piece of work aids the identification of future directions of growth in these settlements. The point of the compass analysis is contained within the:

<u>Sustainability Appraisal Points of the Compass 2017</u> Sustainability Appraisal Points of the Compass 2018

#### Open Space Review 2017

1.48 An audit of the existing provision of open space was carried out in 2017. This has updated the original 2009 Open Space Study and provides a robust evidence base for determining the open space requirements on new development proposals.

Open Space Review 2017 Open Space Study 2009

#### Review of Local Wildlife Sites 2017

- 1.49 In 2014, South Kesteven District Council commissioned Ecology Consultancy to carry out a review of 208 existing Sites of Nature Conservation Importance (SNCIs) and two additional sites (Langtoft Former Gravel Pits and Grantham Allotments, Harrowby) in order to assess each site's ecological value and conclude their resulting designation status.
- 1.50 Of the original list of 210 sites scheduled for survey:
  - Thirteen sites were de-selected from the review process.
  - Two sites (Row Wood & Ringstone Woods and Stainby Warren & Gunby Dale) were split into separate sites and each was assessed separately.
  - One site was added (Irnham Hall Grounds)
  - Fifty-two sites could not be assessed 20 of these were sites where it was not possible to determine the landowner or to view the sites from public land and 32 of the sites were owned by nine landowners who refused to give permission for surveyors to access the sites. These sites will remain as SNCIs.
  - Access to an additional site, Langtoft Former Gravel Pits was denied and this site will therefore remain without a designation.
- 1.51 Each site was surveyed to identify plant species present and to collect data about a range of other habitat features as defined by the Greater Lincolnshire Nature Partnership (GLNP) (2006) in its guidance for the selection of Local Wildlife Sites (LWS) for the historic county of Lincolnshire. Incidental faunal records were also collected during each survey. The information gathered was then used to evaluate each site against the Local Wildlife Site selection criteria and to make recommendations as to which sites should be considered by the Local Wildlife Sites Panel for designation.
- 1.52 The results of the 2014 surveys were combined with earlier survey work undertaken by the GLNP to produce the new LWS and SNCI layers on the Policies Map. Further survey work is ongoing also with the GLNP to review any remaining SNCI sites not surveyed under the initial programme. This will ensure comprehensive LWS coverage for the District which will support environmental and ecological protection and also aid improvements.

Review of Local Wildlife Sites 2017



## Challenges for the Local Plan to Address

- 1.53 A number of interrelated issues illustrated by the District Profile need to be addressed if sustainable growth is to be delivered in South Kesteven. These set the context for the overall vision and objectives of this Plan.
- 1.54 South Kesteven has a number of features that make it an attractive location for sustainable growth and prosperity. These include:
  - A location at the heart of England with good regional, national and international transport links
  - An attractive rural setting and generally high quality of life
  - Reasonable house prices
  - Regionally high educational attainment (at NVQ Levels 1 and 2)
  - The availability of employment sites and other development opportunities
- 1.55 However, similar to other locations, South Kesteven also has a number of challenges that need to be considered. These challenges are set out in the table below, and have been categorised as economic, social or environmental issues:

Economic Challenges Social Challenges Environmental Challenges		
Economic Challenges	Social Challenges	Environmental Challenges
High levels of car dependency and outward commuting by South Kesteven residents	650 new homes, uplifted from 625 from 2016, are needed annually over the period 2011-2036 to meet	Need to protect and enhance local wildlife, its habitats and important natural features
A 'skills base' gap – a need to provide access to training to ensure that those seeking to enter the labour market have	our Objectively Assessed Need (OAN)  • A mix of housing types	<ul> <li>There are heritage assets at risk within the District. Continue monitoring</li> </ul>
the right skills to meet demand	and tenures is required to meet local needs. There is	these and react to any heritage feature at risk within South Kesteven
Having the right amount and type of employment	a particular demand for two and three bed	
land/business space. Ensuring employment provision is	properties, arising from newly forming households and older households	Flooding from rivers is a limited problem in South Kesteven but surface
affordable. There is currently a shortage of available serviced and well located employment	seeking to downsize	water run-off may be an issue in some areas
sites, and premises, which is constraining the development of	The number of older people living in the District	Some wastewater
new employment opportunities in key locations across the	is expected to increase significantly over the plan	treatment works in South Kesteven do not
District	period - this has significant implications for meeting	have capacity to accept further wastewater from
Promoting sustainable tourism     whilst protecting the unique	housing, health and care needs	future growth, without an increase in the



- culture, environment and heritage of South Kesteven
- Raising the awareness of South Kesteven as a place to visit, invest and do business
- Supporting and ensuring our market towns are vibrant and attractive to residents and visitors
- A1, A52, and East Coast Mainline provide strategic transport routes which provide economic opportunities for South Kesteven – there is a need to ensure the District fully exploits these and builds upon the economic growth in Cambridge and Peterborough to the South
- Increasing need for specialist or extra care housing –support this through targeted new build provision and providing adaptations to existing housing stock
- Areas such as Stamford with high house prices and shortage of affordable housing

- volumes they are consented to discharge
- Reducing pollution and managing the District's contribution to harmful carbon emissions and climate change

1.56 Whilst categorising the challenges for the Local Plan aids our understanding of the issues facing the District, as is often the case, issues and challenges are rarely neatly confined to a single category and are often interrelated. So, whilst growth is inevitable if the District is to continue supporting its growing population, growth does not only mean increases to housing and population but also growth in the local economy, increased provision of jobs and improved infrastructure. There are important social, economic and environmental issues which need tackling, inequalities to address, and services to be improved and through a coordinated approach to sustainable growth and supporting development these challenges can be tackled head on.

#### Delivering Sustainable Growth

1.57 The Local Plan plays a key role in delivering the District's sustainable growth. The Local Plan evidence base establishes the appropriate amount of new homes, jobs, retail and infrastructure needed in the District up to 2036. The Local Plan uses this evidence together with evidence of environmental, landscape and social assets to ensure we plan for an appropriate balance of development in the right locations and of the right scale. This balance will help to achieve sustainable growth where we ensure that changes and development today meet our current and future needs but does not compromise the ability of future generations to meet their needs and have a high quality of life.

#### Locations for Development

1.58 Locations for growth need to be identified for new housing, employment and other development to meet the needs and aspirations of the local community in the period to 2036. The need for new development requires careful consideration and balance against the need to protect South Kesteven's character. While Grantham, Stamford, Bourne and The Deepings are the most sustainable locations for new development, the needs of the rural areas also need to be met. Some development of an appropriate scale is acceptable



and sustainable in the larger villages where some local services are available. Development in these locations may help to maintain or enhance the vitality of the community and meet local needs by providing a choice of housing and opportunities for work. New development will need to be located and designed to reflect the fact that much of the District has limited public transport services and is relatively inaccessible without private transport.

1.59 Within Grantham, the Ministry of Defence has announced the closure of the Prince William of Gloucester Barracks and this is due to take place within the plan period. Suitable new uses for this site and any other military bases will need to be determined should they be closed and proposed for other uses.

#### **Creating Sustainable Communities**

- There is an assessed requirement for 16,125 additional new dwellings in South Kesteven from the period 2011 to 2036. The Local Plan allocates suitable sites to meet this housing requirement and will provide a trajectory which indicates how much housing development is expected to take place in each year of the plan period. The number of older people living in the District is expected to increase significantly over the plan period this has significant implications for meeting housing, health and care needs, which the plan needs to positively respond to. There will be a need to plan for self-build and custom house building and to meet any requirements for assisted home purchase as well as Affordable Housing schemes currently available and any that may be introduced by the Government.
- There is also a need to identify suitable sites for Gypsies and Travellers in South Kesteven District. The Gypsy and Travellers Accommodation Needs Assessment (GTAA) has identified a need for up to 32 pitches for Gypsies and Travellers to 2036 and 9 yards (or plots) for Travelling Showpersons until 2036. This need can be accommodated within the District through careful consideration of both the needs of the travelling community and the settled community. The relevant policies are contained within the Meeting Housing Needs section under sub-section Gypsies and Travellers.

#### Building our Economy and Supporting Infrastructure

- 1.62 New land for employment will be needed to meet the needs of existing employers and to attract new ones into South Kesteven. At present there are high levels of out commuting from South Kesteven to surrounding areas while conversely existing employers find it difficult to recruit staff. Although wages of residents are slightly higher than the East Midlands regional average, there is a limited range of work opportunities in the District and workplace based earnings and skills are lower than regional averages. There is a need to ensure that those seeking to enter the labour market have the right skills and that we understand the demand for skills in our employment market so that training provision and access to it is appropriate. The needs of the rural economy need to be catered for, including farm diversification and use of redundant farm buildings.
- 1.63 Tourism is an important element of South Kesteven's economy and suitable policies are needed to promote tourism development in suitable locations. All four market towns act as main service centres and need to maximise their appeal to visitors, businesses and investors. The vitality and viability of the town centres needs to be positively enhanced. This includes making appropriate provision for new retail and leisure facilities, town centre living and environmental enhancements where needed.



There is a need to maximise the locational potential of parts of the District with good access to the A1 and A52 as well as the East Coast mainline, as these strategic transport routes provide economic opportunities. Sustainable forms of transport need to be improved and further integrated in order to encourage public transport, walking and cycling as alternatives to car travel.

#### Sustaining our Environment

- 1.65 The high quality of the District's landscape and countryside, cultural heritage, archaeological and built environments should be protected and enhanced, with the importance of local distinctiveness recognised.
- 1.66 The design of new development should be of the highest quality to take account of the need to reduce the opportunities for crime, fear of crime and anti-social behaviour, ensuring that the natural and built environment is not adversely affected and new development reflects energy, resource efficiency and waste management issues.
- 1.67 There is a need to protect natural resources and conserve and enhance biodiversity by protecting wildlife and its habitats whilst promoting "green infrastructure" through new and existing development. The need for open spaces and opportunities for recreation facilities also requires careful consideration.
- 1.68 The effects of climate change require consideration, including any contribution towards meeting renewable energy targets. Proposals and locations for energy generation from renewable sources must comply with the relevant Local Plan policies and new developments should consider the scope for on-site power generation.

#### Duty to Co-operate

- 1.69 The Duty to Co-operate (with neighbouring local authorities) was introduced by the Localism Act 2011, and amends the Planning and Compulsory Purchase Act 2004. It places a legal duty on local planning authorities, like South Kesteven, to engage constructively, actively and on an ongoing basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters.
- 1.70 The Duty to Co-operate is not a duty to agree, but local planning authorities should make every effort to secure the necessary co-operation on strategic cross boundary matters before they submit their Local Plans for examination. Local planning authorities must demonstrate how they have complied with the duty at the independent examination of their Local Plans. If a local planning authority cannot demonstrate that it has complied with the duty, then the Local Plan will not be able to proceed further in examination.
- 1.71 South Kesteven is actively engaged with the three other authorities of the Peterborough Sub-Regional Housing Market Area. These are:
  - Peterborough City Council
  - Rutland County Council
  - South Holland District Council
- 1.72 The four planning authorities have been collaborating on an ongoing basis to meet the requirements of the NPPF. The main outputs from this collaboration have been a joint SHMA



- and two subsequent updates, which identify the scale and mix of housing needed across the Housing Market Area between 2011 and 2036. This sets out the definitive position on objectively-assessed housing need for each of the four local authorities.
- 1.73 A Memorandum of Understanding (MOU) has been prepared and signed by the four authorities. This sets out the agreed position between the authorities with regards to objectively-assessed housing need and confirms that the full housing need for the Housing Market Area can be met by each local authority.
- 1.74 The MOU provides a clear demonstration that the four authorities have effectively cooperated to plan for issues related to objectively-assessed need and consequential cross-boundary impacts.

Memorandum of Understanding relating to the Peterborough Sub-Regional Housing Market Area 2017

- 1.75 In addition, a draft Statement of Common Ground (SoCG) between Lincolnshire County Council (LCC), Rutland County Council (RCC) and South Kesteven District Council (SKDC) has been produced regarding the land to the north of Stamford. The purpose of this SoGC is to facilitate co-ordination and co-operation between the three Councils as they seek to jointly plan land to the north of Stamford extending across both Rutland and South Kesteven's area identified as potentially suitable for a sustainable urban extension.
- 1.76 The key objective of the joint planning process is to ensure the development of the land north of Stamford comes forward in a collaborative, co-operative and holistic way, phased appropriately, and in accordance with relevant policies of the emerging South Kesteven and Rutland Local Plans. This will entail ensuring the appropriate, high quality provision of new homes across a range of sizes and tenures, alongside self-build opportunities; supporting infrastructure; appropriate social and community facilities.
- 1.77 A secondary objective is for the joint planning process, of which this draft SoCG is the first step, to contribute towards fulfilling the Duty to Co-Operate for both local planning authorities, a necessary requirement if both of their emerging Local Plans are to be found sound at examination. In terms of housing need only, the draft SoCG provides for housing that is the outcome from the joint planning process across the proposed development on the north side of Stamford to specifically contribute to the assessed housing need of South Kesteven.

#### The Vision for South Kesteven's Local Plan

1.78 The vision for South Kesteven's new Local Plan looks to maximise the potential of the District, through supporting the delivery of jobs, growing the economy, enhancing the role of the town centres, and enabling villages and smaller settlements to deliver appropriate forms of sustainable growth. Together these will aim to provide a high quality of life to residents throughout the District, making South Kesteven a place where people want to live, work, invest and visit.



#### 2036 Vision for South Kesteven

In 2036 South Kesteven will continue to be a vibrant part of Lincolnshire. It will have strong links to the growing economies of Peterborough, Cambridge and London, in particular. The distinctive local character, unique local heritage and environmental and cultural assets will be a source of enjoyment of all and will be enhanced where possible.

The District will have a successful, diverse economy providing employment opportunities for the local workforce, equipped with a wide range of skills to meet employer needs. It will be an area of sustainable, high quality growth and a popular place to work, live, visit and invest in.

South Kesteven will provide a high quality of life, consisting of sustainable urban and rural communities where people want to live and work and are able to do so in quality and enhanced environments. The District will be a safe place to live with strong communities.

The network of town and village centres will grow and develop appropriately, according to their size, and will provide a range of accessible services in a good environment. This will be achieved by:

- Creating the right balance of jobs, housing, services and infrastructure;
- Ensuring that development is sustainable in terms of location, use and form;
- Balancing the development needs of the District with the protection and enhancement of the natural and built environment;
- Addressing and mitigating any negative effects of development on the built and natural environment;
- Working with partners and residents to develop a place that is welcoming to all.

#### Grantham

Grantham's role as the Sub-Regional Centre will be strengthened through significant housing and employment growth. The town will capitalise on its status as the sub-regional centre for Southern Lincolnshire and its position between Lincoln and Peterborough. The town will develop employment opportunities, particularly through the provision of a new junction to the A1 at the Southern Gateway as part of the proposed Southern Relief Road, making Grantham an even more successful sub-regional centre and leisure destination, providing for both the local community and visitors from a wider area.

A new major Sustainable Urban Extension to the south of the town will be developed at Spitalgate Heath in the form of a nationally designated Garden Village; there will be further significant residential development to the north and north-west of the town.

New employment opportunities, together with the good educational offer of the town, will help to retain and develop skills and talent.

The town centre will provide a safe and attractive environment for people to shop, live and spend their leisure time. Pedestrians and other non-car users can move around safely and comfortably and there will be improved walking and cycling links from surrounding residential areas.

#### **Stamford**

The town will grow through a sustainable urban extension to the north providing a vibrant, well-designed, appropriately structured development that addresses local housing need and provides tangible benefits for both new and existing residents. The Stamford North Extension (SNE) will foster high quality public realm, built form and landscaping, whilst enabling the essential character of the historic town to be preserved.



Stamford will remain as a historic, rural market town and thriving tourist destination. The important heritage assets and green spaces will be preserved and enhanced where possible.

The local economy will be supported through the supply of land to develop a diverse, range of employment opportunities, resulting in a vibrant and modern economy, with increased jobs and enhanced prosperity that has capitalised on the location close to the A1 and links with Peterborough and Cambridge. The growth will be supported by improvements to infrastructure and services and will enable all sections of the community to enjoy a sustainable way of life.

#### **Bourne**

Bourne will have further developed its distinctive market town role. Housing development at Elsea Park will be completed and well integrated into the town. Planned growth has been identified to the east of the town centre. Other housing growth will be identified in the Bourne Neighbourhood Plan.

The Plan will preserve and enhance where possible Bourne's defining assets, including the heritage assets and green spaces. The economy of the town will be supported through the supply of appropriate land to develop a robust modern economy to increase jobs and enhance prosperity, particularly with respect to its relationship with food production and the Fenland economy. The growth will be supported by improvements to infrastructure and services and will enable all sections of the community to enjoy a sustainable way of life.

#### **The Deepings**

The Deepings will have further developed its distinctive market town role. Planned growth will take place through new developments mainly to the east of the town to meet local needs and respond to market demands.

The Plan will seek to ensure that The Deepings' defining assets, including heritage assets and accessible green space are retained and enhanced where possible.

The economy of the town will be supported through the supply of appropriate land to develop a diverse, vibrant and modern economy to increase jobs, enhance prosperity and provide a better balance between housing and employment growth. The growth will be supported by improvements to infrastructure and services and will enable all sections of the community to enjoy a sustainable way of life.

#### **Villages and Countryside**

Outside the four main towns, new development will be focused primarily on those villages where there are good levels of services and facilities, having regard to the environmental and infrastructure capacity of those villages and the desire to safeguard existing services and employment.

All villages will retain their diversity and vitality, with thriving communities, well planned and carefully managed development. Villages will have sufficient jobs and homes for local people. Larger villages will continue to provide the necessary day-to-day services to ensure rural communities have choice in terms of homes, work and recreation.

The specialised needs of rural communities will be met through appropriate development that meets defined local needs. The diversification of the rural economy will be encouraged while recognising the importance of supporting the important agricultural economy as well as protecting and enhancing where possible important environmental assets.



# Strategic Objectives for the Local Plan

- 1.79 To help prepare detailed policies and proposals, the overarching objectives of the Local Plan need to be clearly set out. The objectives listed below have been used in a consistent way in both this document and the parallel Sustainability Appraisal process. As before, with the challenges facing the Local Plan, the Strategic Objectives have been categorised as economic, social or environmental.
- 1.80 The table below details the Strategic Objectives of the Local Plan;

	Objective 1	To welcome and encourage development that supports the sustainable growth and diversification of the local economy
Economic Enhancing Prosperity	Objective 2  Objective 3	To develop a strong, successful and sustainable economy that provides a sufficient number and wide range of employment opportunities for local people by:  Providing a range of well-located sites and premises for employment  Supporting the retention of existing jobs and the development of local businesses  Promoting additional growth and diversification of the District's economy, particularly in "knowledge-rich" business and higher skill level jobs  Actively attracting inward investment: Encouraging the attainment of high educational qualifications and skill levels;  Stimulating tourism; and  Supporting the important agricultural economy and protecting quality farmland  To broaden and diversify the employment base of the District to meet the needs of a changing local economy by:  Identifying and encouraging development and diversification opportunities for specific employment sectors within Grantham
Economic Enhancing Pros		<ul> <li>opportunities for specific employment sectors within Grantham, Stamford, Bourne and The Deepings;</li> <li>Ensuring an adequate and appropriate supply of land and premises;</li> <li>Increasing inward investment; and</li> <li>Encouraging appropriate employment and diversification schemes to assist the rural economy and supporting existing employment uses in sustainable and accessible locations throughout the District.</li> </ul>
	Objective 4	To strengthen the economic vitality and viability of town centres by adapting to changing consumer patterns in shopping, living and leisure.
	Objective 5	To facilitate and sustain a network of sustainable communities which offer a sense of place, that are safe, inclusive and can respond to the needs of local people, establishing an appropriate spatial strategy that will guide the scale, location and form of new development across the District, providing the long term basis for the for the planning of South Kesteven.
	Objective 6	To facilitate and enhance the role of Grantham as an important Sub-Regional centre by ensuring the town is the main focus for new housing, employment and other facilities, as well as enhancing the role and function of the market towns of Stamford, Bourne and The Deepings.

	Objective 7	To make effective use of land by maximising the amount of development
		on appropriate previously developed sites and on sites in locations which
		reduce the need to travel.
	Objective 8	To retain and improve accessibility for all to employment, services,
		community, leisure and cultural activities through:
		Integrating development and transport provision, ensuring new
		development is located where it is most accessible by a range of
		modes of transport;
		Retaining and upgrading existing infrastructure related to transport
		and communications; and
		Ensuring choice and encouraging the use of public transport,
		walking and cycling, for as many journeys as possible.
	Objective 9	To make provision for an adequate supply and choice of land for new
		housing, employment, retail, leisure, culture and other necessary
		development, to meet the needs of the District to the year 2036, and in
		so doing improve the quality of life for all, whilst safeguarding the best
		and most versatile of our agricultural land.
<u> </u>	Objective 10	To ensure that new residential development includes a mix and range
Sei Sei		of housing types which are suitable for a variety of needs, including the
Sc		need for affordable and local-need housing in the District.
Social Housing, Health, Social and Community Needs	Objective 11	To support new and existing community infrastructure. To ensure that
Social Healt		relevant community and other infrastructure needs such as facilities for
S <del>I</del> E		leisure, new or enhanced open space provision, green infrastructure,
ing No.		health, education, affordable housing, transport, water infrastructure
isn d C		and the arts as arising from new development is delivered through on
a H2		and off site contributions. To contribute to improving the health and
		well-being of residents.
	Objective 12	To protect and promote the enhancement, sensitive use and
<del>_</del>		management of the District's natural, historic, cultural assets, green
<b>t</b>		infrastructure (including trees and woodland) and the built
ment of		environment through good design and improved networks that respect
J.		important local characteristics, ensuring new development is well
_		designed, promotes local distinctiveness, integrates effectively with its
Environmental name and Enhance Environment	Objective 13	setting and secures community safety.  To plan for and reduce the impacts of climate change by ensuring that
ha ne	Objective 13	new development is not exposed unnecessarily to the risk of flooding nor
ווי היי		increases the risk of flooding elsewhere and that opportunities to
0 <b>d</b> 0		incorporate green infrastructure (including trees and woodland) and
<u> </u>		adaptation for wildlife as a response to increases in flood risk are
En En		properly investigated.
Environmental  Protection and Enhance  Environment	Objective 14	To promote the prudent use of finite natural resources and the positive
Cti	Objective 14	use of renewable resources, through the design, location and layout of
te		development and by optimising the use of existing infrastructure,
2		wherever possible.
₫.	Objective 15	To minimise pollution which affects health and wellbeing
	Objective 15	To minimise politicon which directs fieden and wellseling

1.81 The diagram below indicates the broad spatial strategy for the Local Plan, and its context. The reasoned justifications for this are detailed in subsequent plan chapters.



# South Kesteven Key Diagram

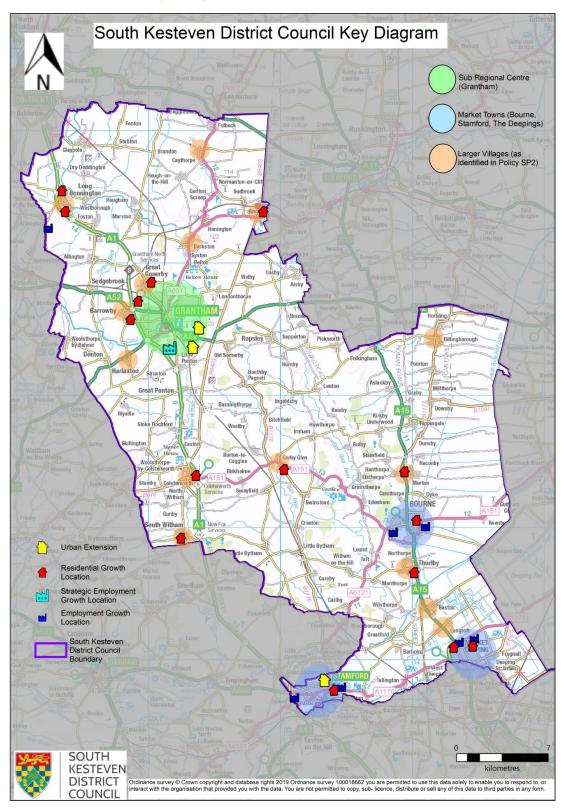


Figure 4: Key Diagram

# 2. Planning Policies for South Kesteven

2.1 The spatial policies are intended to provide the overarching framework for development within the District, providing the locational strategy to be adopted when allocating land for development. Government policy through the National Planning Policy Framework (NPPF) and National Planning Practice Guidance (NPPG) is to promote the more efficient use of land by locating development, wherever possible, on previously developed land in sustainable locations.

## SD1: The Principles of Sustainable Development in South Kesteven

Development proposals in South Kesteven will be expected to minimise the impact on climate change and contribute towards creating a strong, stable and more diverse economy.

Development proposals shall consider how they can proactively minimise:

- **a.** the effects of climate change and include measures to take account of future changes in the climate;
- **b.** the need to travel, and wherever possible be located where services and facilities can be accessed more easily through walking, cycling or public transport;
- **c.** the use of resources, and meet high environmental standards in terms of design and construction with particular regard to energy and water efficiency; and
- d. the production of waste both during construction and occupation

Development proposals shall consider how they can proactively avoid:

- **e.** developing land at risk of flooding or where development would exacerbate the risk of flooding elsewhere.
- f. the pollution of air, land, water, noise and light

Development proposals shall consider how they can proactively encourage, as appropriate:

- g. the use of previously developed land, conversions or the redevelopment of vacant or unutilised land or buildings within settlements; and
- h. the use of sustainable construction materials

Development proposals shall consider how they can proactively support:

i. strong, vibrant and healthy communities, by providing a supply of housing which meets the needs of present and future generations

Development proposals shall consider how they can proactively enhance the District's:

- j. character;
- k. natural environment,
- cultural and heritage assets;
- m. services and infrastructure, as needed to support development and growth proposals.



## Spatial Strategy and Settlement Hierarchy

## Assessing Local Housing Need

- 2.2 The Local Plan needs to make provision to meet the full objectively assessed need for market and affordable housing over the plan period. The population of South Kesteven District is expected to grow by over 26,000 residents by 2036. The plan translates the growth in population into a need for a particular number of new homes, which it then distributes in a sustainable pattern across the whole of the district.
- 2.3 The National Planning Policy Framework was published by the Government in March 2012. It introduced a particular emphasis on significantly boosting the supply of land for housing, which is to be delivered through a 'plan-led' planning system. A new series of new household and population projections have also been published, which enable the Council to form an accurate and up to date picture of the district's population and the way in which it is likely to change by 2036. Specifically, that information has been fed into a Strategic Housing Market Assessment (March 2017), to derive South Kesteven's Objectively Assessed Need of 16,125 new dwellings across period 2011 to 2036. To ensure the Objectively Assessed need is met in full, the minimum Local Plan requirement for South Kesteven is 16,125 dwellings across the period 2011 to 2036, equating to 650 dwellings per annum after applying an uplift from 625 in 2016 to take into account market signals.
- 2.4 Since 2011, there have been 4,506 housing completions. Details on housing completions are recorded in the five-year housing land supply assessment dated May 2019.
- 2.5 Whilst the housing requirement is based on the Objectively Assessed Need, the Plan trajectory (which indicated broadly when and how much housing the Council expects to be delivered) contains a "buffer" of around 18% above the minimum required to deliver the Local Plan requirement of 16,125 new homes up to 2036. The purpose of the buffer is to provide developers with a greater choice of sites and a contingency in case some which are included in the supply are not delivered within the timeframes anticipated. This should help ensure the Council delivers at least the full requirement.
- 2.6 Based on the context, vision and objectives of the Local Plan, Policy SP1 sets out the overarching spatial strategy for the Local Plan. This is then followed by Policy SP2 Settlement Hierarchy. Taken together, they indicate how the total number of new homes that are to be built will be distributed across the whole district to achieve a sustainable pattern of development.



## SP1: Spatial Strategy

The Local Plan will deliver sustainable growth across the District and throughout the Plan Period (2011 – 2036). To achieve new growth the Local Plan includes allocations for both housing and employment land.

All allocations proposed in the plan are the most suitable and sustainable development options and provide for a variety of site types and sizes to ensure choice is offered to the market and delivery is achievable.

The Objectively Assessed Need for South Kesteven is 16,125 new dwellings. To ensure the Objectively Assessed Need is met in full, the minimum Local Plan requirement for South Kesteven is 16,125 dwellings across the period 2011 to 2036, this applies an uplift from 625 to 650 dwellings per annum from 2016 to take into account market signals.

The overall strategy of the Plan is to deliver sustainable growth, including new housing and job creation, in order to facilitate growth in the local economy and support local residents. The focus for the majority of growth is in and around the four market towns, with Grantham being a particular focal point. Larger Villages will provide a supporting role in meeting the development needs of the District. Development should create strong, sustainable, cohesive and inclusive communities, making the most effective use of appropriate previously developed land (where possible) and enabling a larger number of people to access jobs, services and facilities locally. Development should provide the scale and mix of housing types that will meet the identified need for South Kesteven (as informed by the Peterborough Sub Regional Housing Market Assessments) and a range of new job opportunities in order to secure balanced communities (as informed by the Employment Land Study).

Decisions on investment in services and facilities, and on the location and scale of new development, will be taken on the basis of the Settlement Hierarchy as set out in Policy SP2.

Proposals should protect the best and most versatile agricultural land so as to protect opportunities for food production and the continuance of the agricultural economy. Development affecting the best and most versatile agricultural land will only be permitted if:

- There is insufficient lower grade land available at that settlement (unless development of such lower grade land would be inconsistent with other sustainability considerations); and
- Where feasible, once any development which is permitted has ceased its useful life the land will be restored to its former use, and will be of at least equal quality to that which existed prior to the development taken place (this requirement will be secured by planning condition where appropriate).



- 2.7 Grantham is a sub-regional centre and to ensure that Grantham continues to function effectively in that role both for the District and wider region, the majority of growth both already consented and proposed in the Local Plan is focused on Grantham.
- 2.8 The four towns Grantham, Stamford, Bourne and The Deepings offer services and facilities to their local communities as well as supporting the network of larger villages and smaller settlements located around them. In order to ensure the continued success of these Market Towns development proposals which support and enhance their role as service centres will be supported. The Local Plan will aim to protect existing retail and community facilities and to ensure that new housing and employment-generating development is sustainably located so as to complement the natural and built environments of the four Towns.
- 2.9 Beyond the four main towns Grantham, Stamford, Bourne and The Deepings -the Larger Villages (as listed in Policy SP2) are considered to be the next most sustainable locations for growth within the District and therefore should positively contribute towards meeting the District's overall growth needs. Allocations are proposed in some of these settlements, and the appropriateness of these sites has been demonstrated through a robust appraisal process.
- 2.10 Infrastructure capacity issues have been identified at some settlements and planning applications will be expected to help address the impact of development on infrastructure, where relevant.
- 2.11 The Larger Villages not only support their own communities but also fulfil the role of being a service centre to the smaller settlements and rural areas around them. Development within the Larger Villages may help to retain or improve the range of services available to both the larger villages and the other settlements served by them. The capacity of services (such as education, sewerage and water disposal) in some of these larger villages is at or near capacity. In some cases, a planned new development may bring about the provision of additional infrastructure which will resolve these issues. However, to ensure that existing infrastructure is not over-stretched, outside of the allocated sites other development within the Larger Villages will be carefully managed and should be small scale (generally expected to be on sites of no more than 11 dwellings).
- 2.12 In the Smaller Villages, (as listed in Policy SP2) there is limited capacity to accommodate new development, and whilst previously planning policies strictly limited development in these locations, it is the intention of the Local Plan to allow small, sensitive infill developments (generally expected to be no more than 3 dwellings) so that these smaller communities can positively respond to the housing needs of their people and fulfil their role as sustainable communities.
- 2.13 Development proposals on the edge of a settlement will only be supported in the following specific circumstances: where they are supported by clear evidence of substantial support from the local community or; where they form a Rural Exceptions scheme which meets a proven local need for affordable homes. In all cases the site must be well located to the existing built form, substantially enclosed and where the sites edge is clearly defined by a physical feature that also acts as a barrier to further growth (such as a road). The proposal should not visually extend building into the open countryside.
- 2.14 Where it is demonstrated that a proposal meets a proven local need for affordable housing the site should also be small in scale. In accordance with the NPPF in certain circumstances



small numbers of market homes may be permitted as part of affordable housing exception sites to make them viable. The overall number of market dwellings provided in such cases should not exceed the number of affordable homes provided and must be determined by submission of a robust viability assessment which shows the minimum number of market houses that would be required to make the scheme viable and therefore guarantee successful delivery of the affordable housing component. The Council will have any such viability assessment independently verified. The applicant will be expected to meet the cost of this assessment.

2.15 Development proposals in the open countryside which do not meet the criteria set out in Policy SP4 will be restricted, unless exceptional circumstances apply as outlined in Policy SP5. This will ensure that development is located in the most sustainable and suitable locations, but also enables those essential needs of rural communities and the rural economy to be accommodated.

## SP2: Settlement Hierarchy

In order to address the District's growth needs the Local Plan proposes that:

- The majority of development will be focused in Grantham in order to support and strengthen its role as a Sub-Regional Centre. New development proposals will be supported on appropriate and deliverable brownfield sites and on sustainable greenfield sites (including urban extensions), where development will not compromise the town's nature and character.
- Development which maintains and supports the role of the three market towns of Stamford, Bourne and the Deepings, will be allowed, provided that it does not compromise their nature and character. Priority will be given to the delivery of sustainable sites within the built up part of the town and appropriate edge of settlement extensions.
- In the Larger Villages as defined below, in addition to allocations, development proposals which promote the role and function of the Larger Villages, and will not compromise the settlement's nature and character, will be supported.

Ancaster	Barkston	
Barrowby	Baston	
Billingborough	Caythorpe and Frieston	
Colsterworth	Corby Glen	
Great Gonerby	Harlaxton	
Langtoft	Long Bennington	
Morton	South Witham	
Thurlby and Northorpe		

• In Smaller Villages as defined below, development will be supported in accordance with Policy SP3, SP4 and all other relevant policies, where development will not compromise the village's nature and character.

	Aisby	Dry Doddington	Hough on the Hill	Ropsley	Witham on the Hill
	Allington	Dunsby	Ingoldsby	Sedgebrook	West Deeping
	Aslackby	Dyke	Irnham	Skillington	Woolsthorpe By
	Barholm	Edenham	Kirby Underwood	Stubton	Colsterworth
	Belton	Folkingham	Lenton	Sudbrook	Woolsthorpe By
	Braceborough	Foston	Little Bytham	Swayfield	Belvoir
	Boothby	Frognall	Manthorpe	Swinstead	
	Pagnell		(Bourne)		
	<b>Burton Coggles</b>	Fulbeck	Marston	Syston	
	Carlby	Greatford	North Witham	Twenty	
	Carlton Scroop	<b>Great Ponton</b>	Oasby	Toft	
	Castle Bytham	Haconby	Old Somerby	Tallington	
	Claypole	Hanthorpe	Pickworth	Uffington	
	Denton	Horbling	Pointon	Welby	
	Dowsby	Hougham	Rippingale	Westborough	
ı	-			-	



## SP3: Infill Development

In all settlements defined in Policy SP2, infill development, which is in accordance with all other relevant Local Plan policies, will be supported provided that:

- **a.** it is within a substantially built up frontage or re-development opportunity (previously development land);
- **b.** it is within the main built up part of the settlement;
- **c.** it does not cause harm or unacceptable impact upon the occupiers amenity of adjacent properties;
- **d.** it does not extend the pattern of development beyond the existing built form; and it is in keeping with the character of the area and is sensitive to the setting of adjacent properties.

The Council is preparing a Design SPD to assist with the submission of applications against the above criteria. This Policy is to be read in conjunction with the Design SPD, and any development proposals will be expected to have regard to the Design SPD.

## SP4: Development on the Edge of Settlements

Proposals for development on the edge of a settlement, as defined in Policy SP2, which are in accordance all other relevant Local Plan policies, will be supported provided that the essential criteria a – f below are met. The proposal must:

- a. demonstrate clear evidence of substantial support from the local community\* through an appropriate, thorough and proportionate pre-application community consultation exercise. Where this cannot be determined, support (or otherwise) should be sought from the Town or Parish Council or Neighbourhood Plan Group or Forum, based upon material planning considerations;
- **b.** be well designed and appropriate in size / scale, layout and character to the setting and area;
- **c.** be adjacent to the existing pattern of development for the area, or adjacent to developed site allocations as identified in the development plan;
- **d.** not extend obtrusively into the open countryside and be appropriate to the landscape, environmental and heritage characteristics of the area;
- **e.** in the case of housing development, meet a proven local need for housing and seeks to address a specific targeted need for local market housing; and
- **f.** enable the delivery of essential infrastructure to support growth proposals.

As an exception to criterion a) above, a housing scheme which meets a demonstrable local need for affordable housing will be considered acceptable as a Rural Exception scheme (regardless of whether criterion a) above has been satisfied), provided that it is supported by clear up-to-date evidence that the proposal:

- **g.** is justified by evidence of local need and affordability, from an appropriate local housing needs survey; and
- **h.** meets the affordable housing needs of households who are currently resident, or have a local connection to the parish as defined in the Council's published housing allocations policy; and
- i. the occupation of the dwellings will be secured in perpetuity to meet local need; and
- j. that no other more suitable site(s) is available within the settlement.

On Rural Exception sites the Council may consider market housing provision alongside affordable housing as a means of cross-subsidising the essential affordable housing provision. In such cases



the total number of market dwellings must not exceed the number of affordable homes needed and should be supported by the submission of a robust viability assessment which demonstrates that the scheme only promotes the minimum number of market houses required to make the scheme viable (viability assessment will be independently verified and the applicant will be expected to meet the cost of this assessment)

\* the term 'demonstration of clear local community support' means that at the point of submitting a planning application to the local planning authority, there should be clear evidence of local community support for the scheme, with such support generated via a thorough, but proportionate, pre-application consultation exercise, where demonstratable evidence of local community support or objection cannot be determined, then there will be a requirement for support from the applicable Parish or Town Council or Neighbourhood Plan Group. If an application is in doubt as to what would constitute a 'thorough but proportionate', preapplication consultation exercise, then the applicant should contact the applicable local planning authority.

### SP5: Development in the Open Countryside

Development in the open countryside will be limited to that which has an essential need to be located outside of the existing built form of a settlement. In such instances, the following types of development will be supported:

- a. agriculture, forestry or equine development;
- **b.** rural diversification projects;
- **c.** replacement dwellings (on a one for one basis) or;
- **d.** conversion of buildings provided that the existing building(s) contributes to the character or appearance of the local area by virtue of their historic, traditional or vernacular form; and
- e. are in sound structural condition; and
- **f.** are suitable for conversion without substantial alteration, extension or rebuilding, and that the works to be undertaken do not detract from the character of the building(s) or their setting.



# Meeting Housing Needs

## **Delivering New Homes**

2.16 The Strategic Housing Market Assessment (SHMA) Update 2017 establishes an Objectivity Assessed Need (OAN) for South Kesteven of 16,125 dwellings from 2011 to 2036 which equates to 650 new homes, uplifted from 625 from 2016 per annum. A breakdown of housing completions, commitments and proposed allocations by settlement category is set out below – Local Plan allocations are set out under each settlement:

	Total	Consents	Commitments	Allocations	Council's	Total
	Completions	(Full/ RM	(Outline	(including	Proposed	
	April 2011 to	Permission)	Permission)	allocations	Capital	
	March 2019			with planning	Programme	
				permission)		
Grantham	1,424	1,147	1,410	4979	117	9,077
Stamford	608	334	101	2112*	0	3,155
Bourne	1,241	708	26	207**	20	2,202
The	582	295	152	753	11	1,793
Deepings						
Larger	465	220	151	1,036	0	1,872
Villages						
Smaller	186	102	99	360***	0	747
Villages						_
Total Supply	4,506	2,806****	1,939****	9,447	148	18,846

<sup>\*</sup>assumes 650 capacity from the Quarry Farm to be considered within the Rutland Local Plan, in line with a Memorandum of Co-operation between South Kesteven District Council, Rutland County Council and Lincolnshire County Council

## Location for New development, 2019 to 2036

Percentage breakdown of new development based on Consents + Commitments + Allocations + Council's Capital Programme (sum of 2 <sup>nd</sup> , 3 <sup>rd</sup> , 4 <sup>th</sup> , 5 <sup>th</sup> and 6 <sup>th</sup> columns above) *		
Grantham	53%	
Stamford	18%	
Bourne	7%	
The Deepings	8%	
Larger Villages	10%	
Smaller Villages	4%	

<sup>\*\*</sup>assumes capacity of 100 to be identified through the Bourne Neighbourhood Plan

<sup>\*\*\*</sup>windfall allowance in smaller villages to reflect policy change, based on 30 per annum.

<sup>\*\*\*\*</sup> not including small site lapse rate

- 2.17 The NPPF allows Local Planning Authorities to make an allowance for windfall sites in the five year supply if there is compelling evidence that sites have consistently become available in the local area and will continue to provide a reliable source of housing supply. Windfall sites are sites not specifically identified as being available for residential development, but which may come forward, subject to suitability. Examples may include the redevelopment of previously developed land within a town or village, or small infill sites within settlements.
- There is a strong track record of windfall sites becoming available in South Kesteven. Whilst the supply of windfall sites is finite it is expected that the number of new dwellings being delivered on small windfall sites in the smaller villages will continue, and the more permissive policy incorporated through SP3: Infill Development will further enable this. The windfall allowance for the smaller villages amounts to 30 dwellings per annum for 2021 2036. This is calculated on the basis of the Plan period having a further 17 years. The Council is committed to delivering its OAN, as a minimum, and to ensure the Plan achieves a minimum of 650 dwellings per annum, uplifted from 625 from 2016, the allocations included within the Plan are sufficient to deliver an over provision of approximately 18%.

H1: Housing Allocations
The following sites are proposed for residential development over the plan period. Sites are also shown on the Policies Map.

Policy Code	Settlement	Location	Site Area (Hectares)	Indicative number of units	
Towns					
GR3-H1	Grantham	Spitalgate Heath – Garden Village	215	1,650 to be delivered by 2036 (total capacity estimated as 3,700)	
GR3-H2	Grantham	Rectory Farm (Phase 2 North West Quadrant)	61.05	1,150	
GR3-H3	Grantham	Rectory Farm (Phase 3 North West Quadrant)	22.54	404	
GR3-H4	Grantham	Prince William of Gloucester Barracks	184	(1,775 to be delivered by 2036) (total capacity estimated as 4,000)	
STM1-H1	Stamford	Stamford North	53.03	1,300	
STM1-H2	Stamford	Stamford East	9.13	162	
DEP1-H1	The Deepings	Towngate West	3.12	73	
DEP1-H2	The Deepings	Land off Linchfield Road	32.98	680	
BRN1-H1	Bourne	Manning Road	16.10	107	
		Larger Village	S		
LV-H1	Ancaster	Wilsford Lane (North)	3.95	96	
LV-H2	Ancaster	Wilsford Lane (South)	3.02	35	
LV-H3	Barrowby	Low Road	13.05	270	
LV-H4	Colsterworth	Bourne Road	4.45	70	
LV-H5	Corby Glen	Swinstead Road/ Bourne Road	10.56	250	
LV-H6	Great Gonerby	Easthorpe Road	1.82	45	
LV-H7	Long Bennington	Main Road (South)	1.87	55	
LV-H8	Long Bennington	Main Road (North)	1.27	30	
LV-H9	Morton	Folkingham Road	4.61	70	
LV-H10	South Witham	Thistleton Lane and Mill Lane	1.42	34	
LV-H11	South Witham	Land North of High Street	1.34	31	
LV-H12	Thurlby	Part of Elm Farm Yard	2.53	50	



## Affordable Housing

- 2.19 Ensuring an adequate supply of housing which is affordable for local incomes is an essential element of building a thriving and sustainable local economy and helps to promote social inclusion. The planning system plays a central role in increasing the supply of Affordable Housing by creating mixed and balanced communities.
- Affordable Housing is defined in the NPPF as "social rented, affordable rented and intermediate housing, provided to eligible households whose needs are not met by the market". Intermediate housing is "homes for sale and rent provided at a cost above social rent, but below market levels subject to the criteria in the Affordable Housing definition". The Council is required by the NPPF to meet the full housing need for both market and Affordable Housing in its housing market area. It also requires local authorities to identify the size, type, tenure and range of housing that is required. Affordable housing should include provisions to remain at an affordable price for future eligible households or for the subsidy to be recycled for alternative affordable housing provision.
- 2.21 The Strategic Housing Market Assessment 2014 (SHMA) (part updated in 2017) demonstrates that the supply of Affordable Housing (which meets the definition above) is a particular problem in South Kesteven. The SHMA identifies a need for 343 additional Affordable Homes each year. This represents a considerable proportion of the annual housing requirement for the district demonstrating significant levels of need for affordable homes.
- The need for affordable housing is one of the key issues to be addressed by the Council in this plan. Policy H2 establishes that housing schemes of 11 or more dwellings (or greater than 1000m2 gross floorspace) should make provision for 30% of the schemes capacity to be provided as affordable housing of the types which meet the national definition, except within the urban area of Grantham as defined on the Policies Map where the affordable housing requirement on such developments will be 20%. This will help to deliver an appropriate element of affordable housing together with normal market housing schemes across the District. It is recognised that this requirement is sometimes challenging, however by working closely with developers and landowners the Council has successfully achieved a higher rate of 35% of affordable housing (as required by the Core Strategy (2010)) on a range of sites across the district over recent years. To achieve 30% affordable housing provision, the Council will explore alternative solutions to affordable housing delivery, for example on larger sites it may be appropriate to phase the delivery of affordable housing over the lifetime of the development.
- 2.23 To ensure viability, the cost of any requirements likely to be applied to development should, when taking account of the normal cost of development, provide a competitive return to a willing land owner and willing developer to ensure development is deliverable. The Council has commissioned a Whole Plan Viability Study which has assessed the viability of a range of affordable housing requirement alongside a range of other developer contributions for different site typologies and locations across the District. This work identified that an Affordable Housing requirement of 35% is viable for most sites in some parts of the district; however, it is marginal for all brownfield sites and strategic sites in the northern part of the District. The Council has therefore opted for a lower affordable housing requirement of 30%, with 20% within the urban area of Grantham, in order to proactively reflect and address viability issues arising in the northern parts of the district. This lower requirement still reflects the overall level of need for affordable homes but takes account of the viability of providing for Affordable Housing alongside other policy requirements set out in this plan.



- 2.24 By reducing the affordable housing requirement in this way, the Council considers all development proposals will be viable with a 30% affordable housing requirement, unless there are demonstrable exceptional costs. The general presumption being that the cost of providing Affordable Housing, alongside all other policy requirements and development costs will be offset in the negotiation of the land purchase or option price. In exceptional cases the policy will allow flexibility for the effect of unforeseen abnormal costs of an individual scheme to be considered where it is demonstrated that unforeseen abnormal costs (or exceptionally abnormal completed development values) affect individual site viability. In these cases, the Council will look at a variety of solutions to try to make a scheme viable. This will include negotiations with regards to the size, tenure and percentage of affordable housing delivery and will be subject to viability testing.
- 2.25 In all cases it should be assumed that public funding will not be available at the outset, and that the site value will be calculated at the time of assessing viability. Where there is disagreement about the viability of a site, a reduction in, or changes to the Affordable Housing contribution would need to be justified by the applicant through clear evidence set out in a viability assessment. The Council can have such viability assessments independently assessed and where this is required, the applicant will be expected to meet the cost of this independent assessment.
- An updated Developer Contributions Supplementary Planning Document (SPD) will be prepared and will provide more detailed guidance on the implementation of policies in this plan which relate to the provision of both market and affordable housing as well as other matters. The SPD will cover: the provision of affordable housing both on and off site; the Council's approach to allocations and lettings; delivery mechanisms; assessing viability; overage clauses; and the approach which will be taken where the Policy target cannot be achieved. A further Design SPD will provide detailed guidance on design and types of housing.
- 2.27 Sites which are allocated for residential development in the Local Plan will be expected to provide an appropriate mix of housing types, sizes and tenures. This shall include the provision of 30%, of the site's capacity, as affordable housing (or 20% within the urban area of Grantham) in accordance with Policy H1. Regard will be given to the size, scale and mix of development proposed and the potential impact affordable housing and other necessary infrastructure provision may have upon overall viability and feasibility.
- The Sustainable Urban Extensions (SUEs) and larger housing allocations are expected to be delivered in phases over the plan period. As such, they have the potential to deliver a varying amount of affordable housing across the lifetime of the development, as viability may change. The Council will ensure that mechanisms are in place through planning conditions and /or Section 106 agreements to consider the appropriate amount of affordable housing in each phase of the development. On larger sites it may be appropriate to also phase the delivery of affordable housing over the lifetime of the development. The amount of affordable housing may also be varied according to the burden of contributions to infrastructure and other Section 106 contributions.
- 2.29 The normal expectation is that sites meeting the policy threshold will provide affordable housing on site; however, there may be circumstances where this is considered to be impractical or inappropriate. In such cases, the Council may consider appropriate off-site provision or a commuted sum payment in lieu of on-site provision.



- 2.30 Where the applicant claims that there are abnormal costs that cannot be offset by depreciated land value or where they cannot be recouped in the open market sale price for the new homes, then viability will need to be appropriately assessed. If following the completion of a viability assessment the applicant is able to demonstrate that there are genuine viability problems, then a revision may be agreed either to the overall amount of affordable housing provision or to the property mix and/or tenure type. In some circumstances, where it can be robustly justified, the Council may be willing to accept all, or an element, of the affordable housing to be provided off-site, in the local area. The Council has total discretion on the location of the alternative site. Applicants will have to provide proportionally more affordable units on the off-site land than were originally proposed on the application site. This is because there is an increase in the number of market units being developed on the original site.
- 2.31 In some circumstances, where it can be robustly justified, the Council may be willing to accept a financial contribution in lieu of on-site provision. Where a financial contribution is acceptable to the Council, the sums payable shall be calculated as being equivalent to the difference between the open market value of the agreed number of units which are being provided on site and the purchase value that a registered housing provider (RHP)/Council would be willing to pay for these units as affordable housing units. For rented units, RHP values are assumed to be equivalent to 40% of open market value (OMV) and for intermediate units RHP values are assumed to be equivalent to 60% OMV.
- 2.32 The guideline that approximately 60% of Affordable Housing should be for rent and 40% intermediate housing is based on the recommendations of the SHMA (2014). This may be varied to reflect local circumstances where evidenced by local housing needs studies.



## **H2: Affordable Housing Contributions**

All developments comprising 11 or more dwellings (or greater than 1000m2 gross floorspace) should make provision for 30% of the scheme's total capacity as affordable housing, except within the urban area of Grantham as defined on the Policies Map where the affordable housing requirement on such developments will be 20%.

This should normally be provided within the development site. Where it is demonstrated that a development proposal cannot accommodate the affordable housing requirement on site the Council may accept provision off site; or as a commuted sum in lieu. In such cases the applicant will be expected to demonstrate why this exemption should be made based on the viability and specifics of an individual site.

Proposals which seek to under-develop or split sites in a way that seeks to reduce the Affordable Housing contribution and/or promote off-site provision will not be acceptable.

All affordable housing will be expected to:

- a. include a mix of socially rented/affordable rent/intermediate rent and intermediate market housing appropriate to the current evidence of local need and local incomes as advised by the Council;
- **b.** be well integrated with the open market housing through layout, siting, design and style;
- **c.** be of an appropriate size and/or property type to meet the need identified by the current evidence of local housing need for affordability the area; and

The Council will expect this requirement to be met in all cases.

The council will consider site specific viability assessments only on brownfield development sites across the district and on sites within the Grantham residential allocations covered under Policy GR3 and the former GR3 site now consented at land north of Longcliffe Road, Grantham. Otherwise, only in circumstances where it is clearly demonstrated with financial evidence, that a site is affected by <u>unforeseen abnormal</u> costs (or exceptionally low completed development values) will a lower provision be considered.

In cases where the site specific viability assessments are applicable, the Council will consider alternative options to deliver a range of affordable and intermediate products and an overage clause will be included to cover any deficit in provision. This must be justified through clear evidence set out in a viability assessment which the Council will have independently assessed. The applicant will be expected to meet the cost of this assessment.

Where commuted sum payments in lieu of provision have been agreed, they will normally be used where possible for the provision of affordable housing within the vicinity of the development site. In other circumstances contributions may be pooled to provide affordable housing elsewhere in the district.



#### Self and Custom Build

- 2.33 Custom build housing, including self-build, is housing built by individuals or groups of individuals for their own use, either by building the home on their own or working with builders. The Government's intention is that there should be a significant increase in self-build and custom house-building to 20,000 plots nationally by 2020.
- 2.34 Many custom or self-builders find it difficult to secure a building plot and in 2011 the Government introduced the Custom Build Homes programme to encourage more people to build their own homes. As a result, national planning policy requires local planning authorities to establish where demand exists and plan appropriately to meet that demand. The Self Build and Custom Housing Building Act 2015 requires Local Authorities to maintain a register of people and organisations wishing to acquire plots of land for self-build and Custom House-building projects and places a duty on Local Authorities to have regard to this register in carrying out its planning, housing and land disposal. The Council is required to grant planning permission for a sufficient number of serviced plots to meet the demand, as evidenced by the numbers of people on Part 1 of its Self-build and Custom House-building Register.
- 2.35 The majority of self and custom build development currently occurs on small individual sites within and on the edge of the towns and villages and Policies SP3 and SP4 of this plan enable the ongoing provision of such sites for self and custom build housing.
- 2.36 In line with national policy the council wishes to increase the number of self-build homes by requiring the provision of a small percentage of a sites capacity as serviced self-build plots on strategic housing allocations in the district, to meet the requirements of the Council's self-build and custom build register. There are a number of different mechanisms which could be used by the developer to provide self-build plots including:
  - Self-build the customer buys a serviced plot and builds their own home to their own specification or uses a contractor
  - Custom-build the customer buys a serviced plot and works with a developer to create a home to their specification. The house is completed by the developer
  - Community build where a group of individuals join forces to purchase a number of plots to build together. They may employ planning consultant, architect and a contractor
- 2.37 Policy H3 focuses on requiring provision of at least 2% of plots on large housing schemes of 400 or more units, on the basis that there are greater opportunities to provide suitable serviced sites for custom and self-build within larger scale schemes through a masterplan approach to its development.
- 2.38 Plots on such sites should be marketed appropriately for at least 12 months. Marketing should include direct contact with people on the Council's Self/Custom Build Register and via the National Custom and Self-build Association (NaCSBA) portal or similar. The marketed price of each plot should be commensurate with their value in the context of the local housing market relevant at the time of marketing. The location of self-build plots should form part of the masterplan for each strategic site and will be expected to be developed in accordance with the design code or principles established by the masterplan or planning consent.



## H3: Self and Custom Build Housing

On sites of 400 or more units, at least 2% of the plots will be provided for self and custom build housing. Provision shall consist of serviced plots located in accordance with the site masterplan. Plots should be made available to purchase by individuals on the Self and Custom Build register, held by the District. Where it is demonstrated that a plot has been marketed for at least 12 months but has not sold as a self-build /custom build plot the developer may seek to have that plot returned to normal market use. Evidence that the plot has been marketed at a local market value and that marketing has included, but not been limited to, direct contact with those on the Councils Self build and Custom Build register and the National Custom and Self-build Association (NaCSBA) portal or similar will be required.

## **Specialist Housing Provision**

2.39 The <u>Strategic Housing Market Assessment (SHMA) 2014</u> recommends that housing provision in South Kesteven should be monitored against the following broad mix of market and affordable housing provision over the period to 2036:

	1 - bed	2 - bed	3 - bed	4 + - bed
Market	0 - 5%	30 - 35%	45 - 50%	15 - 20%
Affordable	20 - 25%	40 - 45%	25 - 30%	5 - 10%

2.40 The SHMA (2014) identifies that the number of older people in the District (aged 55+) is expected to increase by more than 50% during the period 2011 to 2036. The SHMA also indicates an increase in the number of people with dementia and mobility problems over the plan period (see table below). This together with an expected rise in the number of single person households is expected to give rise to a need for smaller properties and bungalows, and specialist or extra care housing. Some of this provision will need to be Affordable Housing.

### Estimated Population Change for range of Health Issues (2011 to 2036)

Type of illness/disability	2011	2036	Change	% increase
Dementia	1,808	4,324	2,516	139%
Mobility Problems	4,731	10,077	5,346	113%

- The need for Extra Care and elderly accommodation and Dementia Accommodation is identified in the County Council's Adult Social Care Position Statement 2013. This identifies a need for 30 x 50 bed care homes or extra care unit across Lincolnshire for 7 years from 2015. There is a need for 178 Extra Care Units over the next 15 years in South Kesteven. A 48 unit private Extra Care, two Extra Care affordable schemes (of 34 and 48 units), a 70 unit Extra Care Unit, and a 60 bed Dementia Care Unit have already been provided.
- 2.42 The Local Plan aims to ensure that new housing provision in the District over the next 20 years meets the changing needs of the population. An appropriate mix of housing is necessary to secure mixed and balanced communities where people's needs and aspirations for new housing are met. Policy H4: Meeting all Housing Needs seeks to ensure greater choice in the types of homes entering the housing market. This will ensure that future



development proposals can positively respond to local housing need. This continues the emphasis on local housing meeting local community need as set out by the <u>Housing White</u> Paper 2012: Fixing our broken housing market.

#### H4: Meeting All Housing Needs

All major proposals for residential development should provide appropriate type and sized dwellings to meet the needs of current and future households in the District.

New housing proposals shall also:

- a. Enable older people and the most vulnerable to promote, secure and sustain their independence in a home appropriate to their circumstances, including through the provision of specialist housing (as defined in the Glossary) across all tenures in sustainable locations. New housing proposals shall take account of the desirability of providing retirement accommodation, extra care and residential care housing and other forms of supported housing;
- **b.** Enable the provision of high quality family housing that meets changing household needs and responds to market demand;
- **c.** Enable the provision of high quality and affordable housing for all and accommodation that considers specialist needs and ensures that people can live close to their families and work opportunities within the district; and
- **d.** Increase choice in the housing market, including new build private sector rented accommodation (Build to Rent) across both rural and urban parts of the district.

## **Gypsies and Travellers**

- 2.43 In November 2015, South Kesteven District Council and Rutland County Council commissioned an updated Gypsy and Traveller Accommodation Assessment (GTAA). The Planning Policy for Traveller Sites (August 2015), and Gypsy and Traveller Accommodation Needs Assessments (October 2007) oblige local authorities to assess the level of need for Gypsy and Traveller sites. The Equality Act 2010 also ensures that members of the Gypsy and Irish Traveller communities are afforded legal protection against discrimination.
- 2.44 The GTAA quantified the accommodation and housing related needs of Gypsies and Travellers (including Travelling Showpeople) in terms of residential, transit sites, negotiated stopping arrangements, and bricks and mortar accommodation for the period 2016-2036. The GTAA has been used to inform policy development in the Local Plan.
- 2.45 For South Kesteven District there is an identified need for 32 residential pitches during the period 2016 to 2036. The need arises as follows over this period:
  - 2016 2021: 16 pitches or 3.2 pitches per annum
  - 2021 2026: 5 pitches or 1 pitch per annum
  - 2026 2031: 5 pitches or 1 pitch per annum
  - 2031 2036: 6 pitches or 1.2 pitches per annum



#### **H5:** Gypsies and Travellers

Proposals for residential Gypsy and Traveller pitches will be supported where:

- **a.** the proposed site provides an acceptable living environment for its residents;
- **b.** the site has good access to the highway network and will not cause traffic congestion or safety problems;
- **c.** the site is in reasonable proximity to shops, schools and health facilities;
- **d.** the site is not identified as an area at risk of flooding in the Strategic Flood Risk Assessment (SFRA); and
- **e.** the scale and layout of the site will respect its relationship with any residential (settled) community and not place undue pressure on the local infrastructure.
- 2.46 The 2015 Gypsy and Travellers Accommodation Assessment (GTAA) also identifies a need for 9 plots for Travelling Showpersons during the plan period (from 2016 to 2036). This need arises as follows over the plan period:

2016 – 2021: 5 plots
2021 – 2026: 1 plot
2026 - 2031: 1 plot
2031 – 2036: 2 plots

2.47 This data is only deemed accurate for the first five years (2016-2021) as after this period families and individuals tend to identify their own housing solutions. Therefore, to ensure the Local Plan is positively responding to need an update to the assessment will be commissioned in 2021, or earlier, to assess if there have been any changes to need, and the plan will be revised accordingly.

## **H6: Travelling Showpeople**

Proposals for residential yards (or plots) for Travelling Showpeople will be supported where:

- **a.** the proposed site provides an acceptable living environment for its residents, including sufficient space for storage and maintenance of associated equipment;
- **b.** the site has good access to the highway network and will not cause traffic congestion or safety problems;
- c. the site is in reasonable proximity to shops, schools and health facilities;
- **d.** the scale and layout of the site will respect its relationship with the residential (settled) community and not place undue pressure on the local infrastructure; and
- e. the site is not identified as an area at risk of flooding in the SFRA.
- 2.48 Around one fifth of Gypsies and Travellers nationally reside on unauthorised developments or encampments. The Government responded to this with increased funding for site provision and the £60m Homes and Communities Agency (HCA) funding for 2011-2015 has been fully committed. Despite increased powers for local authorities to deal with anti-social behaviour and to evict where necessary, the Government has acknowledged that increased site provision is the most effective means of dealing with unauthorised developments and encampments, and the policies above seek to proactively encourage proposals for Gypsy and Traveller accommodation to come forward.



- 2.49 Compared with the national picture, South Kesteven experiences considerably fewer unauthorised encampments. However, there is still a need for local authorities to consider how issues around unauthorised encampments can be resolved, including considering adopting the 'negotiated stopping' model.
- 2.50 The GTAA recorded low levels of unauthorised encampments within South Kesteven District, however as there is currently no transit provision a negotiated stopping policy is recommended to address unauthorised encampments for set periods of time. This would be in place of any formal transit provision.
- 2.51 The Council, as a public body, has a statutory duty to meet the needs of the Travelling community. A negotiated stopping policy would make provision for temporary stopping arrangements throughout the District, which in turn could reduce levels of unauthorised encampments and support the travelling community. The negotiated stopping policy will be subject to separate consultation and consideration as a policy position of the Council, rather than a Local Plan policy relating to land use.

# Protecting Existing Community Facilities and Providing New Facilities

- 2.52 The on-going provision of local services and facilities is of critical importance to the sustainability of the District's towns and villages. Proposals that would result in the loss of existing community facilities will be resisted, unless it can be demonstrated that the facility is no longer viable, there are alternative facilities to meet the local need at an equally accessible location, or an alternative local service/facility is proposed.
- 2.53 The settlement hierarchy ranks settlements based on various factors, such as the availability of local services and access to sustainable transport options. The settlement hierarchy aids decision making as it identifies those settlements most suitable for accommodating new homes, new jobs and investment in services, facilities and infrastructure.
- 2.54 The District's four towns provide a wide range of local services and facilities which serve a much wider population. Whilst the majority of these facilities are located within the town centres, communities are also served by more localised facilities such as corner shops, public houses, schools and GPs. Maintaining the role of town centres and smaller local centres within the towns plays an important role in promoting and supporting sustainable lifestyles.
- 2.55 The Larger Villages are the most sustainable villages in the District and as such they will be the focus for development outside of Grantham, Stamford, Bourne and the Deepings. The assessment of the larger villages took the following into consideration: Primary schools, food shops, public transport, village halls, post offices, public houses, open space, play space, doctors, police / fire, secondary schools and other businesses. The sustainability of these settlements could be undermined if services are lost or facilities significantly reduced.
- 2.56 Whilst not acting as service centres, the small villages and rural areas also have services and facilities that also need to be protected therefore Policy SP6 will also apply in these locations.
- 2.57 Community facilities are not defined in the Plan, although they could include: community/village halls, village shops, post offices, schools, health services, care homes, public houses, playing fields and allotments. It is not intended that this list is exhaustive, and any facility or service which enjoys wide support could be regarded as belonging to the "community". A vital community role is provided by public houses, village shops, post offices, community halls and garages.



### SP6: Community Services and Facilities

Applications for the change of use of all community facilities which would result in the loss of community use will be resisted unless it is clearly demonstrated that:

- **a.** there are alternative facilities available and active in the same area which would fulfil the role of the existing use/building; and
- **b.** the existing use is no longer viable (supported by documentary evidence), and there is no realistic prospect of the premises being re-used for alternative business or community facility use.

The proposal must also demonstrate that consideration has been given to:

- **c.** the re-use of the premises for an alternative community business or facility and that effort has been made to try to secure such a re-use; and
- **d.** the potential impact closure may have on the area and its community, with regard to public use and support for both the existing and proposed use.

Proposals for new community facilities will be supported, and should wherever feasible:

e. Prioritise and promote access by walking, cycling and public transport

Community facilities may have a local or wider catchment area, and their accessibility should be considered proportionately relative to their purpose, scale and catchment area and;

- **f.** Be physically accessible to all members of society;
- **g.** Be designed so that they are adaptable and can be easily altered to respond to future demands if necessary; and
- **h.** Where applicable be operated without detriment to local residents.



## **Economic Prosperity**

2.58 This section sets out how this Plan will aim to meet the objectives of the Council's Economic Development Strategy in order to deliver strong and sustainable local economic growth in South Kesteven. It also seeks to take account of the aims of national guidance by ensuring that well located, good quality employment land which is attractive to businesses is allocated in appropriate, accessible and sustainable locations. This Local Plan is both aspirational and realistic in supporting job creation and prosperity by taking a positive approach to sustainable local economic growth.

## National, Regional and Local Policy

- 2.59 The National Planning Policy Framework (NPPF) outlines the principles that Local Planning Authorities should follow in preparing their evidence base to inform employment land policies.
- 2.60 The NPPF also sets out the Government's requirements for how employment policy should be shaped in Local Plans. It highlights that the Government is committed to securing economic growth in order to create jobs and prosperity and sets out its commitment to ensuring the planning system does everything it can to support sustainable economic growth. Planning needs to operate to encourage sustainable economic growth and not act as an impediment to it. To help achieve economic growth, local planning authorities should plan proactively to meet the development needs of businesses and support an economy fit for the 21st Century. South Kesteven has extensive rural areas and the NPPF recognises that planning policies should also support economic growth in rural areas in order to promote a strong rural economy.
- 2.61 South Kesteven is a founding member of the Greater Lincolnshire Local Enterprise Partnership (GLLEP), although there is also a strong functional economic relationship to the south of the District through membership of the Greater Cambridge and Greater Peterborough Local Enterprise Partnership (GCGPLEP). The GLLEP has identified a number of key growth sectors within the local economy which can be exploited to grow the economy and create additional job opportunities. These sectors are: Renewables; Care Services; Visitor economy; Ports and Logistics: Manufacturing; and Agri-food. The GLLEP's Strategic Economic Plan sets ambitious growth targets for the entire Greater Lincolnshire economy, with high level estimates suggesting economic growth of £3.2 billion and delivering up to 100,000 new homes.
- 2.62 South Kesteven forms part of the Greater Peterborough functional economic area which is aligned to the Strategic Housing Market Area covering the local authorities of Peterborough, South Holland and Rutland. This area in turn forms part of the Greater Cambridge and Greater Peterborough Local Enterprise Partnership (GCGPLEP). The GCGPLEP area covers Cambridgeshire, Peterborough, Rutland, Cambridge, East Cambridgeshire, Fenland, Huntingdonshire and South Cambridgeshire Districts but beyond these administrative boundaries the economic influence extends to parts of North Hertfordshire, Uttlesford, St. Edmundsbury, Forest Heath, South Holland, King's Lynn and West Norfolk. In total, the LEP area boasts a population of 1.3 million, around 700,000 jobs and 60,000 enterprises. The GCGP LEP goal is to develop an internationally competitive, nationally significant economy bringing together the diverse strengths of the area. Priorities for growth across the LEP area and the whole of its economy are set out in the Strategic Economic Plan (SEP) (2014) which was submitted to Government as part of the Growth Deal process. The SEP aims to realise



the area's significant potential for continued growth through a range of targeted interventions.

- 2.63 The Economic Development Strategy for South Kesteven highlights that the future economic goals should focus on:
  - More and "better" jobs to address the relatively low job density, the low workplace
    productivity, occupational profile, and poor density of employment in high growth,
    high value sectors;
  - Strengthening skills progression building on our excellent schools to ease progression to NVQ3/4 and higher level skills alongside a strategy that takes advantage of our excellent quality of life to encourage enterprise and create local employment alternatives to commuting;
  - Encouraging innovation and enterprise to build upon business strengths (engineering, agrifood, specialist manufacturing, financial/business services, visitor economy) to improve competitiveness, productivity and our reputation for attracting and retaining business investment; and
  - Place-making: making our places, particularly our four towns as employment centres (and especially the town centres within these), work much better for businesses in order to retain and attract investment and jobs a strong focus to be on our ambition to establish Grantham as a leading sub-regional centre.

#### Local Issues

- 2.64 The Council commissioned a review to the District's Employment Land Study (ELS) in early 2015. The ELS provides an assessment of supply and demand of employment land in the district to form an evidence base to support the review of policies and preparation of South Kesteven's new Local Plan.
- The ELS has been used to inform the future approach to the provision, protection, release or enhancement of employment land and premises. The review updates and builds on the existing employment land evidence base and the 2010 Employment Land study. The process for selecting existing and potential employment sites to survey corresponds to the National Planning Practice Guidance (NPPG). This includes all those employment clusters surveyed as part of the 2010 ELS and a number of additional clusters identified since 2010. In total 57 employment clusters were assessed as part of the study.
- 2.66 The ELS demonstrated a high degree of take-up of land allocated for employment use in the District and puts forward a strategy for new allocations based on sustainability principles. These principles are:
  - The District has historically seen a good take up of employment land allocations, but the current shortage of available, serviced, well located allocated sites and especially buildings is constraining the development of new employment opportunities in key locations.
  - Redevelopment of existing employment sites and premises for non-employment uses should be carefully considered and restricted where sites are considered to be suitable for modern business uses.
  - Where employment land has been lost to other uses there could be a need to provide additional employment land to compensate for that loss.
  - The A1, A15, A52 and A607 are strategic transport routes which provide important economic opportunities for the District, especially for storage and distribution uses which have not to date been capitalised upon by the district.
  - There is the opportunity for Grantham to more fully exploit its excellent rail connections and proximity to the A1.



- With appropriate land allocations and encouragement of the construction of premises there is a real opportunity to meet modern demands for office (Business Park), industrial and distribution sectors and capitalize upon the growth of such sectors in key locations.
- In order to achieve sustainable growth, there is a need to redress the balance between
  housing development and employment opportunities in parts of the District,
  particularly Stamford, Bourne and the Deepings, where in recent years housing
  growth has dominated, and new employment provision particularly in knowledge
  based industries has not kept pace. These must not become simply dormitory towns.
- 2.67 The recommendations of the study have been used together with the District Council's own objectives and aspirations to establish realistic and deliverable target for new employment land supply.
- 2.68 The Local Plan aims to ensure that there is sufficient employment land available in the right places to support a strong and growing economy. The plan also aims to provide flexibility and choice to the market in seeking to facilitate high levels of growth, capitalising on the strengths and opportunities in South Kesteven. Overall, the employment policies aim to meet the following objectives:
  - Delivering a "step-change" in the local economy of Grantham in order to attract investment and jobs in order to make the town a leading sub-regional centre;
  - Providing choice to the market so that business and job growth is not constrained by the lack of suitable available sites;
  - Making it easier for key growth sectors and growing businesses to achieve their potential;
  - Encouraging new inward investment as well as the growth of indigenous businesses;
  - Supporting innovation and enterprise.
- A key need is bringing forward serviced land for employment use, in suitable locations, in a timeframe that meets market demands as well as the growth requirements as set out in this Local Plan. Initially, the Council has identified key strategic sites where it will particularly focus attention and work with landowners and developers to facilitate servicing the land and making it available for development. The Council particularly wishes to see the first buildings on each site, and this could be preferable to servicing the whole of a large site in advance. These sites are identified within the Council's Economic Development Strategy and have been chosen because of locational factors and/or due to the specific contribution their development would make to enhance the local economy.
- 2.70 The Grantham Southern Gateway is a site of some 118.19 hectares and provides for major investment opportunities for sustainable employment to support the growth of Grantham, taking advantage of direct access to the A1 and the Southern Relief Road which is already under construction (illustrated in Figure 5). A masterplan for Spitalgate Heath Garden Village has been produced to support an outline planning application. The land to the west of the railway line is currently proposed for employment use in this masterplan. However, due to site gradients and other proposed employment allocations in this vicinity, the Council considers that residential development of this site could be suitable through the preparation of a revised masterplan for the whole site. Land on the frontage to the B1174 would still however be appropriate for a range of employment generating uses. As part of



a balanced employment offer, some parts of this strategic site may be suitable for other employment generating uses outside B use classes, as specified in Policy E1 below.

### E1: Grantham Southern Gateway Strategy Employment Opportunity (GR-SE1) (118.19 hectares

This site is considered to be of strategic employment importance given its relationship to the principal areas of growth and its accessibility via the strategic road network.

Proposals will be encouraged that help to create an attractive and vibrant gateway to the sub-regional centre of Grantham and that assist in delivering a step-change in the quality and quantity of employment opportunities provided in the town and District.

Proposals will not be supported that cause harm to the strategic employment focus of this site. Appropriate proposals for new B1, B2 and/or B8 uses and/or redevelopment of for B1, B2 and/or B8 uses on this Strategic Employment Site identified on the Policies Map will be supported where proposals:

- do not conflict with neighbouring land uses;
- scale does not harm the character and/or amenities of the locality; and
- do not impact unacceptably on the local and/or strategic highway network.

Other employment generating uses outside of the B-use classes may also be appropriate and will be considered where the promoter actively engages with the Council and an end-user for the proposal has been positively identified. To encourage the delivery of these sites, the Council will consider supporting initial infrastructure provision that enables the first buildings to be bought forward.

Proposals for development should:

- a) Create attractive landscaped edges to the western and southern boundaries, and incorporate new green infrastructure within the Strategic Employment Opportunity where possible;
- **b)** Bring forward development in a co-ordinated way to make the effective use of development land and highway infrastructure;
- c) Provide the highway infrastructure to access the site and to ensure that impact on the existing highway network is minimised, including the provision of any appropriate mitigation to the strategic highway network;
- d) Ensure that there are appropriate measures to enhance access and the provision of public transport to Grantham town centre;
- e) Provide safe and convenient highway, footway and cycleway connections throughout the Strategic Employment Opportunity, including the provision of footpaths along Gorse Lane;
- f) Provide appropriate surface water management including the use of Sustainable Drainage Systems wherever practicable;
- g) Ensure a good quality of design commensurate with the vision of creating a create an attractive and vibrant gateway to the sub-regional centre of Grantham and, regarding land immediately to the south of Gorse Lane and to the west of the A1, have building heights which respect the sensitivities of the surrounding landscape;
- h) Demonstrate and incorporate suitable measures, where necessary to minimise and mitigate setting impacts upon the significance of the Bowl Barrow Scheduled Monument;
- i) Provide a Minerals Resource Assessment to take account of the Minerals Safeguarding Area.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

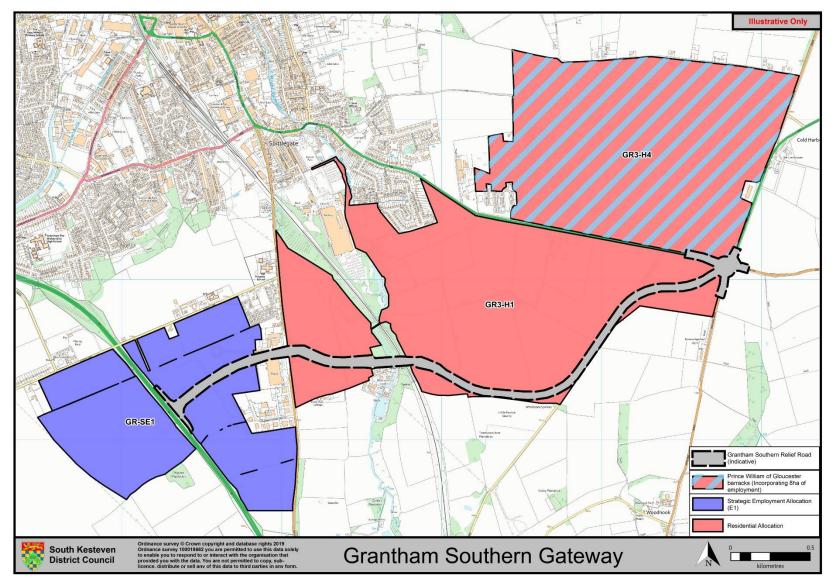


Figure 5: Grantham Southern Gateway Strategy Employment Opportunity (Policy E1)

- 2.71 Policy E2 recognises the strategic significance of key employment sites across other parts of the District in line with the Council's economic development strategy. The Exeter Fields/Empingham Road site in Stamford (ST.SE1) offers the opportunity to provide high quality employment accommodation next to the A1 as part of a mixed use development scheme. The site to the south of Spalding Road in Bourne (BO.SE1) is well located for employment development potentially aimed at supporting the growth of agri-food businesses. The strategic site in the Deepings, at Northfields, is well located to provide employment to meet the growing needs of local businesses, particularly building upon the success of the nearby Eventus Business Innovation Centre.
- 2.72 The strategy of Policies E1, E2, and E3 is to focus economic development on Grantham in the first instance, and then the other three market towns and the A1 corridor. In terms of quantity of land needed, the Employment Land Study (ELS) identified the future demand for jobs, and employment land and premises in South Kesteven. There is a need for Grantham to increase its supply of attractive modern office and business premises; in particular, the need for high quality business park premises with good access to the strategic highway network has been identified. Access to the strategic highway network also means that Grantham is well placed to accommodate major visitor attractions. The housing growth expected in the town over the plan period will require the creation of a considerable number of new jobs if out-commuting is to be reduced. The recent decision to grant outline planning permission for a Designer Outlet Village in Grantham offers the opportunity to kickstart a step change in the local economy.
- 2.73 The strategy for Stamford is to provide for high quality modern office and industrial premises and ancillary uses. Whilst the redevelopment of suitable previously developed land and sites within the town centre will be a priority, it is acknowledged that additional employment land will also need to be identified. To address this, sites which afford good access to the strategic road network and which can be sympathetically integrated within the local landscape will be identified and allocated.
- 2.74 In Bourne, there is a need to match housing growth with opportunities for employment and to improve the vitality and viability of the town centre. In the Deepings a supply of employment land will ensure that demand for sites and premises for new and existing local employment opportunities can be met.
- Overall the employment strategy will help to create a better balance between homes and jobs in all four towns, providing the opportunity to reduce out-commuting in the south of the District and create a sustainable pattern of development. In order to take account of the strategic highway connections offered by the A1, land has also been identified (including, Grantham, Great Gonerby, and Roseland Business Park, Long Bennington) which could accommodate a proportion of B2: General Industrial and B8: Storage and Distribution Development.
- 2.76 In order to meet the objectives of the Council's Economic Development Strategy the Council will encourage businesses of all sizes, including entrepreneurs, by ensuring that a portfolio of land and buildings, with a range of sizes, uses and locations, with access to a good transport network is available. This will support the delivery of a successful, competitive and well-balanced business environment across the district.



- 2.77 The Council's objective to broaden and diversify the employment base of the District will be delivered by identifying development opportunities and sites for employment use within Grantham, Stamford, Bourne and the Deepings. This will be supplemented by encouraging appropriate rural employment, tourist related opportunities and appropriate diversification schemes in the district's rural areas.
- 2.78 Proposals will be supported which assist in the delivery of economic prosperity and job growth in the area. Further land will be brought forward towards the end of the plan period, if demand is proven under the "plan, monitor, manage" approach.
- 2.79 The Employment Land Study (ELS) (2015) identifies a need for between 46.7ha to 79.1ha of industrial land and 21,800sqm to 27,400sqm of office floorspace in the District from 2015 to 2036. In total the Local Plan proposes 179.2 hectares of employment land (detailed under Policies E1, E2 and E3).
- 2.80 Whilst this is significantly higher than the requirement identified in the ELS, the new Local Plan seeks to offer choice to the market through the identification of new land for a range of employment uses, whilst also maintaining the economic focus of previously identified employment sites.
- 2.81 The Local Plan allocates additional employment land, in order to support choice in the local market and boost the delivery of employment completions throughout the plan period.
- 2.82 The table below uses the <u>Employment Density Guide</u> job density assumptions to sets out the level of jobs (average) that the proposed allocations could achieve, if the entire allocation of 179.2ha was delivered in either the B1 office category or the B2 B8 categories industrial:

Indicative jobs generation from proposed employment allocations					
Use Class	Density (Jobs per sqm)	Total Jobs (68.48ha/			
		684,800sqm)*#			
Average (B1a & B1b)	16.6	41,253			
Average *B1c, B2, B8)	65	10,535			

- \* The total in each column are either/ or and should not be treated as a combined total # The hectarage has been discounted, using standard SHLAA discounters, i.e. 40% of the site is discounted for site over 4 hectares
- 2.83 The final use (B1 offices, B2 industrial, or B8 warehousing) of each proposed allocation is uncertain until development proposals come forward, and it would be impractical for the Local Plan to unnecessarily specifically identify sites and their possible end use as not only would this limit market choice, but it could also have implications for deliverability. Therefore, the jobs generation calculation should be treated with caution, as whilst the allocations proposed in the Local Plan will generate significantly more jobs than identified by the ELS, the end category of the jobs created is not yet known in full.
- 2.84 The following policies set out how the provision of employment land and premises will be achieved, supported and protected throughout the District. These policies will be applied to



applications for employment generating uses, proposals related to existing employment sites and applications which could result in a loss of employment.

### **E2: Strategic Employment Sites**

These sites are considered to be of strategic employment importance given their relationship to principal areas of growth and their accessibility via the strategic road network. Proposals will not be supported that cause harm to the strategic employment focus of these sites.

Appropriate proposals for new B1, B2 and/or B8 uses and/or redevelopment of for B1, B2 and/or B8 uses on the Strategic Employment Sites identified on the Policies Map and listed below will be supported where proposals:

- do not conflict with neighbouring land uses;
- scale does not harm the character and/or amenities of the locality; and
- do not impact unacceptably on the local and/or strategic highway network.

Other employment generating uses outside of the B-use classes may also be appropriate and will be considered where the promoter actively engages with the Council and an end-user for the proposal has been positively identified.

To encourage the delivery of these sites, the Council will consider supporting initial infrastructure provision that enables the first buildings to be bought forward.

#### **Stamford**

Site Reference	Address	Hectares
ST-SE1*	Exeter Fields, Empingham Road, Stamford	9.80
SKLP131		

#### Bourne

Site Reference	Address	Hectares
BO-SE1	Land South of Spalding Road, Bourne	8.00
SKLP277		

#### **The Deepings**

Site Reference	Address	Hectares
DEP-SE1	Extension to Northfields Industrial Estate, Market Deeping	14.00

#### **Long Bennington**

Site Reference	Address	Hectares
RBP-E1	Roseland Business Park	9.01

<sup>\*</sup> This site is situated within a Minerals Safeguarding Area. Before considering a planning application for this site a Minerals Assessment will be required.



## E3: Employment Allocations

Appropriate proposals for new B1, B2 and/or B8 uses and/or redevelopment to B1, B2 and/or B8 uses on employment sites identified on the Policies Map and listed below will be supported where proposals:

- Do not conflict with neighbouring land uses;
- Scale does not harm the character and/or amenities of the area; and
- Do no impact unacceptably on the local and/or strategic highway network.

Other employment generating uses, outside of the B-use classes may also be appropriate on these sites, and will be considered where the promoter actively engages with the Council and an end-user for the proposal has been positively identified.

Site Reference	Address	Hectares
ST-E1*	Land East of Ryhall Road, Stamford	3.80
(SKLP322 and		
SKLP324)		
BO-E1	Adjacent to A151 Raymond Mays Way (Elsea Park), Bourne	1.20
(SKLP236)		
BO-E2	Land North of Bourne Eau and East of Car Dyke, Bourne	3.00
(SKLP279)		
DEP-E1	Land Fronting Peterborough Road, Market Deeping	4.20
(SKLP281)		
GR-E1*	Prince William of Gloucester Barracks	8.00

<sup>\*</sup> This site is situated within a Minerals Safeguarding Area. Before considering a planning application or allocation for this site a Minerals Assessment will be required.

# Supporting Existing Businesses and Protecting Existing Employment Sites *Employment Sites*

2.85 The National Planning Policy Guidance requires plan makers to be proactive in identifying as wide a range of sites as possible, including existing sites that could be improved, intensified or changed. In respect of existing employment sites, the Employment Land Study assessed whether they continued to be fit for employment purposes. The results of this assessment have been incorporated into the policy below (E4) which seeks to protect existing employment sites which are suitable for continued employment uses and provided locally important employment.

## Alma Park Industrial Estate

- 2.86 Specific to Grantham and as part of the Grantham Capacity Study, a study was prepared which considered whether the Alma Park industrial estate may have long term potential to be considered for alternative uses. Alma Park is an established industrial estate served by Alma Park Road and Londonthorpe Road. In order to travel west towards the A1 and A52 towards Nottingham occupiers need to drive along Harrowby Lane through primarily residential areas and the town centre.
- 2.87 Alma Park comprises a range of mainly purpose built steel framed industrial buildings occupied by a range of businesses including Windfield Engineering, Newark Concrete, Quality Furniture Limited, Chandlers Oil and Gas and various vehicle related users. There is also a small modern business park of industrial starter units known as Limesquare Business



Park. The estate is owned by many different landowners including owner occupiers and investors.

- As additional employment land is released both in Grantham and across the District, there will be opportunities for businesses on the Alma Park Industrial Estate whose property requirements may have changed or who are in a poor quality building to relocate. This may free up certain sites within the industrial estate and over time the area could be master planned and some of the peripheral sites on the southern edge close to the existing residential areas could be redeveloped for alternative uses, including residential. Any redevelopment of the estate will very much be dependent upon when land becomes available, and the fragmented nature of the Estate's ownership means that this would only realistically take place over a period of many years.
- 2.89 Viability and residual use values are a considerable constraint to the future redevelopment of this site. Currently, if a unit were to become vacant on the Estate it is likely that if the existing building was still in a reasonable condition the existing use value would exceed the values associated with residential development.
- 2.90 The recommendation arising for this study is that Alma Park Industrial Estate is likely to remain an active employment site for the foreseeable future and therefore the site is proposed for protection under Policy E4.

## **E4: Protection of Existing Employment Sites**

The following locally important employment sites identified on the Policies Map will be protected to ensure continued provision of locally important employment opportunities. Appropriate proposal for new B1, B2 and/or B8 uses and/or redevelopment of for B1, B2 and/or B8 as well as other employment generating uses outside of the B-use classes will be supported where proposals:

- do not conflict with neighbouring land uses;
- scale does not harm the character and/or amenities of locality; and
- do not impact unacceptably on the local and/or strategic highway network.

Site Address	Site Reference	Area (ha)
Alma Park & Withambrook Park Industrial Estate, Grantham	EMP-G27	34.98
Autumn Park Industrial Estate, Dysart Road, Grantham	EMP-G18	4.58
Belton Lane Industrial Estate, Grantham	EMP-G25	1.97
Burton Lane/High Dyke, Easton, Grantham	EMP-R7	26.55
Dysart Road, Grantham	EMP-G8	0.70
Gonerby Hill Foot, Grantham	EMP-G5	4.10
Gonerby Moor, Grantham	EMP-R3	35.83
Gonerby Road, Grantham	EMP-G6	7.90
Fire Station, Harlaxton Road, Grantham	EMP-G12	2.30
Inner Street, Grantham	EMP-G24	2.40



	Land at junction of Dysart Road and Kempton Way, Grantham	EMP-G17	7.00
	Land North of Earlesfield Lane, Grantham	EMP-G16	10.60
	Land South of Earlesfield Lane, Grantham	EMP-G15	5.60
	London Road Industrial Estate, Grantham	EMP-G21	3.20
	North end of Trent Road, Grantham	EMP-G9	2.10
	North of Dysart Road/ west of Railway line, Grantham	EMP-G19	4.10
	Londonthorpe Lane, Grantham	EMP-G26	5.10
	Spittlegate Level, Grantham	EMP-G20	15.80
	Springfield Park Industrial Estate, Grantham	EMP-G13	7.70
	Swingbridge Road, Grantham	EMP-G11	14.20
	Venture Way, Grantham	EMP-G10	11.00
Ī	Old Hampsons Site, Harlaxton Road, Grantham	EMP-G28	0.80
Ī	Old School, Station Road, Grantham	EMP-G22	0.40
	East of Ryhall Road, Stamford	EMP-S6	4.10
	Gwash Way, East of Ryhall Road, Stamford	EMP-S5	2.70
	Land North of Barnack Road, Stamford	EMP-S8	6.40
Ī	Land south of Uffington Road, Stamford	EMP-S2	0.40
	North of Barnack Road, Stamford	EMP-S1	8.20
	North of Uffington Road, Stamford	EMP-S7	2.20
	East of Cherry Holt Road, Bourne	EMP-B7	9.10
	East of Cherry Holt Road, Bourne	EMP-B9	15.00
	Pinfold Industrial Estate and adjacent area, Bourne	EMP-B6	13.40
	West of Cherry Holt Road, Bourne	EMP-B8	6.60
	Northfields Industrial Estate, Market Deeping	EMP-D3	21.10
	Honey Pot Lane, Colsterworth	EMP-R8	10.20
	Land adjacent to A1 Colsterworth	EMP-R4	9.50
	King Street Industrial Estate, Langtoft	EMP-R9	2.60
	Long Bennington Business Park, Main Road, Long Bennington	EMP-R5	2.80
	Roseland Business Park near Long Bennington	EMP-R1	35.83
	White Leather Square, Billingborough	EMP-R6	4.30



### E5: Expansion of Existing Businesses

The expansion of existing businesses will be supported, provided that:

- a) existing buildings are re-used where possible;
- **b)** vacant land on existing employment sites is first considered;
- c) the expansion does not conflict with neighbouring land uses;
- **d)** the expansion will not impact unacceptably on the local and/or strategic highway network; and
- e) the proposal will not have an adverse impact on the character and appearance of the area and/or the amenities of neighbouring occupiers.

#### E6: Loss of Employment Land and Buildings to Non-Employment Uses

The Council will seek to retain and enhance existing areas of employment use, as well as the sites identified in Policies E1 to E4, unless it can be demonstrated that:

- a) the site is vacant and no longer appropriate or viable as an employment site this may include the need for an effective, robust and proportionate marketing of the land and buildings to be undertaken; or
- b) redevelopment would maintain the scale of employment opportunities on the site, or would deliver wider benefits, including regenerating vacant or unutilised land; or
- c) the alternative use would not be detrimental to the overall supply and quality of employment land within the district; or
- d) the alternative use would resolve existing conflicts between land uses.

#### Rural Economy

- Whilst a significant proportion of the population lives in rural areas outside the four main town of South Kesteven, the majority of employment-generating development is within the four towns. There are some limited employment opportunities in most of the larger villages, including self-employment and home working, but generally outside the four towns, agriculture still remains the major source of employment. The National Planning Policy Framework recognises the need to support sustainable growth and businesses in rural areas, and also that diversification into non-agricultural use is important to ensure the continuing vitality of rural areas. Local authorities are encouraged to establish criteria to be applied to planning applications for farm diversification, and to support diversification for business purposes. The size and impact of such schemes should remain in-keeping with their rural location. In order to help deliver the Government's Tourism Strategy, it is also important to support sustainable rural tourism and leisure developments where these will benefit rural businesses, communities and visitors and enrich the character of the local area.
- 2.92 Intensive agriculture for food production forms a key economic feature of South Kesteven's extensive rural area and there are many food processing and distribution businesses dependent upon this key sector of the economy. Some types of business are quite naturally accommodated in the countryside or on the edges of rural settlements based on the rural economy. Policy SP2 identifies the opportunities for appropriate development on the edge of all settlements across South Kesteven which can assist in supporting the rural economy of the District. For some sectors such as agri-food, horticulture and tourism, it is important



to acknowledge that this kind of discrete development should be supported where it is demonstrated to be sustainable and appropriate.

#### E7: Rural Economy

Proposals for the following types of small business schemes will be supported, provided that it is demonstrated that the business will help to support, or regenerate the rural economy:

Farming;

Forestry;

Equine;

Rural enterprise;

Sport and Recreation; and

**Tourism** 

Proposals must demonstrate that they meet all of the following criteria:

- a) be of a scale appropriate to the rural location;
- **b)** be for a use(s) which is(are) appropriate or necessary in a rural location, providing local employment opportunities which make a positive contribution to supporting the rural economy;
- c) the use / development respects the character and appearance of the local landscape, having particular regard to the Landscape Character Assessment, and will not negatively impact on existing neighbouring uses through noise, traffic, light and pollution impacts; and
- **d)** avoid harm to areas, features or species which are important for wildlife, biodiversity, natural, cultural or historic assets, including their wider settings.

Schemes will also be required to ensure that the development meets the requirements of national and local planning policies which control the form, scale, design and impact of new development.

Any new building or extension to an existing building will only be permitted where it is clearly demonstrated that it is an essential element of the viability of the business proposal. The scale, design and construction of any new building or extension must be appropriate to its rural setting and fully justified by the business proposal.

Proposals which generate high levels of visitor traffic or increased public use, such as large scale sport and leisure facilities should only be permitted within or on the edge of the towns and Larger Villages, or where they can be easily accessed by public transport, foot and cycle.

In accordance with the NPPF, Economic Development is defined as development, including those within the B Use Classes, public and community uses, and main town centre uses (but excluding housing development). It can therefore include retail development (including warehouses, clubs and factory outlet centres); leisure and entertainment facilities, the more intensive sport and recreation uses (including cinemas, restaurants, drive-through restaurants, bars and pubs, night-clubs, casinos, health and fitness centres, indoor bowling centres, and bingo halls); offices; and arts, culture and tourism development (including theatres, museums, galleries and concert halls, hotels and conference facilities). All of the above generate employment and would therefore be acceptable in terms of Policy E8: Other Employment Proposals; however, it should be noted that many of the above uses are main town centre uses and would be subject to a sequential test to determine development was



taking place in an appropriate location. Other uses, not listed above, can also be classified as employment generating, e.g. care homes.

#### E8: Other Employment Proposals

Other employment proposals in locations not covered by the above policies will be supported, provided there is a clear demonstration that;

- **a.** there are no suitable or appropriate sites or buildings within allocated sites or the built up area of existing settlements;
- **b.** there is no significant adverse impact on the character and appearance of the area and the amenity of neighbouring uses;
- c. there is no significant impact on the local highway network;
- **d.** there is no significant likely adverse impact on the viability of delivering any allocated employment site; and;
- **e.** there is a business case which demonstrates that the business requires a location outside an allocated employment site.

#### The Visitor Economy

2.94 The visitor economy is an important part of South Kesteven's local economy. The District attracts over 2.2 million visitors a year, generating over £156 million and supporting 2,500 jobs. In addition to the architectural and historical beauty of the District's villages, countryside and natural environment, other major attractions within the District include Belton House, Woolsthorpe Manor, the Georgian heritage of Stamford, Grimsthorpe Manor, Easton walled garden and St Wulfram's Church in Grantham. The rural parts of the District provide attractions through walking and cycling routes, canal and waterways, aviation history and other varied attractions. The importance of this sector is recognised by the GLLEP Strategic Economic Plan. Policy E9 seeks to encourage sustainable growth in the District's visitor economy, which in turn will support growth in the local economy. The importance of the Grantham Canal to the visitor economy is also recognised and policy EN7 seeks to safeguard this important local asset.



#### E9: Visitor Economy

Proposals for development of the local visitor economy will be supported where these:

- a) allow provision for visitors which is appropriate in use and character to South Kesteven's settlements and maintains the quality of the countryside and the natural environment;
- **b)** enhance existing tourist and visitor facilities; aid the retention and/or enhancement of existing overnight accommodation and the provision of new overnight accommodation;
- c) allow new tourism provision and initiatives where these would also benefit local communities and support the local economy; or
- d) allow new tourism development of an appropriate scale and use which utilises existing historic buildings in the countryside whilst respecting their character.

In all cases proposals should be of a scale appropriate to the setting of the area and a sequential test should be applied where appropriate.

Proposals which generate high levels of visitor traffic or increased public use of tourist facilities should only be permitted within or on the edge of the towns and Larger Villages, or where they can be easily accessed by public transport, foot and cycle.

To ensure that tourism-related development does not result in the creation of permanent living accommodation, conditions may be imposed which restrict the use and/or period of occupation.



# Protecting and Enhancing the Natural and Built Environments

# The Natural Environment

## Landscape Character

- 2.95 The South Kesteven Landscape Character Assessment has been used by the Council to inform its Landscape Policy. This approach was adopted in the 2010 Core Strategy. This piece of evidence has not been updated since then, however given it comments on landscape character which has not significantly altered this piece of evidence is not considered out of date.
- 2.96 The District can be divided into four National Landscape Areas and further subdivided into seven Landscape Areas, each with its own distinctive characteristics. The Kesteven Uplands, the largest and central part of the District, contains a high proportion of ancient woodlands, both semi-natural and replanted, and is abundant with species-rich calcareous grassland. The agricultural classification of the land is mainly Grade 3, with swathes of Grade 2 along the Lincoln Edge. The Fen area of South Kesteven is also Grade 2 high quality agricultural land. Within the Fens, ecological interest is concentrated around the drainage ditches which can support a range of wetland species.
- 2.97 More recently, the Council has commissioned the <u>Grantham Capacity and Limits to Growth Study</u> (July 2015) and the <u>Stamford Capacity and Limits to Growth Study</u> (November 2015). These documents were produced to inform the preparation of the new Local Plan.
- 2.98 The aim of the capacity studies was to determine at both a strategic and a local level the theoretical capacity for housing and employment growth at the two towns over the Local Plan period. In so doing, the studies identify and consider limits and/or constraints to that growth, as well as the potential for these constraints to be mitigated and for opportunities for growth to be maximised. In determining the suitability or otherwise of land for development, the assessment has been based on the physical characteristics of the land and on relevant local and national planning policy considerations.
- In addition to the Capacity Studies, the Council has commissioned a Sustainability Appraisal for the new Local Plan. 'Points of the Compass' appraisals have been produced as part of this. These appraisals divide the areas around certain towns and villages into sections and look at the constraints of each section, relating them back to the various sustainability themes. Whilst not as detailed as the Capacity Studies, they can be used as a guide when considering the location of new development. 'Points of the Compass' assessments have been produced for the following towns and villages: Bourne, the Deepings, Ancaster Barkston, Barrowby, Baston, Billingborough, Caythorpe and Firestone, Colsterworth, Corby Glen, Great Gonerby, Harlaxton, Langtoft, Long Bennington, Morton, South Witham and Thurlby and Northorpe.



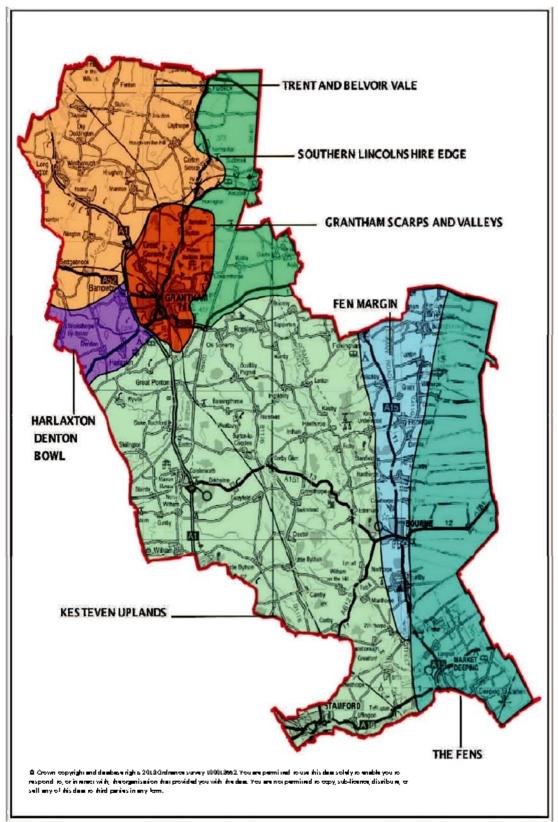


Figure 6: South Kesteven Landscape Character Area

#### **EN1: Landscape Character**

South Kesteven's Landscape Character Areas are identified on the map above (Figure 6). Development must be appropriate to the character and significant natural, historic and cultural attributes and features of the landscape within which it is situated, and contribute to its conservation, enhancement or restoration.

In assessing the impact of proposed development on the Landscape, relevant Landscape Character Appraisals should be considered, including those produced to inform the Local Plan and Neighbourhood Plans. Consideration should also be given to the Capacity and Limits to Growth Studies produced for Grantham and Stamford and the Points of the Compass Assessments prepared for the Larger Villages.

#### Biodiversity and Geodiversity

- 2.100 The NPPF states "the planning system should contribute to and enhance the natural and local environment by:
  - protecting and enhancing valued landscapes, geological conservation interests and soils;
  - recognising the wider benefits of ecosystems;
  - minimising impacts on biodiversity and providing net gains in biodiversity where
    possible, contributing to the Government's commitment to halt the overall decline in
    biodiversity, including by establishing coherent ecological networks that are more
    resilient to current and future pressures;
  - preventing both new and existing development from contributing to or being put at unacceptable risk from, or being adversely affected by unacceptable levels of soil, air, water or noise pollution or land instability; and
  - remediating and mitigating despoiled, degraded, derelict, contaminated and unstable land, where appropriate".
- 2.101 South Kesteven has a variety of nature reserves and protected sites as described below. These sites should be seen as part of an ecological network, managing, restoring and creating habitat in the right places helps rebuild a resilient network and enables species to thrive not just in one place but across wider landscapes. There are two Natura 2000 Special Area of Conservation (SAC) sites in the district: Baston Fen and Grimsthorpe Park. There are nearly 400 Tree Preservation Orders throughout the District and South Kesteven is also home to a nationally significant population of native White Clawed Crayfish.
- 2.102 Development will seek to provide net gain to the environment and biodiversity of the District, in particular Priority habitats and species. This will ensure that the wider benefits of the natural environment can be appreciated by all; this natural capital includes flood alleviation, pollination services, healthy soil and clean air.



#### 2.103 The following nature sites are present within SKDC:

Designation	Number of Sites
Natura 2000 (Special Areas of Conservation)	2
Sites of Special Scientific Interest (SSSI)	27
National Nature Reserves (NNRs)	None
Local Wildlife Sites (LWS)	228
Sites of Nature Conservation Interests (SNCI)	64
Local Geological Sites (LGS)	15
Regionally Important Geological and Geomorphological sites	4
(RIGs)	

2.104 Sites that lie outside designated areas are not statutorily protected but can also provide valuable spaces and corridors for protected habitats and species. Waterways, for example, can be valuable for biodiversity, providing green and blue corridors that link habitats and wildlife sites. Maintaining and enhancing a network of habitats, species and wildlife sites, and linkages between them, is important to achieving the vision and aims of the Lincolnshire Biodiversity Action Plan (revised 2015). Places where this work is focused are Nature Improvement Areas (NIAs).

# **EN2: Protecting Biodiversity and Geodiversity**

The Council, working in partnership with all relevant stakeholders, will facilitate the conservation, enhancement and promotion of the District's biodiversity and geological interest of the natural environment. This includes seeking to enhance ecological networks and seeking to deliver a net gain on all proposals, where possible.

Proposals that are likely to have a significant impact on sites designated internationally, nationally or locally for their biodiversity and geodiversity importance, species populations and habitats identified in the Lincolnshire Biodiversity Action Plan, Geodiversity Strategy and the Natural Environment and Rural Communities (NERC) Act 2006 will only be permitted in exceptional circumstances:

- In the case of internationally designated sites (alone or in combination), where there is no alternative solution and there are overriding reasons of public interest for the development.
- In the case of National Sites (alone or in combination) where the benefits of development in that location clearly outweigh both the impact on the site and any broader impacts on the wider network of National Sites.
- In the case of Local Sites (e.g. Local Wildlife Sites) or sites which meet the designation criteria for Local Sites, the reasons for development must clearly outweigh the long term need to protect the site.

In exceptional circumstances where detrimental impacts of development cannot be avoided (through locating an alternative site) the Council will require appropriate mitigation to be undertaken by the developers or as a final resort compensation. Where none of these can be achieved then planning permission will be refused. Where any mitigation and compensation measures are required, they should be in place before development activities start that may disturb protected or important species.



Planning permission will be refused for development resulting in the loss, deterioration or fragmentation of irreplaceable habitats, including ancient woodland and aged or veteran trees, unless the need for, and benefits of, the development in that location clearly outweigh the loss or harm.

Development proposals that are likely to result in a significant adverse effect, either alone or in combination, on any internationally designated site, must satisfy the requirements of the Habitats Regulations. Development requiring Appropriate Assessment will only be allowed where it can be determined, taking into account mitigation, that the proposal would not result in significant adverse effects on the site's integrity.

#### Green Infrastructure

- 2.105 The Concept of green infrastructure involves a connected approach to environmental management. It utilises a landscape scale approach and focuses on the relationships between habitats, greenspaces, such as green open spaces, blue spaces as networks and the wildlife/communities that they benefit, rather than on the needs of individual sites, species and neighbourhoods. Green infrastructure provides multiple benefits and vital functions for the economy, people, wildlife and communities including health, tourism, flood management, climate change mitigation and clean air. It will be highly valued and considered a priority within planning.
- 2.106 Green Infrastructure should provide for multi-functional uses for example wildlife, recreational and cultural experience, as well as delivering ecological benefits, flood protection and microclimate control. It includes habitats, rivers and their floodplains, greenspaces and civic areas and should operate at all spatial scales from urban centres through to open countryside. As such Policy OS1 should be read in conjunction with EN3.
- 2.107 Connectivity between different green infrastructure assets can help maximise the benefits that they generate. Well-connected green infrastructure assets create a network that allows and encourages movement by people and wildlife, helping to maximise the benefits and support adaptation and resilience to a changing climate.
- 2.108 The Council will work to ensure the promotion of green infrastructure, prioritising proposals that contribute to net gain and enhancement of green infrastructure.



#### EN3: Green Infrastructure

The Council will maintain and improve the green infrastructure network in the District by enhancing, creating and managing green space within and around settlements that are well connected to each other and the wider countryside.

Development proposals should ensure that existing and new green infrastructure is considered and integrated into the scheme design, taking opportunities to enrich biodiversity habitats, enable greater connectivity and provide sustainable access for all. Proposals which may result in recreational and visitor pressure on designated biodiversity sites will be particularly expected to provide such green infrastructure.

Proposals that cause loss or harm to this network will not be permitted unless the need for and benefits of the development demonstrably outweigh any adverse impacts. Where adverse impacts on green infrastructure are unavoidable, development will only be permitted if suitable mitigation measures for the network are provided.

#### Pollution Control

- 2.109 The NPPF sets out the need for local authorities to consider the impact of new development on noise, air and light pollution. The aim of the NPPF is to ensure that new developments do not harm existing residents, future residents or the natural environment. This includes minimising air, noise, light pollution, managing odour and maintaining or improving water quality to ensure that new developments are not harmful to other land uses, human health, tranquillity or the natural and built environment. The NPPF states that the local plan should seek to avoid and mitigate the impacts of pollution associated with development.
- 2.110 Potentially noisy developments will be expected to be accompanied by an appropriate noise assessment. Developers will be required to demonstrate the potential impact of proposals on the environment and on residential amenity and the ability to mitigate to an acceptable level.
- 2.111 Light pollution refers to the effect of excessive or intrusive lighting arising from poor or insensitive design. The Council will seek to reduce light pollution by encouraging the installation of appropriate lighting and only permitting lighting proposals which would not adversely affect amenity or public safety. Lights should be appropriately shielded, directed to the ground and sited to minimise any impact on adjoining areas, and of a height and illumination level of the minimum required to serve their purpose.
- 2.112 There is one Air Quality Management Area (AQMA) within the District. This is located in Grantham. It is shown on the Policies Map (Grantham Inset). This AQMA is within the urban area where air pollution results mainly from traffic. Air quality will be considered when assessing development proposals, particularly in or near the AQMA and where significant doubt arises as to the air quality impact then a cautious approach will be applied.
- 2.113 The Council is committed to improving air quality in the District and, where relevant, will follow the guidance in the East Midlands Air Quality Network Air Quality and Emissions Mitigation Guidance for Developers June 2017 (or other relevant guidance).



#### **EN4: Pollution Control**

Development should seek to minimise pollution and where possible contribute to the protection and improvement of the quality of air, land and water. In achieving this:

Development should be designed from the outset to improve air, land and water quality and promote environmental benefits.

Development that, on its own or cumulatively, would result in significant air, light, noise, land, water or other environmental pollution or harm to amenity, health well-being or safety will not be permitted. New development proposals should not have an adverse impact on existing operations.

Development will only be permitted if the potential adverse effects can be mitigated to an acceptable level by other environmental controls, or by measures included in the proposals.

Development that would lead to deterioration or may compromise the ability of a water body or underlying groundwater to meet good status standards in the Anglian River Basin Management Plan (required by the Water Framework Directive) will not be permitted.

Where development is situated on a site with known or high likelihood of contamination, remediation strategies to manage this contamination will be required.

Subject to the Policies in this Plan, planning permission will be granted for development on land affected by contamination where it can be established by the proposed developer that the site can be safely and viably developed with no significant impact on either future users or on ground and surface waters.

#### Reducing the Risk of Flooding

- 2.114 Paragraph 100 of the NPPF states that inappropriate development in areas of flooding should be avoided by directing development away from areas of highest risk. Where development is necessary in such areas, it should be made safe without increasing flood risk elsewhere.
- 2.115 The NPPF also states that Local Plans should be supported by Strategic Flood Risk Assessment (SFRA) and develop policies to manage flood risk from all sources, taking account of advice from the Environment Agency and other relevant flood risk management bodies, such as lead local flood authorities and internal drainage boards. South Kesteven has commissioned a new SFRA in line with the NPPF requirements and this will be the starting point for consideration of the sequential and the exception tests.
- 2.116 Local Plans should apply a risk-based approach to the location of development to avoid where possible flood risk to people and property and manage any residual risk, taking account of the impacts of climate change, by:
  - applying the Sequential Test;
  - if necessary, applying the Exception Test;
  - safeguarding land from development that is required for current and future flood management;
  - using opportunities offered by new development to reduce the causes and impacts of flooding; and



- where climate change is expected to increase flood risk so that some existing development may not be sustainable in the long-term, seeking opportunities to facilitate the relocation of development, including housing, to more sustainable locations.
- 2.117 The Sequential Test is a decision-making tool designed to ensure that sites at little or no risk of flooding are developed in preference to sites at higher risk, so avoiding the development of sites that are inappropriate on flood risk grounds. Where this cannot be avoided, application of the Exception Test allows for the possibility of some development in flood risk areas taking place if flood risk is clearly outweighed by other sustainability drivers.
- 2.118 The Sequential Test is applied at all stages in the planning process, both between different flood zones and within a flood zone. All opportunities to locate new developments (except Water Compatible) in reasonably available areas of little or no flood risk should be explored, prior to any decision to locate them in areas of higher risk.
- 2.119 The Exception Test, as set out in Paragraph 102 of the NPPF, is a method to demonstrate and help ensure that the flood risk to people and property will be managed satisfactorily, while allowing necessary development to go ahead in situations where suitable sites at lower risk of flooding are not available. For the Exception Test to be passed:
  - it must be demonstrated that the development provides wider sustainability benefits to the community that outweigh flood risk, and
  - A site-specific Flood Risk Assessment (FRA), informed by a Level 2 SFRA where one has been prepared, must demonstrate that the development will be safe for its lifetime taking account of the vulnerability of its users, without increasing flood risk elsewhere, and, where possible, will reduce flood risk overall.
- 2.120 The District contains some important Water Framework Directive (WFD) water bodies including the Upper Witham, River Welland and River Glen. The Upper Witham currently supports endangered native crayfish, brown trout and grayling. A range of pressures including poor habitat, diffuse and point source pollution, invasive species and low flows are impacting these water bodies and preventing the target of good status from being achieved.
- 2.121 There is a requirement for the WFD status of surface and ground water bodies across the district to be improved. Therefore, the Council will seek to deliver improvements to the water environment through development, which will not only help to improve WFD status but can deliver multiple benefits. The proposals to create a green corridor along the Witham in Grantham shows the potential for what can be achieved when considering growth alongside environmental enhancement opportunities.
- 2.122 The WFD requires Member States to achieve 'good ecological status' in all surface freshwater bodies between 2015 and 2027 and to ensure that in future there is no 'deterioration' of the ecological potential of the water environment. Different water bodies are categorised based on four elements biology, chemical water quality, physical structure and water quality which together determine the overall ecological potential of the surface water environment. The Anglian River Basin Management Plan details what actions need to be taken in order for the WFD requirements to be met in the area. Development that could potentially lead to river status deterioration or compromise the achievement of good ecological status as set out in the Anglian River Basin Management Plan should be accompanied by a suitable assessment and proposals for mitigation.



- 2.123 There is a presumption against the use of non-mains foul drainage, except where it is proven that it is not reasonable to use mains drainage, taking into account cost, practicality and sustainability.
- 2.124 Brownfield land may be subject to contamination from previous uses, which can pose risk to surface water, human health and the wider environment. South Kesteven's geology includes large areas dominated by Lincolnshire Limestone which is classified as a Principal Aquifer. These aquifers exhibit high permeability and provide a high level of water storage. They support water supply and river base flow on a strategic scale. Other substantial areas of South Kesteven are located over sand and gravel deposits which are classified as Secondary Aquifers. These aquifers support water supplies at a local scale and in some cases form an important source of base flow to rivers. Principal and Secondary Aquifers are vulnerable to contaminants.
- 2.125 The Environment Agency is the statutory body responsible for the management of groundwater resources. As such proposed development on Brownfield sites should be considered in the context of its prepared guidance on groundwater protection 'The Environment Agency's approach to groundwater protection' which sets out its approach to the management and protection of groundwater. The guidance is available on the Gov.UK website.
- 2.126 Contamination can also occur in other locations, including in the countryside (e.g. by inappropriate spreading of materials such as sludges, or as a result of contamination being moved from its original source).
- 2.127 In addition, some areas may be affected by the natural or background occurrence of potentially hazardous substances, such as radon, methane or elevated concentrations of metallic elements.
- 2.128 In enabling redevelopment of brownfield sites remediation may be necessary. The level of remediation required will be dependent on the proposed end use of the land.
- 2.129 Where development is proposed on a site which is known or has the potential to be affected by contamination, a preliminary risk assessment should be undertaken by the developer and submitted to the local planning authority as the first stage in assessing the risk. Preliminary risk assessments and subsequent investigations should be carried out in accordance with the Environment Agency's Contaminated Land Report (CLR 11) 'Model Procedures for the Management of Land Contamination', or any subsequent replacements.
- 2.130 Unless this initial assessment clearly demonstrates that the risk from contamination can be satisfactorily reduced to an acceptable level, further site investigations and risk assessment will be needed before the application can be determined.
- 2.131 Remediation strategies should be proportionate to the proposed end use and should seek to ensure that there is no additional risk arising from the development. Remediation strategies are dependent on desktop/research based survey and potentially testing/site investigation and these will advise the necessary level of remediation. Prior to submitting SuDS proposals, developers should ensure that land is suitable for soakaways, and that the soakaways would provide effective drainage and protect vulnerable groundwater from contamination.



- 2.132 Where pollution issues are likely to arise, intending developers should hold pre-application discussions with the local planning authority, the relevant pollution control authority and stakeholders with a legitimate interest.
- 2.133 In cases where planning permission is granted for development of a site on which the presence of contamination is known or suspected, the responsibility for safe development for the site rests with the developer and landowner.

#### EN5: Water Environment and Flood Risk Management

Development should be located in the lowest areas of flood risk, in accordance with the South Kesteven Strategic Flood Risk Assessment (SFRA). Where this is not possible the sequential approach to development will be applied. Where the requirements of the sequential test are met, the exception test will be applied, where necessary.

A Flood Risk Assessment (FRA) will be required for all development in Flood Zones 2 and 3 and for sites greater than 1 hectare in Flood Zone 1, and where a development site is located in an area known to have experienced flood problems from any flood source, including critical drainage.

All development must avoid increasing flood risk elsewhere. Runoff from the site post development must not exceed pre-development rates for all storm events up to and including the 1% Annual Exceedance Probability (AEP)\* storm event with an allowance for climate change. The appropriate climate change allowances should be defined using relevant Environment Agency guidance.

Surface water should be managed effectively on site through the use of Sustainable Drainage Systems (SuDs) unless it is demonstrated to be technically unfeasible. All planning applications should be accompanied by a statement of how surface water is to be managed and in particular where it is to be discharged. Surface water connections to the public sewage network should only be made in exceptional circumstances. On-site attenuation and infiltration will be required as part of any new development wherever possible. Opportunities must be sought to achieve multiple benefits, for example through green infrastructure provision and biodiversity enhancements in addition to their drainage function. The long-term maintenance of structures such as swales and balancing ponds must be agreed in principle prior to permission being granted.

Development proposals should demonstrate that water is available to serve the development and adequate foul water treatment and disposal already exists or can be provided in time to serve the development. Foul and surface water flows should be separated where possible.

Suitable access should be maintained for water resource and drainage infrastructure.

Where development takes place in Flood Zones 2 and 3, opportunities should be sought to:

- **a.** Reduce flooding by considering the layout and form of the development and the appropriate application of sustainable drainage techniques;
- b. Relocate existing development to land in zones with a lower probability of flooding; and
- **c.** Create space for flooding to occur by restoring functional floodplains and flood flow pathways and by identifying, allocating and safeguarding open space for storage.



<sup>\*1%</sup> Annual Exceedance Probability (AEP): 1 in 100 chance of flooding in any one year

#### The Historic Environment

- 2.134 The National Planning Policy Framework (NPPF) states that the Local Plan should set a positive strategy for the conservation and enjoyment of the Historic Environment. The Local Plan should take account of:
  - the desirability of sustaining and enhancing the significance of heritage assets and putting them to viable uses consistent with their conservation;
  - the wider social, cultural, economic and environmental benefits that conservation of the historic environment can bring;
  - the desirability of new development making a positive contribution to local character and distinctiveness; and
  - opportunities to draw on the contribution made by the historic environment to the character of a place.
- 2.135 The Council has adopted a number of policies relating to the historic environment in the past and to date a number of conservation area appraisals have been produced and 47 conservation areas declared. At the time of publishing the Local Plan, the District had the following designated heritage assets:

Conservation Areas	47
Listed Buildings	2148
Scheduled Monuments	95
Historic Parks and Gardens	9

#### **EN6: The Historic Environment**

The Council will seek to protect and enhance heritage assets and their settings in keeping with the policies in the National Planning Policy Framework.

Development that is likely to cause harm to the significance of a heritage asset or its setting will only be granted permission where the public benefits of the proposal outweigh the potential harm. Proposals which would conserve or enhance the significance of the asset shall be considered favourably. Substantial harm or total loss will be resisted.

Proposals will be expected to take Conservation Area Appraisals into account, where these have been adopted by the Council.

Where development affecting archaeological sites is acceptable in principle, the Council will seek to ensure mitigation of impact through preservation of the remains in situ as a preferred solution. When in situ preservation is not practical, the developer will be required to make adequate provision for excavation and recording before or during development.



#### The Grantham Canal

- 2.136 The 33-mile long Grantham Canal was built in the 18th Century as a reliable transport connection between Grantham and Nottingham through the Vale of Belvoir. Whilst the canal officially closed in 1936 it was retained for land drainage and much of the canal remained in water due to agreements for irrigating agriculture. Strategic road infrastructure and associated bridges now constrain the canal's navigation but the canal and towpaths are still accessible to walkers and cyclists. The Grantham canal is recognised for its nationally and regionally significant landscape, wildlife and heritage features.
- 2.137 To support the emerging strategy for the Grantham Canal, commissioned by the Canal and River Trust on behalf of the Grantham Canal Partnership, <a href="Policy EN6">Policy EN6</a> of the Local Plan requires future development proposals to both protect and enhance the stretch of the Grantham canal that runs through the District. The Local Plan seeks to safeguard the canal so that its long term potential as an asset to support growth of the local economy and boost tourism can be fully realised.

Grantham Canal Park Strategy (2017)
Grantham Canal Park Strategy Action Plan (2017)

# EN7: Protecting and Enhancing Grantham Canal

The alignment of the Grantham Canal, as shown indicatively on the Policies Map, shall be safeguarded with a view to its long term re-establishment as a navigable waterway, by:

- **a.** ensuring that development protects the integrity of the canal alignment and its associated structures;
- **b.** ensuring that where the canal is affected by development, the alignment is protected or an alternative alignment is provided; and
- **c.** ensuring associated infrastructure of development does not prejudice the delivery of the canal.

Proposals will be permitted that are designed to develop the canal's recreational, nature conservation, heritage, and tourism potential.

Proposals shall only be permitted if it can be demonstrated that there is no unacceptable risk to ecology, flood risk, water resources and water quality.



# The Built Environment

## Promoting Good Quality Design

- 2.138 The National Planning Policy Framework states that it is important to plan positively for the achievement of high quality and inclusive design for all development, including individual buildings, public and private spaces and wider area development schemes.
- 2.139 Local and Neighbourhood Plans should develop robust and comprehensive policies that set out the quality of development that will be expected for the area. Such policies should be based on stated objectives for the future of the area and an understanding and evaluation of its defining characteristics. Planning policies and decisions should aim to ensure that developments:
  - will function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development;
  - establish a strong sense of local distinctiveness and place, using streetscapes and buildings to create attractive and comfortable places to live, work and visit;
  - optimise the potential of the site to accommodate development, create and sustain an appropriate mix of uses (including incorporation of green and other public space as part of developments) and support local facilities and transport networks;
  - respond to local character and history, and reflect the identity of local surroundings and materials, while not preventing or discouraging appropriate innovation;
  - create safe and accessible environments where crime and disorder, and the fear of crime, do not undermine quality of life or community cohesion; and
  - are visually attractive as a result of good design, high quality architecture and appropriate landscaping.
- 2.140 Planning policies and any related decisions should not be overly prescriptive and should seek to promote local distinctiveness, rather than a particular style. The Council has not previously produced any specific design standards or codes for the District, however a number of parishes have produced Village Design Statements, which have been adopted by the Council. In order to improve design quality in development proposals and provide guidance to assist applicants the Council will prepare a new Design Supplementary Planning Document (SPD) to provide further detail to the policy below.

# **DE1: Promoting Good Quality Design**

To ensure high quality design is achieved throughout the District, all development proposals will be expected to:

- **a.** Make a positive contribution to the local distinctiveness, vernacular and character of the area. Proposals should reinforce local identity and not have an adverse impact on the streetscene, settlement pattern or the landscape / townscape character of the surrounding area. Proposals should be of an appropriate scale, density, massing, height and material, given the context of the area;
- **b.** Ensure there is no adverse impact on the amenity of neighbouring users in terms of noise, light pollution, loss of privacy and loss of light and have regard to features that minimise crime and the fear of crime; and
- **c.** Provide sufficient private amenity space, suitable to the type and amount of development proposed.



Development proposals should seek to:

- **d.** Retain and incorporate important on site features, such as trees and hedgerows and incorporate, where possible, nature conservation and biodiversity enhancement into the development;
- e. Provide well designed hard and soft landscaping; and
- **f.** Effectively incorporate onsite infrastructure, such as flood mitigation systems or green infrastructure, as appropriate.

All major development (as defined in the Glossary) must demonstrate compliance with:

- g. Neighbourhood Plan policies;
- h. Manual for Streets guidance and relevant Lincolnshire County Council guidance
- i. Village design statements, where approved by the Council.
- For new residential proposals, development should perform positively against Building for Life
   12;

Planning permission for new residential development above a threshold of 10 or more dwellings will be granted subject to a target of at least 10% of new dwellings being developed as 'Accessible and Adaptable' in line with the optional standards set out in Part M4(2) of the Building Regulations.

Residential development on sites of 400 or more dwellings must contribute towards innovative design, to encourage sustainable living and working across the District. This should be delivered through exemplary design, construction and community facilities within all strategic developments.

Residential development on sites of 400 or more dwellings and other significant Developments (defined by the Council)\* will undergo an independent Design Review, at an early stage as part of comprehensive masterplanning or through pre-application advice. The Council and the Applicant will be equally involved in the selection of a review panel. The cost associated with the Design Review will be covered, in full, by the Applicant.

\*significant developments will be determined on a case by case basis, depending on the context of each individual site.

When selecting schemes to undergo Design Review from both allocated sites and subsequent proposals, the following criteria will act as guidance:

- i. Significant major planning proposals that include large buildings or groups of buildings such as large scale housing schemes, religious buildings, museums or art galleries, hospitals, shopping and leisure complexes, and office or commercial buildings;
- ii. Strategic or regeneration opportunity sites;
- iii. Infrastructure projects such as stations, and other transport interchanges;
- **iv.** Sites with special significance or local interest or proposals which are out of the ordinary in their context or setting because of their scale;
- v. Schemes that by their nature, setting or location are likely to be seen as unusual, particularly controversial or setting a precedence. This includes proposals which are likely to establish the planning, form or architectural quality for future large scale development or redevelopment; and
- **vi.** Schemes with a significant impact upon the public realm, such as major changes in the public realm or proposals to enhance public squares and civic open spaces; and
- **vii.** Where a masterplan or concept framework is needed to ensure the satisfactory development of a complex or multi-ownership site.



#### Sustainable Building and Construction

- 2.141 The National Planning Policy Framework (NPPF) sets out that planning plays a key role in delivering reductions to greenhouse gas emissions, minimising vulnerability and providing resilience to climate change. The NPPF also notes that planning supports the delivery of renewable and low carbon energy and associated infrastructure.
- 2.142 The conservation of fuel, and power and water efficiency are matters that are covered by building regulations; however, planning can deliver higher rates of efficiency over and above the levels set out in the Building Regulations.
- 2.143 The energy hierarchy classifies energy options and sets out that organisations and individuals should pursue energy options in the following order (it should be noted that it is not possible to implement all of these through planning regimes):
  - Reduce the need for energy
  - Use energy more efficiently
  - Use renewable energy
  - Use low carbon sources
  - Use conventional energy
- 2.144 The South Kesteven District Water Cycle Study was updated in October 2016. This recommended that, in order to move towards a more 'water neutral position' and to enhance sustainability of development coming forward, a policy should be developed that ensures all housing is as water efficient as possible, and that new housing development should go beyond mandatory Building Regulations requirements. It recommended a policy of setting the Building Regulations optional requirement target of 110 l/h/d. It also recommended non-domestic buildings should as a minimum reach 'Good' BREEAM status.

#### SB1: Sustainable Building

All development proposals will be expected to mitigate against and adapt to climate change, to comply with national and contribute to local targets on reducing carbon emissions and energy use unless it can be demonstrated that compliance with the policy is not viable or feasible.

#### 1. Energy consumption

New development should demonstrate how carbon dioxide emissions have been minimised in accordance with the following energy hierarchy:

- **a.** Using less energy through energy efficient building design and construction, including thermal insulation, passive ventilation and cooling;
- **b.** Utilising energy efficient supplies including connecting to available heat and power networks; and
- c. Maximising use of renewable and low carbon energy generation system

#### 2. Water Resources

New development should seek to achieve a 'water neutral position' and promote enhanced sustainability. To achieve this, the following standards will be expected from new development:

**d. New housing:** is expected to be as water efficient as possible. Proposals which do not meet the Building Regulations optional requirement target of 110 l/h/d must demonstrate how and why this standard cannot be attained as part of the specific development scheme proposed.



- e. Non-domestic buildings: will be expected to reach 'Good' BREEAM status as a minimum.
- **f. Major development schemes:** will be expected to provide a programme of water efficiency promotion and consumer education, as part of the new development with the aim of behavioural change with regards to water use.

#### 3. Contributing to Low-Carbon Travel

All new development should demonstrate how they can support low-carbon travel, to achieve this:

- g. new residential development will be expected to provide electric car charging points
- **h.** new commercial developments shall make provision for electric car charging points. The number of charging points required will be determined on a case by case basis.

#### Open Space

- 2.145 A Study of Open Space, Sport and Recreation in South Kesteven (2009) assessed the open space and sports needs of the District. The study examined the quantity, quality and accessibility of open space provision and considered the local needs of the population and the demands that will be made by future development. An audit of the existing provision of open space was carried out in 2017 to refresh the evidence base for determining the appropriate open space requirements for new development, ensuring that it remains robust and up-to-date. This is summarised by the South Kesteven Open Space, Sports and Recreation Facilities Report (2017). Where there are local deficiencies in open space provision, the open space standards of policy OS1 will be applied to development proposals to secure new provision.
- 2.146 It is important to protect and increase the existing provision of open space, to meet the future needs associated with development. New development should provide opportunities to provide new and/or improve existing open spaces. This provision could be either on or off-site depending on the scale and nature of the development.
- 2.147 Local open space standards for South Kesteven have been developed based on the assessment of the needs in the 2009 study and are set out in policy OS1 below. Proposals for new residential development should contribute to the provision of open space in areas where the standards are not met already.
- 2.148 Open space should be well designed and maintained using best practice principles in "Fields in Trust: Guidance for Outdoor Sport and Play". High quality open spaces that are welcoming and well-kept are valued and enjoyed by everyone. These in turn contribute to healthy living, biodiversity and wildlife conservation, sustainable development and environmental education.



#### OS1: Open Space

The standards in the table below will be used to ensure the availability of adequate open space\* for all areas. They will be used to ensure adequate levels of provision for each type of open space, based on existing and future needs. This will be achieved by both protecting existing open space and by opportunities to deliver additional open space where it is required.

	Standard	Component Parts	
Informal/	2.0 ha per 1000	Informal open space, natural green space, e.g. woodland,	
Natural green	population within 480m	wetland, meadow and heath, green infrastructure,	
space	(10mins walk time)	routeways and corridors	
Outdoor sports	1.0 ha per 1000	Dedicated outdoor sports pitch provision (includes grass	
space	population within 480m	pitch provision and sometimes hard/synthetic surfaces)	
	(10mins walk time)		
Other Open	0.8ha per 1000	Play equipped space	0.15ha
Space	population within 480m	Young Persons spaces	0.15ha
	(10mins walk time)	Allotments	0.20ha
		Parks	0.30ha

#### **Providing New Open Space**

To ensure that new housing developments provide sufficient new (or improved) open space to meet the needs of the development, the above standards will be applied to all development proposals for new housing that are capable of providing 10 or more dwellings. Development proposals will be assessed against current open space provision. In areas that do not currently meet the standards for open space, the development proposal will be required to make appropriate provision, based upon the standards above.

New open space provision should form an integral part of the development layout. It should be easily accessible by means of pedestrian connections through the development and should be designed to ensure that it is clearly visible to the public.

All new open space provision should take account of best practice guidance and design principles, and seek net gains to biodiversity and green infrastructure where possible. The longevity of new open space provision shall be safeguarded, through agreed management and maintenance arrangements.

Where open space cannot be provided on-site as part of the development an off-site financial contribution for the provision of a new open space, or to improve the quality of existing open space within the locality of the proposal, will be expected.

#### **Protecting Existing Open Space**

All existing open space including allotments, parks, equipped play space, sport pitches and informal natural open space, route ways and corridors will be protected.

Development proposals for existing open spaces will only be permitted where it is demonstrated that:

- a. the proposal will provide increased or improved open space and/or recreational facilities; or
- **b.** the site is not required to meet the local standard set out above; or
- c. equivalent (or better) replacement provision is to be made within the locality; and
- **d.** the site does not support important or protected habitats or species.

<sup>\*</sup> open space includes allotments, parks, equipped play space, sports pitches and informal natural open space, routeways and corridors.



# Renewable Energy Generation

2.149 The Council is the responsible local planning authority for renewable and low carbon development. As such, the Local Plan needs to consider how to plan positively for renewable energy and its delivery. The context to the Renewable Energy Policy (RE1) in the Local Plan is provided by the National Planning Policy Framework (NPPF) 2012, the Planning Practice Guidance for Renewable and Low Carbon Energy 2015 and by Ministerial statements; in particular the written ministerial statement made by the Secretary of State for Communities and Local Government on 18 June 2015.

#### National and Local Context

- 2.150 The 2015 Planning Guidance states "when drawing up a Local Plan local planning authorities should first consider what the local potential is for renewable and low carbon energy generation. In considering that potential, the matters local planning authorities should think about include:
  - the range of technologies that could be accommodated and the policies needed to encourage their development in the right places;
  - the costs of many renewable energy technologies are falling, potentially increasing their attractiveness and the number of proposals;
  - different technologies have different impacts and the impacts can vary by place;
  - the UK has legal commitments to cut greenhouse gases and meet increased energy demand from renewable sources. Whilst local authorities should design their policies to maximise renewable and low carbon energy development, there is no quota which the Local Plan has to deliver."
- 2.151 This Section of the Local Plan deals primarily with the three main sources of on-shore energy generation likely to be proposed in the District solar photovoltaic, wind energy and biomass energy. Other possible sources of renewable energy will be considered along the lines of the general proposals for these three sources. Whilst on-shore wind has been a major contributor of renewable energy over the last 15 years its forecast additional capacity has been greatly overtaken by offshore wind. Government subsidies for on—shore wind in the form of the Renewables Obligation were phased out in April 2017. Even though onshore wind is becoming less costly and like all the major renewable sources moving towards "grid parity" (i.e. being viable without subsidy) this is bound to affect demand. It is also not seen as a major provider of new development because of population and environmental constraints. The Government's National Infrastructure Delivery Plan 2016 to 2020/21 (Para 6.28) sees the key energy technologies for market support as new nuclear, gas and offshore wind.
- 2.152 Subsidies have also been reduced for Solar PV energy generation and this form of renewable energy has an even larger cost reduction trend and is expected to reach viability without subsidy (grid parity) soonest. The Government has also made it clear in its Solar PV Strategy that regarding renewable energy from Solar PV it sees the greatest potential being from roof-mounted panels on the estimated 250,000 hectares of south-facing industrial and commercial roofs in England. The Council recognises this approach as having the greatest potential, with significantly less adverse impacts (such as the loss of agricultural land) compared with large scale ground mounted panels and therefore wishes to encourage such provision.



- 2.153 The Council intends to operate a criteria-based policy towards any new proposals for renewable energy generation in the District, as covered in the 2015 Written Ministerial Statement. This approach is covered in the National Planning Policy Guidance and has served the District well in the form of SKDC's June 2013 Wind Energy Supplementary Planning Document, the content of which has been reviewed and updated to inform Appendix 3 of this Local Plan. The criteria based approach will assist developers in considering the constraints on any renewable energy generation proposals as well as their benefits and thus to identify any potentially suitable locations.
- 2.154 The Council therefore will consider any planning applications for renewable energy which pass the tests set out in Appendix 3 of this Local Plan covering wind energy, solar PV and Biomass. For other forms of renewable energy the criteria will be adapted from those in the Appendix 3. The criteria headings are as follows:

For Wind Energy	For Solar Photovoltic	For Biomass generation
Generation	generation	
<ul> <li>Landscape and visual amenity</li> <li>Residential amenity</li> <li>Cumulative impact</li> <li>Ecology, Biodiversity and ornithology</li> <li>Historic Environment</li> <li>Hydrology</li> <li>Traffic and Transport</li> <li>Noise and Vibration</li> <li>Socio-economic and other impacts</li> <li>Shadow Flicker</li> <li>Aviation</li> <li>Telecommunications</li> <li>Agricultural land</li> </ul>	<ul> <li>Visual impact on landscape or heritage settings</li> <li>Visual impact upon dwellings or communities</li> <li>Cumulative impact</li> <li>Noise</li> <li>Highways and safety</li> <li>Nature conservation</li> <li>Agricultural land</li> </ul>	<ul> <li>Visual impact on landscape or heritage settings</li> <li>Visual impact upon dwellings or communities</li> <li>Highways and safety</li> <li>Noise</li> <li>Highways and safety</li> <li>Nature conservation</li> <li>Straw Drop</li> <li>Emissions/Pollution</li> <li>Fire risk</li> <li>Storage on site</li> </ul>

- 2.155 A crucial context to consideration of renewable energy projects will be the importance of agriculture and food production in South Kesteven. This sector is not only key in the local economy but also the District, as part of Lincolnshire, provides a strategic role in national food production. This strength is rooted in the quality of the District's farmland. Renewable energy projects that displace, sterilise or conflict with this economic asset will be unlikely to be considered favourably.
- 2.156 A further consideration in balancing the advantages of renewable energy generation with any harm to residents, the environment or local economy will be the amount of energy to be generated compared with the measure of any adverse impacts.



- 2.157 All planning applications for renewable energy should contain parallel detailed proposals for power transmission (whether over-ground or underground) as the impact of power lines upon local communities and landscapes is a material consideration. Whilst proximity to gridlines is an important consideration for developers, the Council is aware that a trade-off must be achieved between absolute proximity and environmental and other considerations.
- 2.158 The Local Plan does not identify specific areas suitable for renewable provision, instead it sets out the key criteria that shall be taken into consideration when proposals for renewable energy provision are received. Policy RE1 and Appendix 3 set the context to enable the identification of potentially suitable sites for renewable energy development.
- 2.159 In addition to these, and in accordance with the Written Ministerial Statement, should a wind energy proposal or any renewable energy proposal come forward from a local community, or a local community working in partnership with a developer, which wishes to deliver renewable energy in its local area, the proposal will be encouraged, provided that it meets the relevant criteria as set out in policy RE1 and the accompanying Appendix 3.
- In order to further support communities in their consideration of all renewable proposals, local communities via their parish councils, or equivalent, will be consulted on planning applications for renewable energy. In consulting local communities the Council will consider the geographic reach of a proposal, in relation to both possible and cumulative impact. This will sometimes involve consulting proximal parish councils as well as the one(s) where the proposal is located. This may include parishes in adjoining local planning authority areas, in which case the Council will liaise with those corresponding local authorities. In considering consultation responses greatest weight will be placed on the views of those communities and parish councils which are closest to, or most greatly affected by the proposed development. The Statement of Community Involvement (SCI) will be updated accordingly to accommodate this.

#### **RE1: Renewable Energy Generation**

Proposals for renewable energy generation will be supported subject to meeting the detailed criteria as set out in the accompanying Renewable Energy Appendix 3 and provided that:

- a. The proposal does not negatively impact the District's agricultural land asset;
- b. The proposal can demonstrate the support of affected local communities;
- c. The proposal includes details for the transmission of power produced;
- d. The proposal details that all apparatus related to renewable energy production will be removed from the site when power production ceases; and
- e. That the proposal complies with any other relevant Local Plan policies and national planning policy.



## 3. South Kesteven's Communities

- In addition to Policy H1, housing allocations for the Plan Period are set out in the following sections in order that these can be seen within the context of our communities. Allocations have been made for each of the main towns with a focus on Grantham, as well as the majority of the larger villages. In order to demonstrate that the allocated sites are capable of meeting the housing requirement over the plan period, the following assumptions have been made regarding density:
- 3.2 Planning Practice Guidance states that housing potential should be guided by local conditions, including housing densities and the sites' potential using an average development density of 30 dwellings to the hectare. However, this density has been adjusted to take account of any individual site characteristics and physical constraints.
- 3.3 When developing sites, it is usual for a proportion of the site to be given over to access roads, public open space and other ancillary uses. Site areas are recorded "gross" but to reflect the realities of development, sites have been "netted" down in order to calculate density. The larger the site, the larger the area normally given over to non-developed uses. We have therefore used the following assumptions:
  - up to 1ha then 95% developable area
  - between 1ha and 4ha 80% is developable area
  - over 4ha then 60% developable area.
- The dwelling potential of sites included in the Local Plan is indicative only; the true potential of any site will be assessed by more detailed study, having regard to many factors which are outside the scope of the Local Plan, and which need to be considered as part of the planning application process.
- 3.5 Some sites have been considered to have a lower density, due to their sensitive location and this is reflected in the indicative density. Again, this is not a rigid number, but it would not normally be considered that a much higher density would be appropriate in this location.



# South Kesteven's Four Market Towns

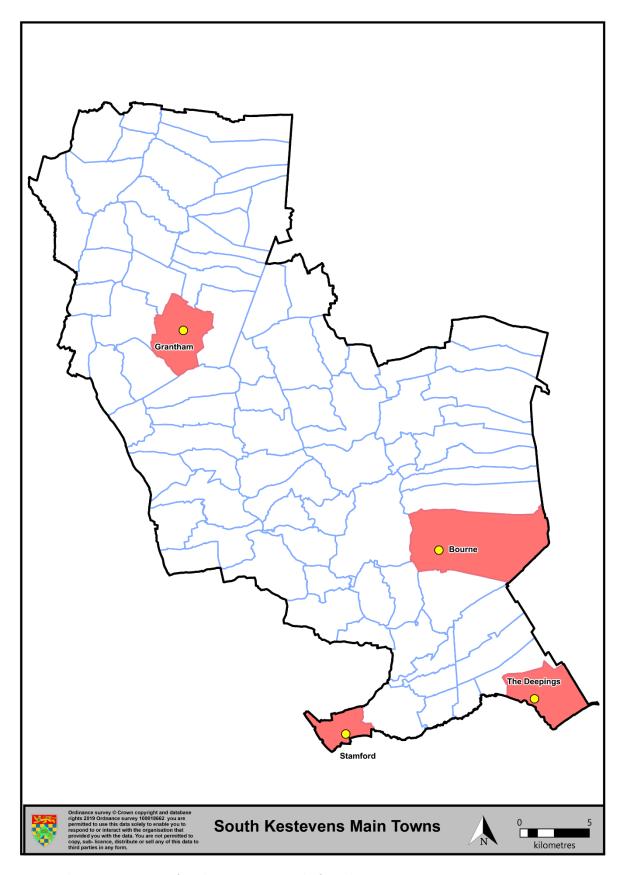


Figure 7: The Four Main Towns of South Kesteven, Map and Infographic Data.



# Grantham's Profile



Population - 41998



47% of the population is in Full or Part time employment



Number of properties -(2011) 15450 - primarily detached houses



Average age of the population is 40



10% of the population is retired

# Stamford's Profile



Population - 19701



50% of the population is in Full or Part time employment



Number of properties -(2011) 8994 - primarily detached houses



Average age of the population is 42



11% of the population is retired

Source – Office of National Statistics 2011 Census Data <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>



# Bourne's Profile



Population - 14456



47% of the population is in Full or Part time employment



Number of properties -(2011) 6342 - primarily detached houses



Average age of the population is 42



11% of the population is retired

# The Deeping's Profile



Population - 13314



50% of the population is in Full or Part time employment



Number of properties -(2011) 5570- primarily detached houses



Average age of the population is 42



12% of the population is retired



# Grantham

- 3.6 Grantham is located around 26 miles south of Lincoln and 24 miles east of Nottingham. It is the largest settlement within the District of South Kesteven, and the second largest settlement in Lincolnshire. The town has historically been of strategic importance due to its location on the River Witham, along with the Great North Road and with the East coast Main Line running through it. It has good strategic connections to London, Peterborough, Newark, Lincoln and Nottingham. Being the largest town in the District, Grantham was previously awarded Growth Point status in 2006, in order to support an ambitious growth agenda, aimed at strengthening and enhancing Grantham's position as a major economic centre within Lincolnshire. Whilst formally Grantham's Growth Point status has concluded, the projects associated with it are still active and work continues to ensure that Grantham fulfils its ambition to be a leading sub-regional centre offering high quality retail, leisure, residential and employment opportunities to the whole of its hinterland.
- 3.7 Grantham has an historic and diverse town centre, with the full range of facilities, which you would expect to find in an urban centre of over 41,000 people. Many of the major national retailers have stores in the town, and there are branches of the leading supermarkets and the major banks.

#### Grantham's Historic Environment

- In the centre of Grantham is the Grade 1 listed St. Wulfram's parish church. The church and its immediate setting are important features of the Conservation Area and the wider area, they are also the most historic parts, and as such are highly significant in their historic importance, and therefore very sensitive to any change or alteration. The views to the spire of St Wulfram's Church are one of the defining characteristics of Grantham. St Wulfram's spire is prominent in both short and long views and the protection of these should be weighed up in the consideration of any development proposals both within and outside the town.
- 3.9 The Grade 1 listed Belton House and its Grade 1 registered historic park and garden are internationally significant heritage assets located in close proximity to the northern edge of the existing built up area of Grantham.
- 3.10 In recognition of its importance the Council and the National Trust commissioned the Belton House and Park Setting study to define the extent of the setting of these heritage assets and to inform policy formulation and decision-making for development proposals within the defined area.
- 3.11 Protecting and enhancing the setting, to the extent defined in the adopted Belton House and Park Setting Study, is important in maintaining its significance as a heritage asset. In accordance with Policy GR1 development proposals will need to demonstrate what, if any, impact there will be on the setting of Belton House and Park through the preparation of a Heritage Impact Statement.



#### GR1: Protecting and Enhancing the Setting of Belton House and Park

Belton House and its Historic Park and Garden are nationally and internationally significant heritage assets located in close proximity to the northern edge of the existing built-up area of Grantham. Protecting and enhancing their setting, using the Belton House and Park Setting study to inform the assessment of the impacts, is important to maintaining their significance as heritage assets. Proposals will need to demonstrate what, if any, impact there will be on the setting of Belton House and Park through the preparation of a Heritage Impact Statement, and how through their location, scale, design, landscaping and materials they have taken account of the setting of Belton, and that any adverse impacts have been removed and/or mitigated.

#### Supporting Grantham's Economy

- 3.12 The town's economy has traditionally been reliant on industries like manufacturing, engineering, construction and wholesale retail trade. However, the distribution and visitor/tourism service sectors have taken an increased role in employment provision over recent years with much of the town's employment now focused within the service sector.
- 3.13 Education within the town is good, with Key Stage Two results in line with the national averages and a good GCSE performance. There are several secondary schools in the town, including two Grammar schools and a further education college.
- 3.14 Employment in the town is mainly focused in the town centre; but also, at other locations such as Alma Park industrial Estate and Spitalgate Level industrial area, near to the A1. Unemployment in the town is at 3.7% which is higher than the District average of 2.0%.
- 3.15 The Local Plan seeks to strengthen the District's economy and through the identification of a series of strategic employment sites (see E2: Strategic Employment Sites) and employment allocations (see E3: Employment Allocations) seeks to further enhance Grantham's local economy such that Grantham can sustain and develop its role as an effective sub-regional centre. The proposed Southern Gateway strategic employment location in Grantham (E1: Grantham Southern Gateway Strategy Employment Opportunity) recognises the benefit the delivery of employment generating uses on this site will bring to the local economy. This location will have excellent connectivity to the A1 and national road network by means of a new junction with the new Grantham Southern Relief Road.
- 3.16 In recognition of the new A1 junction being delivered in conjunction with developments to Grantham South, further land adjoining the strategic employment site is also identified for employment allocations. Delivery of employment generating uses on these sites will further support Grantham's economy, as well as the wider District's economy.

#### Sustainable Transport in Grantham

3.17 The growth of the town requires an efficient transport network which enables services and facilities to be accessible to all, whilst also helping to reduce congestion and minimising the environmental impact of transport, particularly through the town centre.



- 3.18 Grantham lies adjacent to the A1 and it is currently bisected by the A52. As trunk roads, the A1 and A52 (west) are the responsibility of Highways England rather than Lincolnshire County Council. Development proposals which may have an effect on the trunk road network, including the capacity of junctions onto and off the trunk road network will be considered by Highways England as well as Lincolnshire County Council. Development proposals may therefore, require a strategic highway solution involving both LCC and Highways England.
- 3.1 In 2005, LCC commissioned a transport study for Grantham. The aim of this study was to look at all of the issues that relate to transport in the town and set out a range of local proposals to tackle congestion and improve transport options. In 2014, the study was reviewed. This review set out five key aims:
  - Making Grantham a better place in which to live, work and shop
  - Making alternative ways of travelling more attractive
  - Making the most of the railway station;
  - Helping people get around town more easily; and
  - Catering for new developments.
- 3.19 Lincolnshire County Council has proposals for significant highway infrastructure which will be delivered in Grantham during the plan period, most notably the construction of the Grantham Southern Relief Road (GSRR). This infrastructure will support and enable the growth of the town by opening up access to key development sites and by providing mitigation to traffic growth associated with all planned development. It is important to recognize the benefit and mitigation that this infrastructure will provide to all development sites within the Grantham Transport strategy area. Development proposals will therefore be expected to make appropriate direct provision or a financial contribution to the delivery of this enhanced infrastructure. The GSRR recently obtained £5m towards construction costs from the Highways England Growth and Housing Fund (GHF) and where opportunities for additional forward funding of strategic transport infrastructure projects exist, these will be explored, in partnership with Lincolnshire County Council, or Highways England in the case of the A1 and A52 (west of the A1) trunk roads.

#### GR2: Sustainable Transport in Grantham

All major development proposals within the Grantham Transport Strategy area, and additionally proposals for development on site reference GR.SE1 under Policy E1, site reference GR3-H1 under Policy GR3 and any other land in proximity to the Grantham Southern Relief Road, should make an appropriate contribution to necessary transport improvements and the delivery of the objectives of the Grantham Transport Strategy, either directly where appropriate (such as the provision of infrastructure or through the contribution of land to directly enable a scheme to occur) or indirectly (such as through appropriate developer contributions to an identified scheme).



#### **Grantham Residential Allocations**

- 3.20 A series of potential residential allocations is proposed for Grantham. Along with existing commitments and known supply, as set out in the Spatial Strategy SP1, the majority of development proposed for the District will centre on Grantham. This approach ensures development is located in the most sustainable location and ensures Grantham meets its growth needs and fulfils its role as a sub-regional centre.
- 3.21 Grantham will be the primary focus for the majority of housing growth within the District. This principle was established by the previous Core Strategy. By continuing to focus on Grantham, the town will have the scale of additional growth needed to furnish it with an appropriate critical mass that will support a range of services and facilities and ensure that Grantham sustains and builds upon its role as a sub-regional centre. To achieve this, the Local Plan incorporates two sustainable urban extensions - the continued allocation of the Spitalgate Heath Garden Village (Southern Quadrant GR3: H1), which has recently attracted central government funding, and Rectory Farm (North West Quadrant) (GR3: H2). A masterplan for Spitalgate Heath Garden Village has been produced to support an outline planning application. The land to the west of the railway line is currently proposed for employment use in this masterplan. However, due to site gradients and other proposed employment allocations in this vicinity, the Council considers that residential development of this site could be suitable through the preparation of a revised masterplan for the whole site. Land on the frontage to the B1174 would still however be appropriate for a range of employment generating uses.
- 3.22 Further land is identified for allocation at Rectory Farm (North-West Quadrant) (GR3: H3). The Prince William of Gloucester barracks has been identified for release and redevelopment by the Ministry of Defence. This site (GR3: H4 Prince William of Gloucester Barracks (SKLP316) is allocated for development from 2022 2036.



# GR3-H1: Spitalgate Heath - Garden Village (Southern Quadrant) (SKLP269) Indicative Unit Numbers: 3700 (2,150 anticipated to be constructed by 2036) Approximate Density: 30 Dwellings per hectare.

The following development principles accompany this allocation:

- **a.** To ensure the comprehensive development of the entire allocation, incremental full applications will not be acceptable. An outline or hybrid application will be required for the entire site. This should be accompanied by a detailed masterplan.
- **b.** The layout of the development should provide appropriate transport infrastructure measures to encourage walking, cycling and use of public transport in order to maximise opportunities for sustainable modes of transport.
- **c.** The development should incorporate Sustainable Urban Drainage systems where practical and possible to do so.
- **d.** The masterplanning and development of the site should have careful regard for landscape and topography and reflect current garden village principles and national best practice.
- **e.** The site shall make provision for safe and convenient highway, footway, and cycleway connections throughout the site connecting it to local schools, community facilities and into the wider town.
- **f.** The potential for the development to impact on the townscape and heritage assets including views out of the site should be considered in the masterplanning of this site.
- **g.** The development should provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- h. Additional treatment capacity is required at waste water treatment works and new discharge permits are required for water quality targets. This should be incorporated early on in the development of scheme specifics, as part of a scheme wide delivery strategy which demonstrates that capacity is available or could be made available to serve the development subject to phasing.
- i. To ensure the development achieves good, high quality design a design code will be prepared for the site. The overall design of the Garden Village should provide a model for sustainable living with exemplary standards of design, construction and community facilities.
- **j.** This site is situated within a Minerals Safeguarding Area. Before considering a planning application or allocation for this site a Minerals Assessment will be required.
- **k.** That development should seek to improve biodiversity and minimise any impact on the Woodnook Valley SSSI.



#### GR3-H2: Rectory Farm (Phase 2 North West Quadrant) (SKLP134, 267, 268)

**Indicative Unit Numbers: 1150** 

**Approximate Density: 30 Dwellings per hectare** 

Development of the North West Quadrant Phase 2 must be planned for in a comprehensive manner such that each of the three phases (and corresponding landowners/developers/site promoter(s)) work together to provide a single urban extension.

The Council will work with the site promoter(s) / landowners / developers to ensure that a planning application / master planning strategy is developed that enables planning applications for the site to be progressed without compromising the delivery of the whole site comprehensively.

Applications that fail to demonstrate how they relate and connect to the wider site, including, where relevant, connections to the neighbouring Poplar Farm development will be resisted.

The following development principles accompany this allocation:

- **a.** Development should provide a strategic access solution which limits the number of new access points onto the A52 Barrowby Road. The strategic access solution should include details on vehicular, pedestrian and cycleway connections to the adjacent Poplar Farm.
- **b.** The layout of the development should provide appropriate transport infrastructure measures to encourage walking, cycling and use of public transport in order to maximise opportunities for sustainable modes of transport.
- **c.** Provide for safe and convenient highway, footway, and cycleway connections throughout the site connecting residents to local schools, including the new Poplar Farm Primary School, community facilities and into the town centre.
- **d.** The development will make suitable open space provision including providing an additional playing field or land for such use, adjacent to the boundary of Poplar Farm School.
- **e.** Land in the North-West corner of the site, following the public footpath known as Barr 11/4, shall be used for the provision of landscaping and open space only, to protect the sensitive landscape from development.
- **f.** The development should incorporate Sustainable Urban Drainage systems where practical and possible to do so.
- **g.** The development should provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- **h.** Development of this site should seek to positively incorporate strategic views towards the Town's heritage assets and their setting (i.e. Belmount Tower, St Wulfram's, and St Sebastian's). The topography of the site shall be carefully considered to ensure that development proposals minimise possible harm to cross town views of these heritage features.
- i. Additional treatment capacity is required at waste water treatment works and new discharge permits are required for water quality targets. This should be incorporated early on in the development of scheme specifics as part of a scheme wide delivery strategy which demonstrates that capacity is available or could be made available to serve the development subject to phasing.
- **j.** To ensure the development achieves good, high quality design a design code will be prepared for the whole site.
- **k.** Detailed proposals should come forward comprehensively to reflect the Development Brief for this site.
- **I.** The development will provide appropriate mitigation measures to the Strategic Road Network if required and demonstrated by relevant transport assessment and agreed with Highways England.



#### GR3-H3: Land adjacent to Rectory Farm (Phase 3 North West Quadrant) (SKLP51 and SKLP 313)

**Indicative Unit Numbers: 404** 

Assumed Density: 30 Dwellings per hectare

The following development principles accompany this allocation:

- **a.** A comprehensive masterplan will be prepared for this site, which clearly sets out an appropriate relationship with the adjacent Rectory Farm site/s (Phase 2 North West Quadrant). Detailed proposals should come forward comprehensively to reflect the Development Brief for this site.
- **b.** In masterplanning the site consideration should be given to providing vehicular, pedestrian and cycleway connections into the site from the adjacent Rectory Farm development (North West Quadrant Phase 2).
- **c.** The layout of the development should provide appropriate transport infrastructure measures to encourage walking, cycling and use of public transport in order to maximise opportunities for sustainable modes of transport.
- **d.** Provide safe and convenient highway, footway, and cycleway connections throughout the site connecting it to local schools, community facilities and into the wider town.
- **e.** The development should incorporate Sustainable Urban Drainage systems where practical and possible to do so.
- **f.** The development should provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- g. The northern edge of the site shall not extend any further north than as shown on the policies map; this is to prevent possible impact on heritage features, their settings and the landscape.
- h. Noise mitigation measures shall be proactively incorporated in the development.
- i. Sensitive landscaping treatments shall be provided along the northern edge of the site.
- j. Additional treatment capacity is required at waste water treatment works and new discharge permits are required for water quality targets. This should be incorporated early on in the development of scheme specifics as part of a scheme wide delivery strategy which demonstrates that capacity is available or could be made available to serve the development subject to phasing.
- **k.** To ensure the development achieves good, high quality design a design code will be prepared for the site.
- **I.** The development will provide appropriate mitigation measures to the Strategic Road Network if required and demonstrated by relevant transport assessment and agreed with Highways England.



#### GR3-H4: Prince William of Gloucester Barracks (SKLP316)

Indicative Unit Numbers of a minimum of 3,500 – 4,000 (approx. 1,775 anticipated to be constructed by 2036)

Planning permission will be granted for the creation of a new settlement based on garden village principles, with a minimum of 3,500 to 4,000 dwellings on the site of the Prince William of Gloucester Barracks. Any scope to increase site capacity beyond 4,000 dwellings would need to be subject to more detailed evidence and design work being undertaken.

The new community should be developed as a comprehensive mixed-use scheme and should be developed in accordance with a comprehensive masterplan prepared for the whole site, which the Council will be consulted on prior to the submission of a planning application.

The proposed development will comprise new homes together with employment generating uses, local services and community uses, extensive open space provision and substantial tree planting. The development must ensure that the following key elements are provided:

- **a.** a new employment generating area of about 8 hectares located to optimise access to the A52 in order to support the development of a sustainable new community;
- **b.** highway infrastructure to access the site and to ensure impact on the existing highway network is minimised, including the provision of any appropriate mitigation to the strategic highway network, if required and demonstrated by relevant transport assessment, and agreed with Highways England.
- **c.** a demonstrable design logic that fosters and supports a sense of community;
- d. provision of new primary school and additional secondary school places as required;
- **e.** an appropriate mix of housing types, affordability and tenures to meet housing needs, subject to market conditions and viability;
- **f.** a village hub with local neighbourhood shops to serve the everyday needs of residents and create a community destination to support a sense of community;
- g. new green infrastructure incorporating networks of multifunctional green spaces; high quality open space; accessible opportunities for recreation through the provision of open space and private gardens; and the feasible retention of as much existing woodland as possible including recently planted areas, as well as the provision of new areas of woodland and green access routes;
- h. safe and convenient highway, footway, and cycleway connections throughout the site connecting it to local schools, community facilities and linking to Grantham, Spitalgate Heath Garden Village and the wider countryside;
- i. appropriate surface water management including Sustainable Urban Drainage systems wherever practical;
- j. the establishment of appropriate liaison and governance solution identifying the ways in which long term stewardship can be secured to support the new community and to ensure



the creation of a flourishing and vibrant place where people want to live and work in the future; and

**k.** consideration of the scope to increase site capacity beyond 4,000 dwellings subject to more detailed evidence and design work being undertaken.

For the purposes of any forthcoming planning applications, the Masterplan for the development will determine the capacity for the site and should therefore be supported by the following evidence:

- i. a comprehensive Travel Plan to maximise integrated transport choice and connections to services and facilities in neighbouring settlements. These could include; appropriate access arrangements and a network of dedicated pedestrian and cycle links throughout the new settlement with direct and clearly defined connections to neighbouring settlements and appropriate infrastructure to facilitate the use of electric vehicles;
- ii. of how development will avoid, minimise and where necessary mitigate or compensate any adverse environmental impact, enhance the landscape and provide green infrastructure to support the creation of new habitat and an overall increase in biodiversity across the whole site;
- **iii.** of the most appropriate means of managing waste water and surface water that meets the requirements of the Water Framework Directive and secures improvements in water quality and surface water management;
- iv. a comprehensive heritage impact assessment to demonstrate how development will avoid, minimise and enhance or compensate any adverse effect on designated and non-designated heritage assets; and
- v. that the new settlement will be developed within a set of high quality design principles concerning the use of appropriate styles and materials and incorporates sustainably designed "future proof" homes and workplaces



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

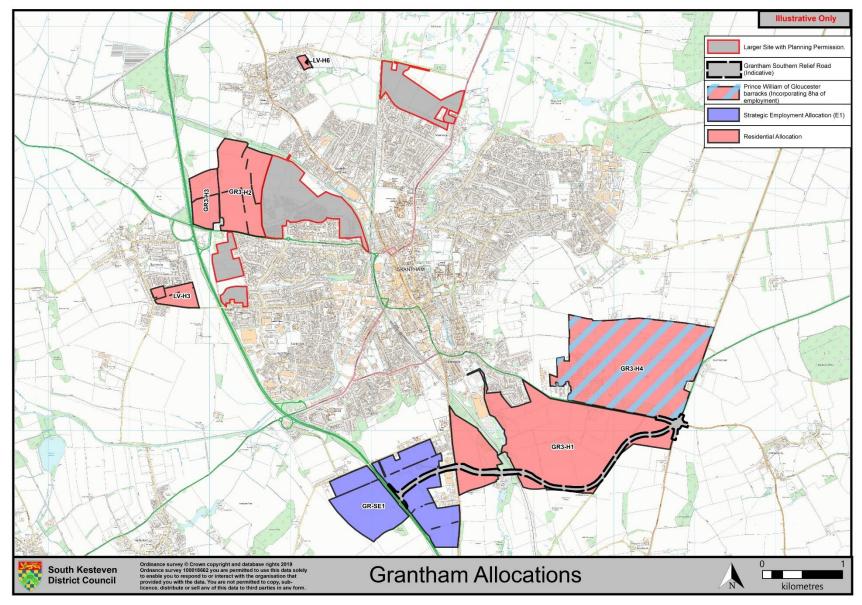


Figure 8: Grantham Illustrative Map

#### Grantham Town Centre

- 3.23 The Local Plan will seek to encourage retail proposals that support and enhance Grantham's developing role as a sub-regional shopping and leisure destination. The historic fabric of Grantham's town centre creates good potential for investment, regeneration and enhancement despite it having experienced the national pattern of increased shop vacancies. Grantham's sub-regional status and its distance from the key shopping centres of Peterborough and Nottingham means it is capable of operating at a higher retail level than is currently being achieved. The Council with Historic England have supported improvements to shop fronts within the Conservation Area to help revitalise key elements of the townscape.
- 3.24 Part of Grantham town centre's under achievement is due to significant expenditure leakage into centres such as Peterborough, Nottingham and even Leicester. Expenditure leakage is the technical term for shoppers exhibiting choice; shoppers choose other locations because of the variety those locations can offer them, which in turn impacts the offers available within the centre not being visited, in this instance Grantham town centre. Grantham is not large enough to re-create itself as another Peterborough or Nottingham, but it can still build a critical mass in terms of its population and look to reinvent and to reinvigorate itself as a sub-regional shopping and leisure destination. Wider local infrastructure issues, such as congestion within the town centre, will be addressed through the delivery of the Plan. More recently, a Designer Village Outlet has been granted planning permission with expected visitors estimated to be 3 million when fully operational it is projected that approximately 10% of these will also visit the town centre.
- 3.25 The policy sets out what will be encouraged within Grantham town centre to enable this shift towards a better shopping and leisure destination not just for the District's resident population, but also workers and visitors.



## **GR4: Grantham Town Centre Policy**

The Grantham town centre boundary and the Primary Shopping frontages are defined on the Policies Map (as illustrated below).

Within the town centre, development or reuse of buildings for a range of uses including retail, leisure, offices, food and drink, cultural and residential will be supported.

Within the Primary Shopping frontages proposals for new premises, conversions or change of use to A1 retail (shops) will be encouraged, subject to the proposal contributing positively to the character and appeal of the town centre.

Other A-uses will be supported provided that they positively contribute to the Town Centre either through generating footfall or providing supplementary uses, i.e. banks, cafes.

Within the town centre boundary, proposals for A—uses will be supported, as well as proposals for Offices (B1), Health Care, Day Nurseries, (D1) and leisure and tourism related uses, i.e. cinema, recreation facilities (D2) and appropriate residential development on upper floors, provided that the use does not cause undue harm to the character and appeal of the town centre, nor generate "dead shopping frontages".

The preference is for A1 retail uses to be located within the Primary Shopping frontages.

Proposals for A1 retail uses in the wider town centre boundary will be supported provided that they positively contribute to the town centre.

Proposals supporting the generation of an evening economy within the Town Centre will be encouraged. The re-development of the St Peter's Hill area will be supported provided that proposals encourage footfall into the town centre and support the evening economy.

A sequential approach will be applied to the location of proposals for main town centre uses which prioritises sites within the town centre ahead of edge of centre sites. Out of centre locations will only be considered if sequentially preferable sites are not available.

Retail impact assessments are required to accompany proposals for main town centre uses in edge of centre or out of centre locations where the gross floorspace proposed is above 1,000sqm.



# **Grantham Town Centre Frontages**

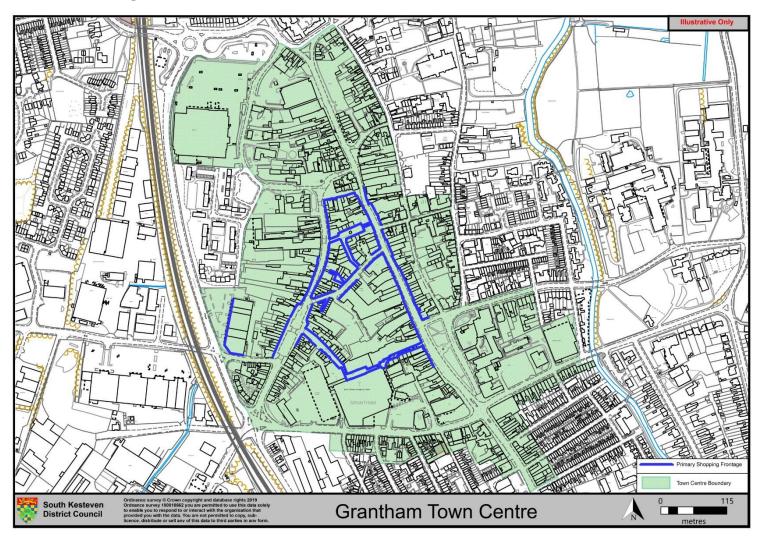


Figure 9: Grantham Town Centre Map

# Stamford

- 3.26 Stamford is the second largest town in South Kesteven. Stamford is located adjacent to the strategically important national north-south route, the A1, meaning cities such as Peterborough and Cambridge are commutable and London (100 miles away) is also accessible. There are direct rail services to Cambridge, Birmingham, Peterborough and Stanstead airport, and the East Coast Main Line rail network is accessed via Peterborough. The town also acts as a service centre for nearby villages, such as Uffington and Tallington in the District and Great Casterton and Ryhall in Rutland.
- 3.27 Stamford is noted for its heritage, its architecture and its essential medieval and Georgian character, which has been used as the backdrop for many film and television productions. The town centre is protected by a Conservation Area (the first in England) and there are many archaeological remains (both designated and undesignated) throughout the town which are an important part of the town's heritage.
- 3.28 Stamford has a full range of facilities, including a hospital and several doctors' and dentists' practices. Many of the major national retailers have stores in the town, including branches of the leading supermarkets and the major banks. The town also has many local independent and specialist traders providing a variety of goods and services. Stamford also has a market every Friday, selling local produce and a variety of household goods. Education is available in both state and private schools in Stamford at Primary and Secondary level. New College, Stamford offers both further and higher education courses.
- 3.29 In 2015, South Kesteven District Council commissioned a Capacity and Limits to Growth Study for Stamford. This was commissioned in order to ensure the existing heritage and other important features of Stamford were protected from future inappropriate development options by identifying the less constrained and strategic opportunities for sensitive growth of the town.
- 3.30 The proposed strategy for Stamford is to focus on growth to the North of the town (STM1: H1). This proposal accords with the findings of the Stamford Capacity and Limits to Growth Study, as focusing growth in the north will ensure the historically significant and sensitive landscape to the south of the town is protected whilst the fabric of the town is protected for future generations. The proposed northern allocation will provide a comprehensive sustainable urban extension to the town, however this will happen over a number of years and therefore it will be some time before housing completions are achieved. In order to ensure Stamford continues to contribute to the District's housing growth and its own need, a further allocation is proposed at Stamford East (STM1:H2). This proposal makes best use of previously developed land and seeks to ensure two parcels of land are bought together as one comprehensive development option for the town.



### STM1: Stamford Residential Allocations

STM1-H1: Stamford North (SKLP257, SKLP258, SKLP240)

**Indicative Unit Numbers: 1,300** 

**Approximate Density: 30 Dwellings per hectare** 

The following development principles accompany this allocation:

- **a.** A high level masterplan, supported by a detailed development brief, appropriate full transport assessment and phasing plan, is required for the entire site (to include for the land extending into Quarry Farm, Rutland with an additional capacity of 650 dwellings).
- **b.** The layout of the development should provide appropriate transport infrastructure measures to encourage walking, cycling and use of public transport in order to maximise opportunities for sustainable modes of transport.
- **c.** Safe and convenient highway, footway, cycleway connections shall be provided throughout the site connecting it to local schools, community facilities and into the wider town.
- **d.** An East-West road to be provided through from Old Great North Road to Ryhall Road. This should offer mitigation to the town centre from the traffic generated as a result of this development.
- **e.** The development shall accommodate specialist housing needs through the provision of retirement housing, extra care or residential care housing.
- **f.** The development shall make provision for a new primary school.
- **g.** The development shall make provision for contributions towards the expansion or improvement of the adjacent secondary school.
- **h.** The development shall make provision for a local centre, to serve the needs of both existing and new residents to the area. The local centre should include the provision of appropriate social and community facilities.
- i. The development should positively respond to green infrastructure opportunities and provide sensitive landscaping to the northern edge of the site.
- **j.** Land to the east of the dismantled railway line should be utilised primarily for the provision of open space and strategic landscaping including surface water drainage features, only in order that the character of this area remains open and verdant.
- **k.** The development should provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- **I.** The development will provide appropriate mitigation measures to the Strategic Road Network to be agreed with Highways England.



# STM1- H2: Stamford East (SKLP300, 318)

**Indicative Unit Numbers: 162** 

**Approximate Density: 30 Dwellings per hectare** 

The following development principles accompany this allocation:

- **a.** A comprehensive masterplan is required for the entire site.
- **b.** The layout of the development should provide appropriate transport infrastructure measures to encourage walking, cycling and use of public transport in order to maximise opportunities for sustainable modes of transport.
- **c.** This site represents a gateway location and this should be recognised in the design and layout of development proposals.
- **d.** Highway, footway, cycleway connections shall be provided throughout the site which connect the site into the wider area.
- **e.** To ensure the development achieves good, high quality design, a design code will be prepared for the site.
- **f.** Any contaminated land should be remediated to recognised standards.
- **g.** This site is situated within a Minerals Safeguarding Area. A Minerals Assessment will be required as part of any planning application.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

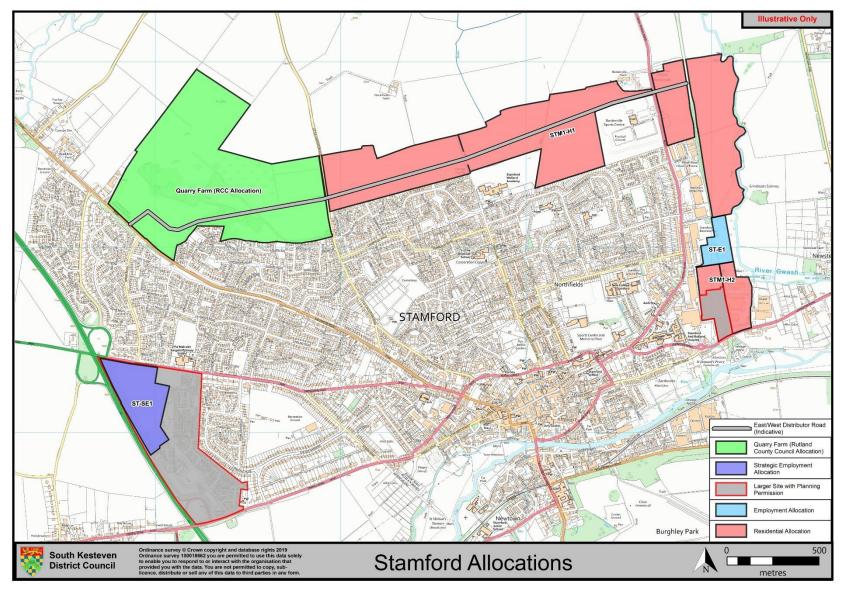


Figure 10: Stamford Illustrative Map

#### Stamford Town Centre

- 3.31 The Local Plan will seek to encourage retail proposals that support Stamford's role as one of the four main towns in the District
- 3.2 Stamford has a mostly linear town centre which is situated along High Street between the junctions of St Pauls Street and St John's Street. There are smaller secondary shopping locations running from east to west in St Mary's Street and Broad Street. The majority of the town centre falls within the conservation area and includes a number of listed buildings. Vacancy levels are below the national average.
- 3.3 The town centre serves the local population and the surrounding rural villages. Stamford's historic status and the unique shopping environment also attract many visitors. The town centre provides a high end retail offer, which is supported by a substantial and diverse leisure and service sector which includes numerous cafes and restaurants. These reflect the character of Stamford as a historic Market Town which attracts significant levels of visitor spending. Stamford town centre is confined by its adjacent residential area; the town itself sits within Lincolnshire but adjoins Rutland to the North and West, Peterborough to the South and Northamptonshire to the South-west.
- 3.4 Policy sets out the types of developments that will be encouraged within Stamford Town centre in order for it to maintain its attractive shopping environment with a good range of independent, specialist shops to serve both visitors and local shoppers and to maintain the town's distinct identity within the district.

#### STM2: Stamford Town Centre Policy

A sequential approach will be applied to the location of proposals for main town centre uses which prioritises sites within the town centre ahead of edge of centre sites. Out of centre locations will only be considered if sequentially preferable sites are not available.

Retail impact assessments are required to accompany proposals for main town centre uses in edge of centre or out of centre locations where the gross floorspace proposed is above 1000sqm.

The Stamford town centre boundary, Primary and Secondary Shopping frontages are defined on the Policies Map (and as illustrated below).

- a. Within the town centre, development or reuse of buildings for a range of uses including retail, leisure, offices, food and drink, cultural and new residential uses will be supported.
- b. Within the Primary Shopping frontages proposals for new A1 retail (shops) will be encouraged, subject to the proposal contributing positively to the character and appeal of the town centre. Other A use classes will be supported provided that they positively contribute to the town centre either through footfall generating uses or providing supplementary uses, i.e. banks, cafes, etc.
- c. Within the Primary Shopping frontages proposals for conversion or change of use to A1 retail (shops) will be positively encouraged, subject to the proposal contributing positively to the character and appeal of the town centre.
- d. Within the Secondary Shopping frontages proposals for town centre complementary uses will be supported.



# Stamford Town Centre Frontages

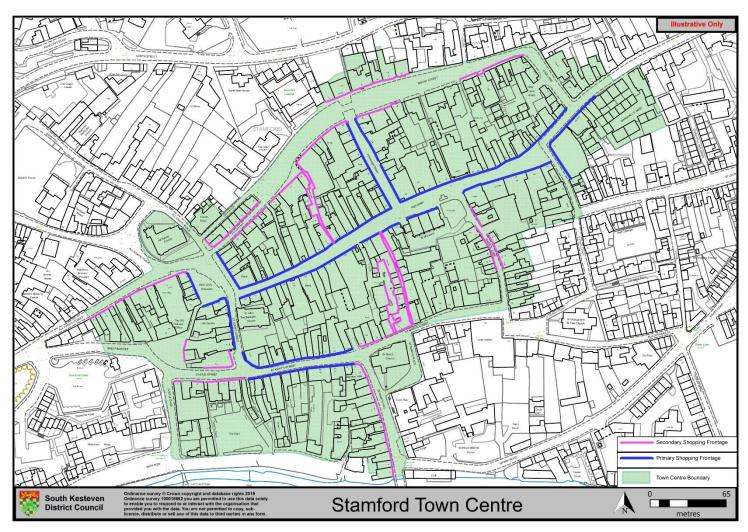


Figure 11: Stamford Town Centre Map

## Bourne

- 3.32 The market town of Bourne is the third largest settlement in South Kesteven. Bourne is a historically important market town because of its location on the A15 Lincoln to Peterborough route. There are regular bus services to Peterborough via Market Deeping, Stamford and Spalding. Bourne is also important as a service centre for nearby smaller settlements in the south and east of the District, especially those located along the A15 corridor and the edge of the fens. It also provides housing for large numbers of people who commute the 16 miles to Peterborough daily, and to those who commute the 21 miles to Grantham.
- 3.33 Bourne has a range of facilities, including primary and secondary schools, several public houses, several doctors/ dental practices and a leisure centre. Some national retailers have stores in the town, including branches of the leading supermarkets and the major banks. The town also has many local independent traders providing a variety of goods and services with the local market being held on a Thursday.
- 3.34 The development strategy for Bourne seeks to enable choice in the local market and accommodate both the local community's and the Neighbourhood Plan Group's desire to plan for the growth of their town. This strategy also recognises recent levels of development that the town has seen, including the development of Elsea Park and other sites.
- One site (BRN1-H1), which will deliver approximately 107 new homes has been allocated in Bourne. It is expected that any additional sites will be allocated by the Neighbourhood Plan body who will work in partnership with the Council to identify suitable, sustainable locations for a minimum of 100 additional new homes over the plan period.
- 3.36 The housing requirement for Bourne is based on the same population projections used to calculate the District's housing requirement. This figure is the minimum amount of housing that Bourne will need to deliver across the Plan period, up to 2036.
- 3.37 This arrangement for Bourne is based on the understanding that the Neighbourhood Plan will make sufficient, suitable and sustainable allocations to meet Bourne's housing requirement. Should the Neighbourhood Plan not do this within the first five years of the Local Plan being adopted, the Local Plan will make the required allocations through its first review.

### **BRN1: Bourne Housing Need**

1 new housing site is allocated in Bourne (Policy BRN1 – H1). It is intended that any additional sites for housing development in Bourne will be allocated in the Bourne Neighbourhood Plan. This will be subject to separate local consultation, examination and referendum through the neighbourhood planning process. It is expected that the Neighbourhood Plan body will work in partnership with the Council to identify suitable, sustainable locations for a minimum of 100 new additional homes over the Local Plan period.



#### Bourne Residential Allocations

# BRN1-H1: Manning Road, Bourne

**Indicative Unit Numbers: 107** 

Approximate Density: (30 dwellings per hectare)

The following development principles accompany this allocation

**a.** a comprehensive masterplan is required for the site.

- **b.** Highway, footway, cycleway connections shall be provided throughout the site which connect the site to the wider town.
- **c.** Development should integrate the public right of way along the Carr Dyke into pedestrian movement routes through the site.
- **d.** Development should ensure the integration of the Carr Dyke as a positive landscape feature into the layout and provision of open space and ensure that the requisite easement to the Carr Dyke is provided to allow maintenance of the water feature.
- **e.** Development should minimise conflict with existing industrial development to the east, providing an attractive frontage to the public highway, and provide significant landscaping to the northern boundary to enable a green edge to the development with the adjacent open countryside.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

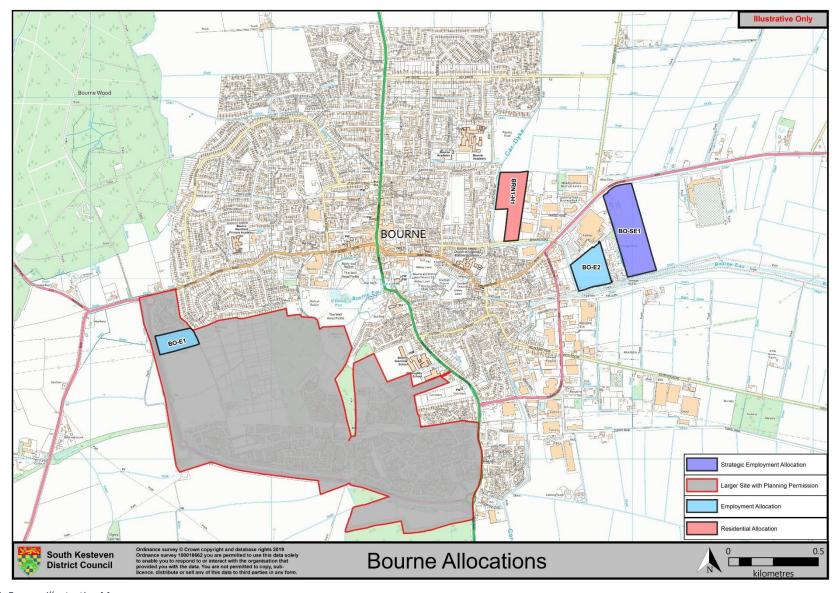


Figure 12: Bourne Illustrative Map

#### **Bourne Town Centre**

- 3.38 The Local Plan will seek to encourage retail proposals that support Bourne's role as one of the four Market Towns within the District.
- 3.39 The shopping centre is predominantly in North Street and West Street. The general appearance of the town centre is good although the vast majority of the shop frontages have a dated appearance. The overall function and growth of the centre is limited by its relatively small footfall and close proximity to the larger centres of Peterborough, Grantham and Stamford. However, the number of vacant units is below the national average.
- 3.40 Bourne town centre serves the daily shopping and service needs of local residents, and serves the smaller rural villages in the surrounding areas. The town has a range of supermarkets, along with many small independent retailers, shops and cafes. However, within the town centre there are no large national comparison retail units.
- 3.41 Policy BRN2 sets out what will be encouraged within Bourne town centre to enable the shift towards a better shopping and leisure destination in order to allow Bourne to maintain its range of convenience and service uses to its population, as well as visitors and workers.

## **BRN2: Bourne Town Centre Policy**

A sequential approach will be applied to the location of proposals for main town centre uses which prioritises sites within the town centre ahead of edge of centre sites. Out of centre locations will only be considered if sequentially preferable sites are not available.

Retail impact assessments are required to accompany proposals for main town centre uses in edge of centre or out of centre locations where the gross floorspace proposed is above 1000sqm.

The Bourne town centre boundary, Primary and Secondary shopping frontages are defined on the Policies Map.

Within the town centre, development or reuse of buildings for a range of uses including retail, leisure, offices, food and drink, cultural and new residential uses will be supported.

Within the Primary Shopping frontages proposals for new A1 retail (shops) will be encouraged, subject to the proposal contributing positively to the character and appeal of the town centre.

Other A – use classes will be supported provided that they positively contribute to the town centre either through footfall generating uses or providing supplementary uses, i.e. banks, cafes, etc.

Within the Primary Shopping frontages proposals for conversion or change of use to A1 retail (shops) will be positively encouraged, subject to the proposal contributing positively to the character and appeal of the town centre.

Within the Secondary Shopping frontages proposals for town centre complementary uses will be supported.



# Bourne Town Centre Frontages

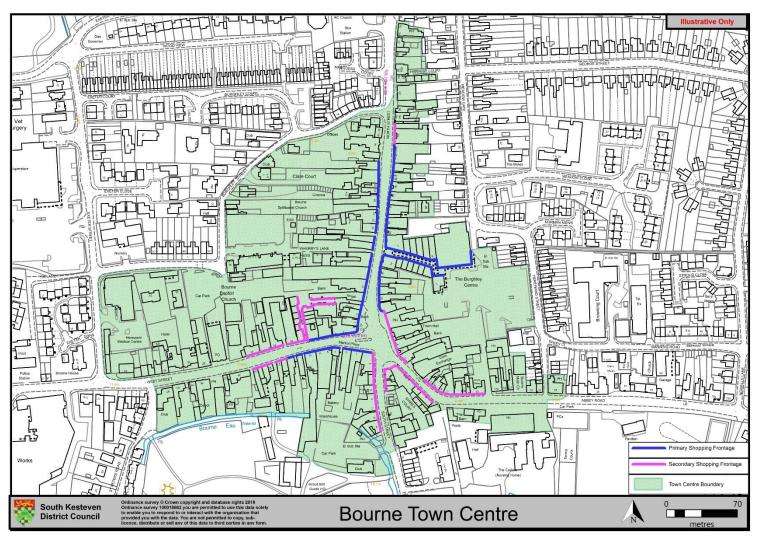


Figure 13: Bourne Town Centre Map

# The Deepings

- 3.42 The parishes of Market Deeping and Deeping St James/Frognall together make up the fourth largest settlement within South Kesteven. They are approximately 9 miles north of Peterborough, and 26 miles south of Grantham.
- The majority of housing is owner occupied (78%). There is a very low number of social rented homes (10%) compared to the national average (18%). Private rented property is also low (10% against the national 15%). The demand for affordable homes is strong irrespective of size. There are about 300 applicant households with local connections on the SKDC waiting list. Detached housing is the most prominent housing type for The Deepings (54%); the England average is 22%. Terraced properties and flats are far lower in proportion than the England average.
- 3.44 Many of those living in The Deepings and the immediate area commute to work, with Peterborough offering considerable employment opportunities. Locally, the Northfields Industrial Estate offers an increasing range of employment associated with vehicle garages, warehouse operations, through to communications, navigation and surveillance activity, and the very successful Eventus Business Centre. The new Local Plan seeks to expand this employment area eastwards. Elsewhere, a group of industrial properties also exists in Hards Lane, east of Frognall.
- 3.45 The town acts as the service centre within an identified rural 'hinterland'. Its catchment area is bordered to the north by the villages of Wilsthorpe and Baston, to the east by Deeping St Nicholas, to the south by Northborough and Maxey and the west by Tallington, Barholm and Greatford. This includes villages in the adjoining local authorities of South Holland and Peterborough.
- 3.46 Much entertainment requires a journey to neighbouring towns (Peterborough, Stamford). The Deepings boasts a strong community based infrastructure of local activities and events, including a well-used leisure centre (recognised as needing replacement), a community centre, a community run library, active churches, a 1600 pupil secondary school (a Business Academy), and 4 primary schools with capacity for 1200 children. There are two supermarkets, a Tesco to the north of town, a small Co-Op that has recently moved from the centre of town. There are also 11 active pubs/bars/music venues.
- 3.47 It is recognised that The Deepings is an attractive and sought after residential location given the range of services and facilities available, and its proximity to Peterborough. The strategy for The Deepings focuses growth in accordance with this and the existing settlement pattern, ensuring that development is located close to existing services and facilities (DEP1.H1 and DEP1.H2) and does not compromise the attractiveness of the area.
- 3.48 A provisional site allocation at Millfield Road was put forward for public consultation in summer 2017 as part of the Consultative Draft Local Plan, under Regulation 18 of the Local Plan regulations. After the start of the consultation, an application was submitted to the County Council to designate this site as a Village Green. The outcome of this application is yet to be determined and so this site has not been considered as available for development in this Local Plan. If the application is not successful then the status of the site could be



reviewed through the preparation of the Deepings Neighbourhood Plan or by the first review of this Local Plan, subject to its availability and suitability as well as consideration of any additional housing requirements.

3.49 To accompany the proposed residential allocations, two employment allocations are also included for The Deepings. These employment sites (E1: DEP.SE1 and DEP.E2) will provide over 18 hectares of employment land to the local area, which will support the local economy and provide opportunities for local employment. The provision of employment land is important within every town, but in the context of The Deepings, with its close proximity to Peterborough, the provision of employment land is essential to ensure the town is self-sustainable and does not simply act as a dormitory town to Peterborough City.

## DEP1: The Deepings Residential Allocations

### DEP1-H1: Towngate West (SKLP254)

**Indicative Unit Numbers: 73** 

Approximate Density: 23 Dwellings per hectare – lower density based on heritage/conservation constraints and to ensure a high quality gateway development

The following development principles accompany this allocation:

- a. A comprehensive masterplan is required for the site.
- b. Highway, footway, cycleway connections shall be provided throughout site which connect the site into the wider town.
- c. This site represents an important gateway location, with heritage and conservation features, this should be recognised in the design and layout of development proposals and proposals should seek to enhance the Peterborough Road frontage.
- d. Sensitive landscaping shall be incorporated along the western edge of the site.
- e. To ensure the development achieves good, high quality design, a design code will be prepared for the site.
- f. This site is situated within a Minerals Safeguarding Area. Before considering a planning application or allocation for this site a Minerals Assessment will be required.



# DEP1-H2: Linchfield Road (SKLP253)

**Indicative Unit Numbers: 680** 

**Approximate Density: 30 Dwellings per hectare** 

The following development principles accompany this allocation:

- **a.** A comprehensive masterplan is required for the site.
- **b.** Highway, footway, cycleway connections shall be provided throughout the sites which connect the sites into the wider town. The existing footpath running through the sites should be incorporated into the development.
- **c.** The development should make contributions towards public transport, education, health and community facilities and open space provision.
- **d.** The development shall accommodate specialist housing needs through the provision of retirement housing, extra care or residential care housing.
- **e.** Sensitive landscaping shall be incorporated along the eastern edges of the site.
- **f.** To ensure the development achieves good, high quality design, a design code will be prepared for the site.
- **g.** This site is situated within a Minerals Safeguarding Area. Before considering a planning application or allocation for this site a Minerals Assessment will be required.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

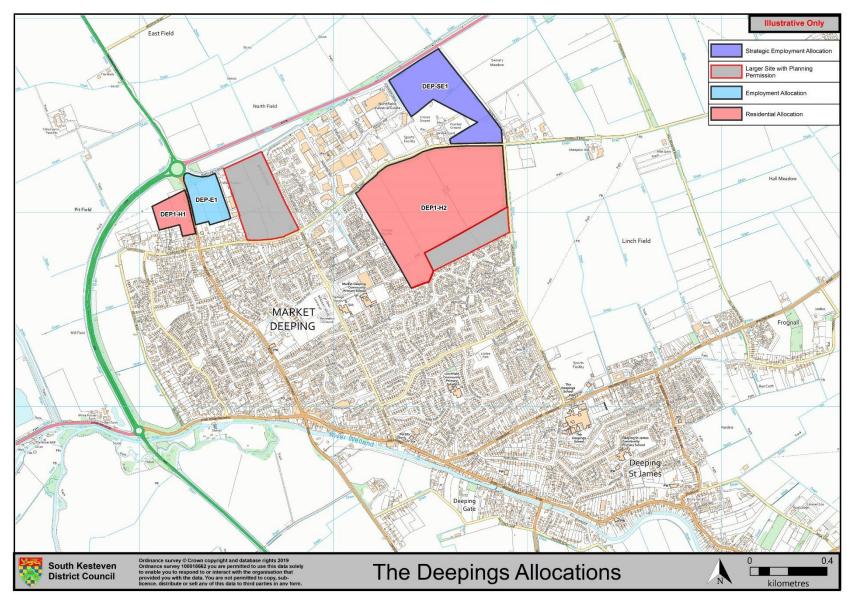


Figure 14: The Deepings Illustrative Map

## Market Deeping Town Centre

- 3.50 The Local Plan will seek to encourage retail proposals that support Market Deeping's role as one of the four Market Towns within the district.
- 3.51 The small town centre comprises a cluster of shops focused on Horsegate and the Precinct with two main supermarket chains which act as the main attraction into the town. The centre falls within a conservation area that includes a number of listed buildings which make up the character of the area. The quality of the centre benefits from individual buildings of varying architectural styles. There are a limited number of vacant units within Market Deeping town centre, but the percentage is well below the UK national average.
- 3.52 There are few comparison retailers present in the town centre. Given its small scale and its proximity to Stamford and Peterborough the principal role of this town centre is to provide daily services for local residents who will most likely travel to larger town centres for a wider range of services, facilities and comparison retail goods.
- 3.53 DEP2: Market Deeping Town Centre Policy sets out the types of developments that will be encouraged within Market Deeping Town centre in order for it to maintain its daily shopping and service offer to its local residents and to continue promoting a good town centre quality environment.

## DEP2: Market Deeping Town Centre Policy

A sequential approach will be applied to the location of proposals for main town centre uses which prioritises sites within the town centre ahead of edge of centre sites. Out of centre locations will only be considered if sequentially preferable sites are not available.

Retail impact assessments are required to accompany proposals for main town centre uses in edge of centre or out of centre locations where the gross floorspace proposed is above 1000sqm.

The Market Deeping town centre boundary, Primary and Secondary shopping frontages are defined on the Policies Map.

Within the town centre, development or reuse of buildings for a range of uses including retail, leisure, offices, food and drink, cultural and new residential uses will be supported.

Within the Primary Shopping frontages proposals for new A1 retail (shops) will be encouraged, subject to the proposal contributing positively to the character of the town centre and appeal.

Other A – use classes will be supported provided that they positively contribute towards promoting a healthy town centre either through footfall generating uses or providing supplementary uses, i.e. banks, cafes, etc.

Within the Primary Shopping frontages proposals for conversion or change of use to A1 retail (shops) will be positively encouraged, subject to the proposal contributing positively to the character and appeal of the town centre.

Within the Secondary Shopping frontages proposals for town centre complementary uses will be supported.



# Deepings Town Centre Frontages

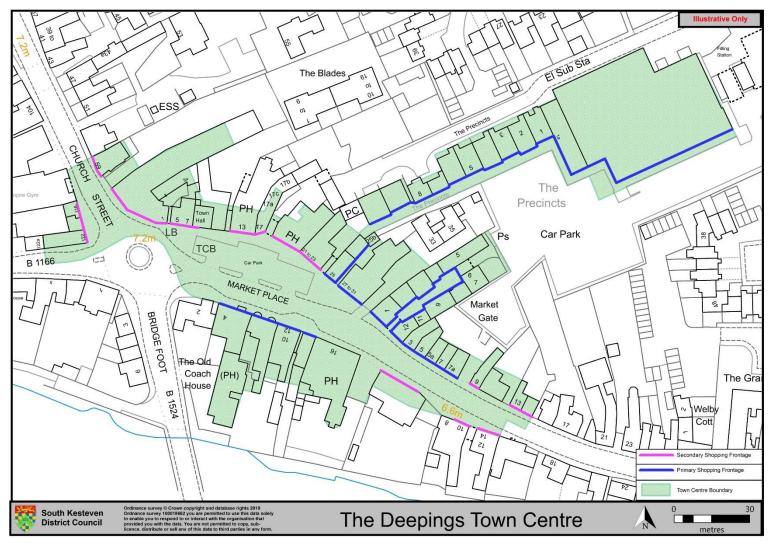
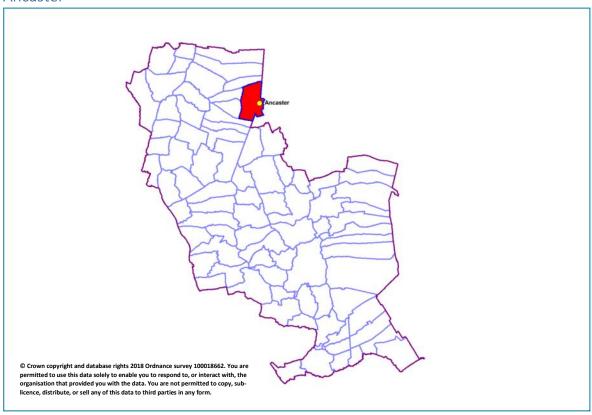


Figure 15: The Deepings Town Centre Map

# Larger Village Allocations

# Ancaster





Population – 1647



47% of the population is in Full or Part time employment



Number of properties -(2011) 696 - primarily detached houses



Average age of the population is 41



10% of the population is retired

Figure 16: Ancaster Location Map and Infographic Data

Source – Office of National Statistics 2011 Census Data - <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>



- 3.54 The village of Ancaster is situated midway between Sleaford (8 miles) and Grantham (8 miles) on the A153 road at its junction with the B6403 (Ermine Street). North of the village, the B6403 (High Dyke) is the dividing line between South and North Kesteven.
- 3.55 Ancaster has a primary school, butchers, co-operative shop, a small railway station on the Nottingham–Skegness line, a post office, and a petrol station. There is also a public house and a sports and social club associated with the playing field. West of the village on Willoughby Moor is a holiday park which supports local tourism opportunities. This information was collected through the audit completed in November 2016.
- 3.56 There are a number of designated nature conservation sites in the area, including Lincolnshire Wildlife Trust nature reserves, Sites of Special Scientific Interest and Local Wildlife Sites supporting valuable habitats including calcareous and neutral grassland. The churchyard and adjacent nature reserve of Moor Closes are home to tall thrift, a nationally rare plant which is only known to occur on these two sites throughout the UK, and the network of nearby road verges support an important corridor of species-rich grassland sites.
- 3.57 The allocations in Ancaster could deliver approximately 130 new homes through the development of two sites to the South-East of the village.

#### Ancaster Residential Allocations

#### LV-H1: Wilsford Lane (SKLP315)

**Indicative Unit Numbers: 96** 

Approximate Density: 30 Dwellings per hectare - lower density based on gateway location.

The following development principles accompany this allocation:

- **a.** Landscape screening to Southern edge will be required so as to reduce the impact on views into the site from the open countryside.
- **b.** This site is situated within a Minerals Safeguarding Areas and a Limestone Mineral Safeguarding Area. Before considering a planning application for this site, a Minerals Assessment will be required.
- **c.** The development will provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- **d.** Access will be taken from Wilsford Lane.



## LV-H2: Wilsford Lane (SKLP211)

**Indicative Unit Numbers: 35** 

Approximate Density: 16 Dwellings per hectare - lower density based on gateway location and heritage features to the south.

The following development principles accompany this allocation:

- **a.** Landscape screening to Southern edge will be required so as to reduce the impact on views into the site from the open countryside.
- **b.** There will be no negative impacts on the Wilsford Lane Verge, Ancaster Local Wildlife Site and the development will provide net gains in biodiversity on site and contribute to wider ecological networks where possible.
- **c.** There is the potential for archaeology remains on this site and the appropriate precommencement investigates should be carried out.

This site is situated within a Minerals Safeguarding Areas and a Limestone Mineral Safeguarding Area. Before considering a planning application for this site a Minerals Assessment will be required.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

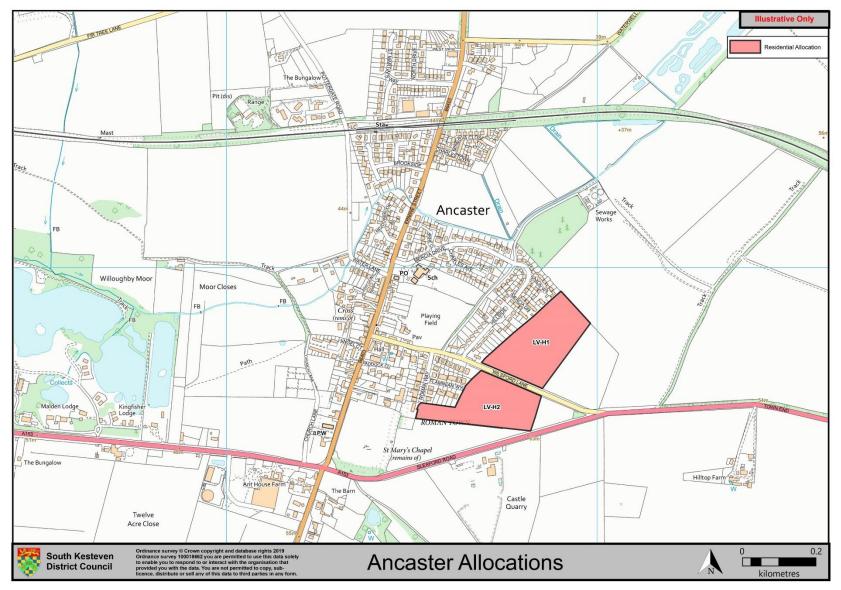
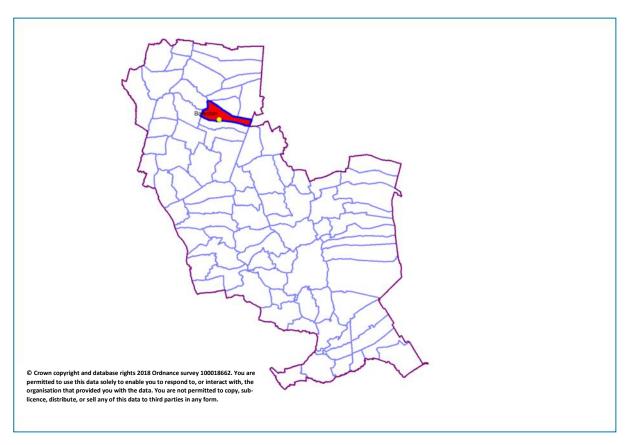


Figure 17: Ancaster Illustrative Map

# Barkston





Population - 493



39% of the population is in Full or Part time employment



Number of properties -(2011) 235 - primarily detached houses



Average age of the population is 50



11% of the population is retired

Figure 18: Barkston Location Map and Infographic

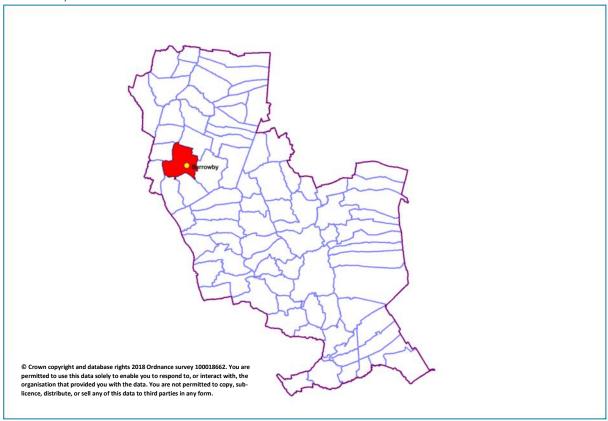
Source - Office of National Statistics 2011 Census Data - <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>



- 3.58 The village of Barkston is situated approximately 4 miles north from the market town of Grantham, and on the A607 road, just south of the A153 to Ancaster. Barkston has a primary school, village hall, public house, and a bimonthly mobile library service. There is also a petrol station with a shop on the main road, and an adjacent hand car wash and mechanics garage. This information was collected through the village service audit completed in November 2016.
- 3.59 There are no proposed allocations for Barkston.



# Barrowby





Population - 1952



44% of the population is in Full or Part time employment



Number of properties -(2011) 840 - primarily detached houses



Average age of the population is 46



16% of the population is retired

Figure 19: Barrowby Location Map and Infographic Data

 $Source-Office\ of\ National\ Statistics\ 2011\ Census\ Data-\underline{https://www.ons.gov.uk/census/2011census}$ 



- 3.60 The village of Barrowby stands approximately 2 miles west of the town centre of Grantham, on the A52 road to Nottingham and on the west side of the A1.
- 3.61 The village has an attractive conservation area at its core, and 33 listed buildings within the parish. Barrowby has a primary school/preschool, café, post office with general store, butcher's shop, memorial hall and a public house. Sport is also popular in the village, with both junior and senior football clubs, plus a cricket team. The Parish Council, in conjunction with the Football Foundation, has built a new pavilion on Lowfield sports ground. This information was collected through the village services audit completed in November 2016.
- 3.62 The allocation in Barrowby will deliver up to 270 new dwellings at a maximum density of 35 dwellings per hectare to the south of the village.

Barrowby Residential Allocations

#### LV-H3: Low Road (SKLP36, SKLP250 and SKLP270)

Land is allocated for up to 270 new dwellings at a maximum density of 35 dwellings per hectare

The following development principles accompany this allocation:

- **a.** A masterplan is required for the entire site. All parties shall work together to bring forward a comprehensive plan for the site, including the phasing of development. The masterplan is to be agreed by the Council following consultation with the local community. Detailed proposals will only be permitted where these are in accordance with the agreed masterplan.
- b. Additional treatment capacity is required at waste water treatment works and new discharge permits are required for water quality targets. This should be incorporated early on in the development of scheme specifics as part of a scheme wide delivery strategy which demonstrates that capacity is available or could be made available to serve the development subject to phasing.
- **c.** The masterplan and development proposals will incorporate a substantial landscape and boundary treatment for the southern and eastern edges of the site allocation. No development will be permitted beyond the site allocation.
- **d.** The phasing of the development shall occur in accordance with the Infrastructure Delivery Plan, with particular relevance to education and capacity at Barrowby Primary school.
- **e.** The masterplan and development proposals will provide suitable and appropriate residential amenity buffers to the eastern edge in respect of the electricity pylons and the A1 and to the southern edge in respect of the high pressure gas line.
- f. Potential landscape impacts should be mitigated through high quality design and landscaping.
- **g.** The development should provide net gains in biodiversity on site and contributed to wider ecological networks where possible.



Policies maps have been prepared and are contained within the Policies Maps Appendix 2: the policies maps depict all land allocations and other policy designations. The contextual plan below is for purely illustrative purposes and details allocations

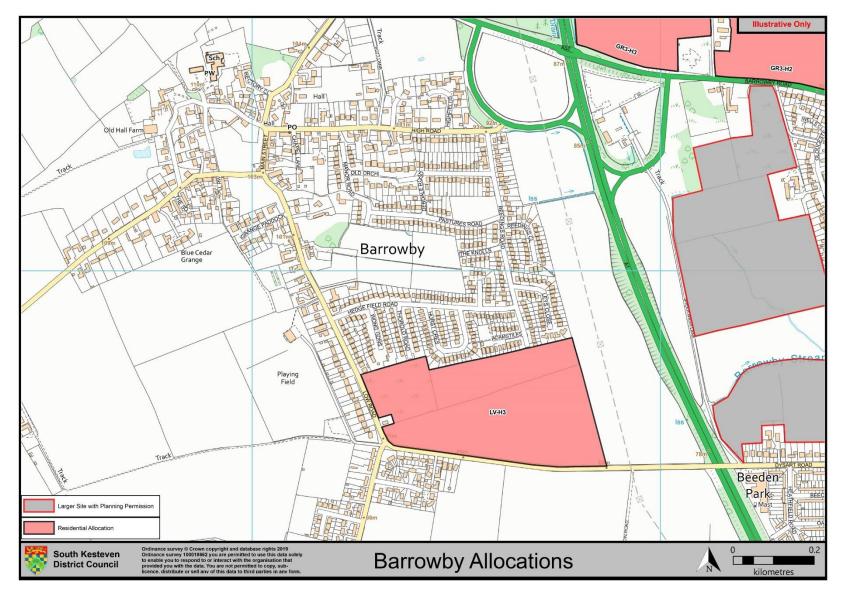
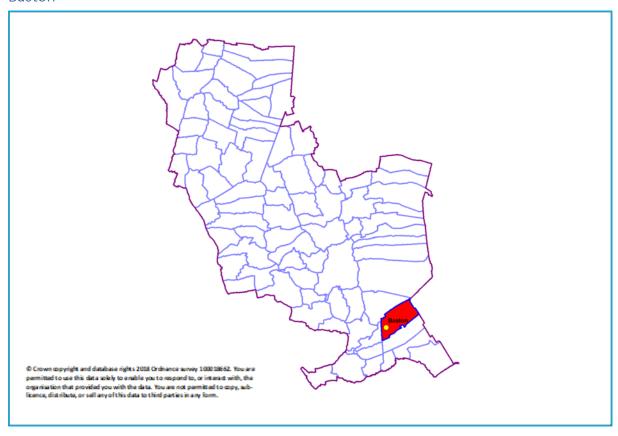


Figure 20: Barrowby Illustrative Map

## Baston



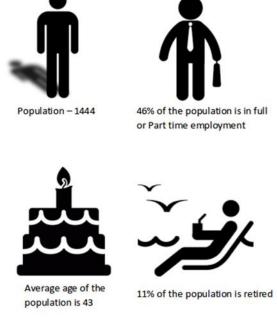


Figure 21: Baston Location Map and Infographic Data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census



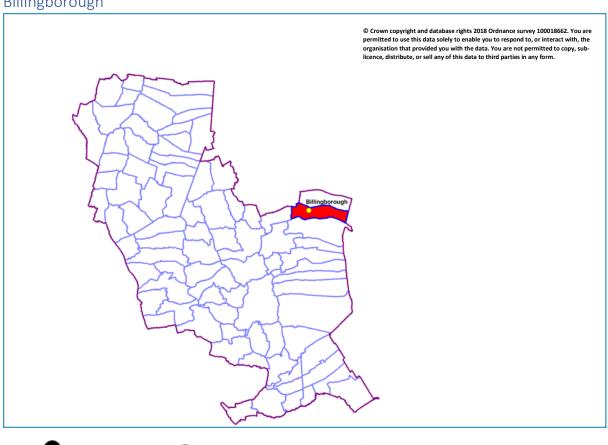
Number of properties -(2011) 571 - primarily

detached houses

- 3.63 The village of Baston is located on the edge of South Kesteven. It is 12 miles north of the city of Peterborough and 25 miles away from Grantham. The northern boundary of the parish lies on the River Glen, beyond which is Thurlby. To the south is Langtoft and in the west is Greatford.
- 3.64 Baston has a village shop with a post office, a village hall, a community centre and two public houses. There is also an independent school for children aged 3 to 18 years. Baston also has open space provision, including sports pitches and allotments.
- 3.65 There is no proposed allocation in Baston; this is due to the provisional allocated identified in the Consultative Draft Local Plan now having full planning permission.



# Billingborough





Population - 1401



45% of the population is in Full or Part time employment



Number of properties -(2011) 591 - primarily detached houses



Average age of the population is 46



11% of the population is retired

Figure 22: Billingborough Location Map and Infographic Data

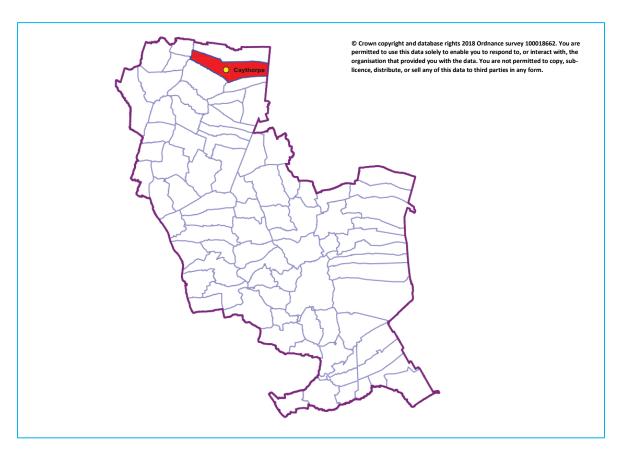
Source – Office of National Statistics 2011 Census Data - <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>



- 3.66 The village of Billingborough is situated approximately 10 miles north from Bourne and 10 miles south from Sleaford; it is on the B1177 fen edge road between Horbling and Pointon just south of the A52.
- 3.67 Billingborough has an industrial heritage and has existing industrial areas. The village has a pre-school, public house, a primary school, a post office which incorporates a convenience store, a small supermarket, butchers shop and two takeaways. Further facilities in the village include a village hall, a motor repair services, two hairdressers, police and fire stations and various other small businesses. This information was collected through the village services audit completed in November 2016.
- 3.68 There are no proposed allocations in Billingborough.



# Caythorpe





Population – 1374



42% of the population is in Full or Part time employment



Number of properties -(2011) 552 - primarily detached houses



Average age of the population is 47



14% of the population is retired

Figure 23: Caythorpe Location Map and Infographic data

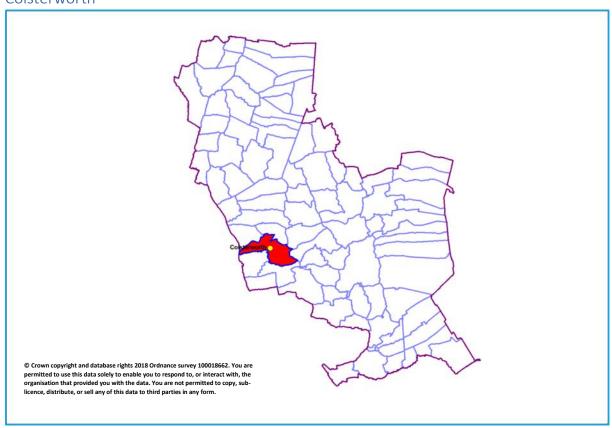
Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census



- 3.69 The village of Caythorpe is situated on the A607, approximately 3 miles south from Leadenham and 8 miles (13 km) north from Grantham.
- 3.70 Caythorpe has a local village shop, a post office and a village hall. Caythorpe also has two public houses, a police office, a doctor's surgery and a mobile library, along with open space and recreational provision. This information was collected through the village services audit completed in November 2016.
- 3.71 There is no allocation in Caythorpe, as no land was promoted for development.



# Colsterworth





Population – 1713



45% of the population is in Full or Part time employment



Number of properties -(2011) 732 - primarily detached houses



Average age of the population is 45



12% of the population is retired

Figure 24: Colsterworth Location Map and Infographic data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census



- 3.72 The village of Colsterworth is located 7 miles south of Grantham and 12 miles north of Stamford, between the River Witham and the A1. The older core of the village runs north-south on a limestone ridge above the flood plain of the Witham and along the route of the original Great North Road. Since Saxon times there has been a settlement on this site. It has always relied on farming, traditional crafts and trades, quarrying, and the provision of services for local people and visitors. It is easily accessible to the countryside, historic sites and has a sense of community, which makes it an attractive place to live. (Colsterworth and District Neighbourhood Plan survey, 2014).
- 3.73 From 1970 to 1990 the village expanded eastwards almost to the A1. Between 2001 and 2011 the building of an estate of about 94 properties on former industrial land led to a 13.7% increase in the population of the parish of Colsterworth with Woolsthorpe (ONS Census data 2001 and 2011).
- 3.74 The village has a primary school, pre-school groups, a medical practice, a police office, and a mobile library. The Post Office currently provides a mobile van service for two hours each weekday while a long term solution is sought. Community activities take place in the Village Hall and the Sports and Social Club, and there are well equipped play / recreation grounds, as well as in the Parish Church, and the Methodist Church. In the centre of the village is a busy pub-restaurant. A larger supermarket with off-street parking is due to open in 2018 to replace the small one on the High Street.
- 3.75 The proposed allocation in Colsterworth is for approximately 70 new homes on a Greenfield site that is well contained by the existing built form of the settlement. To serve the allocation a fourth arm to the adjacent roundabout would be required. The development of this site should also have regard to the relevant policies of the Neighbourhood Plan.



### Colsterworth Residential Allocation

## LV-H4: Bourne Road (SKLP23)

**Indicative Unit Numbers: 70** 

Approximate Density: 25 dwellings per hectare to accommodate A1 buffer area.

The following development principles accompany this allocation:

- **a.** Pedestrian links, footways or cycleway connections into the village from the site should be considered in the development proposal.
- **b.** Noise from the A1 entrance ramp to be suitably mitigated.
- **c.** A 4th arm off the roundabout shall be provided in order to access the site.
- **d.** Suitable boundary treatment and noise attenuation shall be provided along the A1 edge of the site.

This site is situated within a Minerals Safeguarding Area, which seeks to safeguard the minerals resource in the ground for future potential working. Before considering a planning application for this site, a Minerals Assessment is required. The development of this site should also have regard to the relevant policies of the Neighbourhood Plan, namely:

The site should be designed as a series of small developments, such as cul de sacs, of up to 10 dwellings, with consideration given that:

- e. The design features should minimise the impact of air pollutants and noise.
- **f.** The development shall aim to incorporate links between the new housing and the rest of settlement, by providing more direct access to local facilities such as the Colster Way recreation ground, the school, and the medical practice.
- **g.** Any necessary upgrades or improvements to the local highway network required by this development shall be provided for.



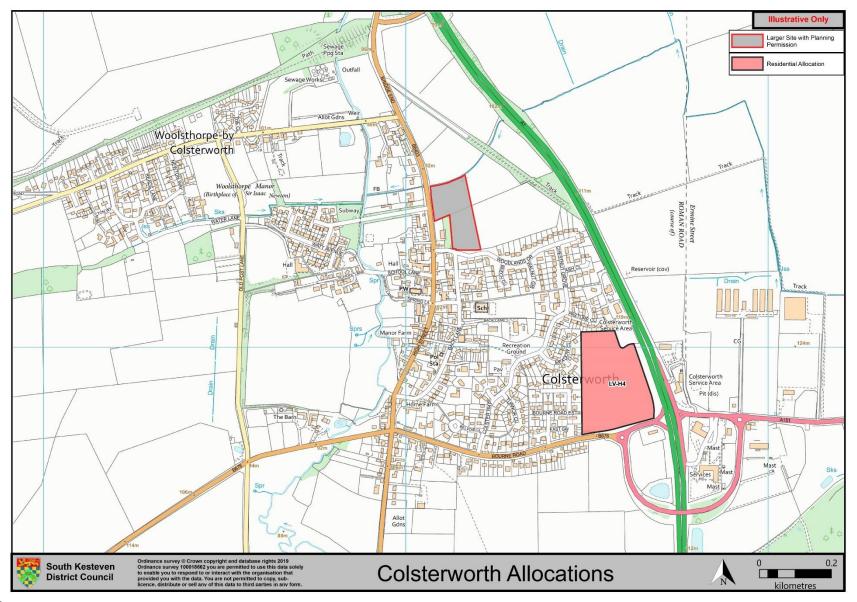
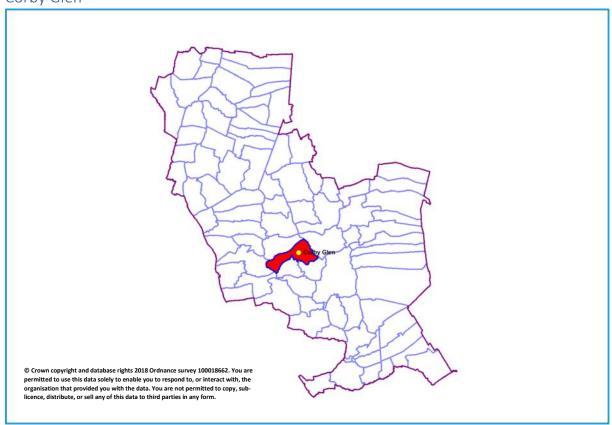


Figure 25: Colsterworth Illustrative Map

# Corby Glen





Population - 1017



47% of the population is in Full or Part time employment



Number of properties -(2011) 418 - primarily detached houses



Average age of the population is 42



13% of the population is retired

Figure 26: Corby Glen Location Map and Infographic Data

Source – Office of National Statistics 2011 Census Data - <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>

- 3.76 The village of Corby Glen is set in wooded countryside 12 miles south of Grantham and 15 miles north of Stamford with the village lying on the A151 Colsterworth to Bourne road. The River Glen flows through the village. Corby Glen has two schools (both a primary and a secondary academy), a playgroup, two village shops, and a post office, Other facilities include a mobile library, two doctor's surgeries, a fire station, two pubs and two village halls.
- 3.77 The proposed allocation for Corby Glen is for approximately 250 new homes. The large proposed allocation at Swinstead Road/ Bourne Road is proposed in particular to promote the provision of family housing, as unlike any other larger village, Corby Glen benefits from the provision of a secondary school.

## Corby Glen Residential Allocation

#### LV-H5: Swinstead Road / Bourne Road (SKLP4, SKLP320)

**Indicative Unit Numbers: 250** 

Approximate Density: 30 dwellings per hectare.

- **a.** A comprehensive masterplan is required for the entire site.
- **b.** An East-West connection (transport and pedestrian) should be provided by the development.
- **c.** Pedestrian links, footways or cycleway connections into village, and adjacent playing fields from the site should be incorporated in the development proposal.
- **d.** The development shall accommodate specialist housing needs through the provision of good quality family housing that is both well designed and integrated into the development proposal.
- **e.** Landscape screening shall be provided along the northern and eastern edges of the site.
- **f.** Additional open space and community recreation facilities as necessary.
- **g.** This site is situated within a Minerals Safeguarding Area and Limestone Minerals Safeguarding Area. Before considering a planning application for this site, a Minerals Assessment will be required.



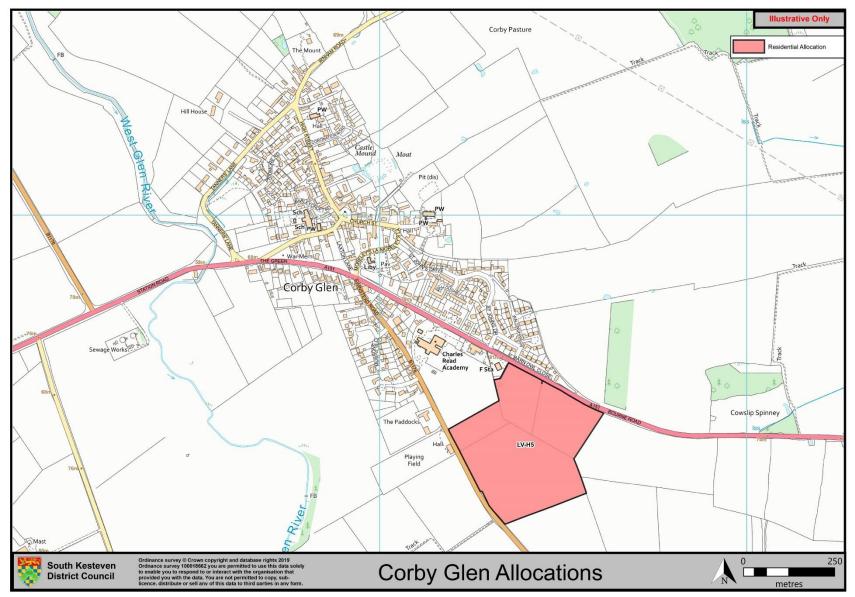
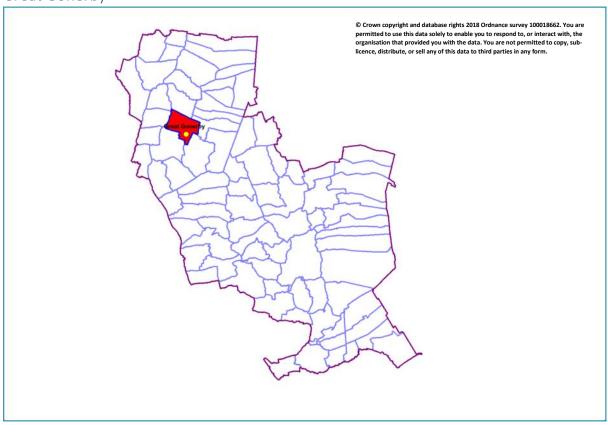


Figure 27: Corby Glen Illustrative Map

# **Great Gonerby**





Population – 2200



43% of the population is in Full or Part time employment



Number of properties -(2011) 966 - primarily detached houses



Average age of the population is 45



15% of the population is retired

Figure 28: Great Gonerby Location Map and Infographic data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census

- 3.78 The village of Great Gonerby is situated less than 1 mile north from Grantham. The village overlooks the Vale of Belvoir and is situated close to the A1.
- 3.79 Great Gonerby has a primary school, a village school, a playgroup, a grocery store and a post office/shop. Further facilities include a public house, a memorial hall, a social club and a playing field with play area and floodlit multi-sport facility; along with open spaces and equipped play areas.
- 3.80 The allocation for Great Gonerby is for up to 45 new homes on a less constrained site that is well contained within the existing settlement boundary

## Great Gonerby Residential Allocation

## LV-H6: Easthorpe Road (SKLP11)

**Indicative Unit Numbers: 45** 

Approximate Density: 30 dwellings per hectare.

- **a.** A public footpath runs through the site this shall be retained and incorporated into the development where possible.
- **b.** Suitable and appropriate screening shall be provided along the eastern and southern edges of the site.
- c. The south-west corner of the site shall not be developed but utilised for open space provision, landscaping and sustainable urban drainage (SUDS), as necessary. This is to ensure the protection of important views towards heritage assets and their setting.



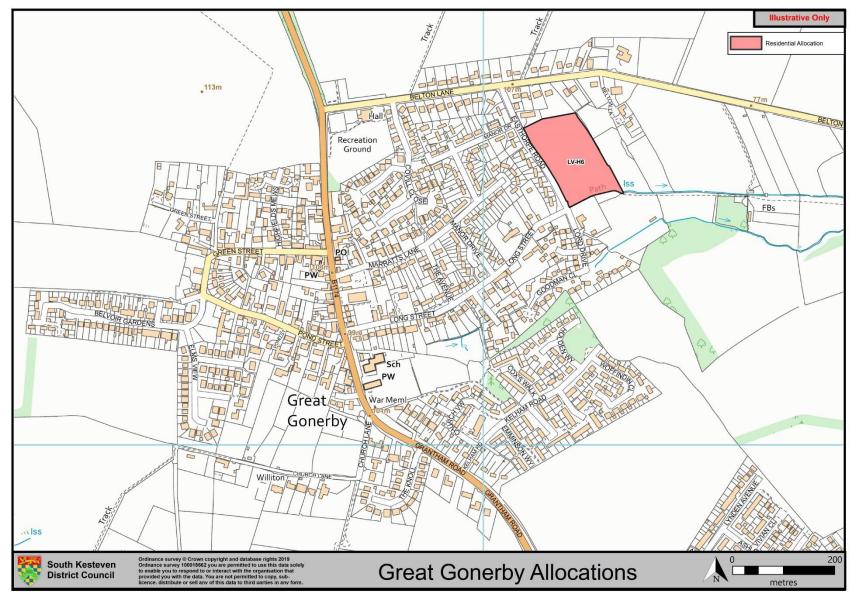
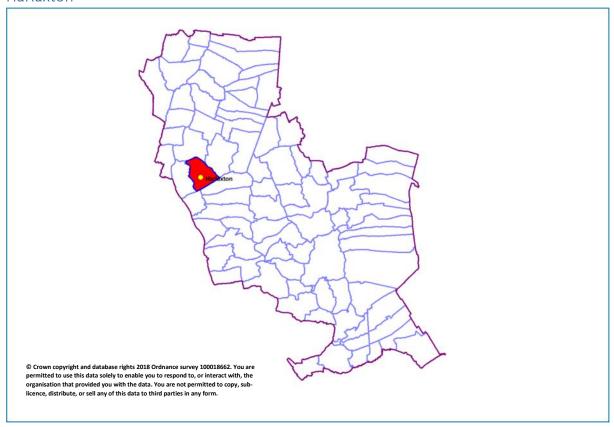


Figure 29: Great Gonerby Illustrative Map

## Harlaxton





Population - 782



44% of the population is in Full or Part time employment



Number of properties -(2011) 351 - primarily detached houses



Average age of the population is 49



11% of the population is retired

Figure 30: Harlaxton Location Map and Infographic Data

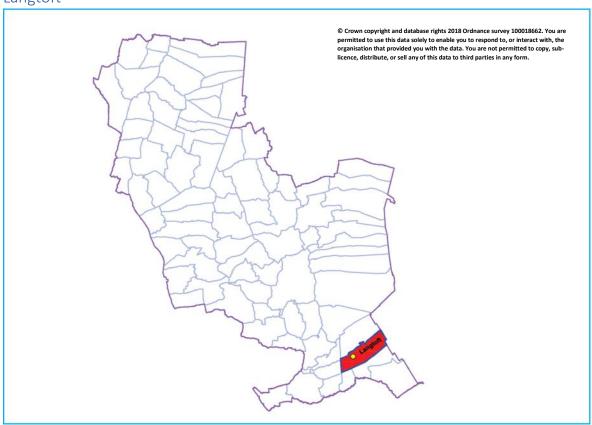
Source – Office of National Statistics 2011 Census Data - <a href="https://www.ons.gov.uk/census/2011census">https://www.ons.gov.uk/census/2011census</a>



- 3.81 The village of Harlaxton lies on the edge of the Vale of Belvoir and just off the A607, 2 miles south-east from Grantham and 12 miles north-east from Melton Mowbray. It is home to Harlaxton Manor which is an important heritage asset and a grade 1 listed building.
- 3.82 Harlaxton's facilities include a public house, post office within the local store, primary school, a doctor's surgery and village hall. There are also local sports clubs, alongside the open space provision.
- 3.83 There are no proposed allocations for Harlaxton.



# Langtoft





Population - 2045



52% of the population is in Full or Part time employment



Number of properties -(2011) 809 - primarily detached houses



Average age of the population is 40



11% of the population is retired

Figure 31: Langtoft Location Plan and Infographic data

 $Source-Office\ of\ National\ Statistics\ 2011\ Census\ Data-\underline{https://www.ons.qov.uk/census/2011census}$ 



- 3.84 The Village of Langtoft lies on the A15 road, about 10 miles (16 km) north from Peterborough and about 8 miles (13 km) east from Stamford, and on the edge of The Fens.
- 3.85 Langtoft has a part time post office and newsagent which includes a grocery store. There is also a primary school, a village hall and a mobile library. Langtoft also has open space provision in the form of allotments; sports fields and fully equipped children's play area.
- 3.86 There are no proposed allocations in Langtoft.



# Long Bennington

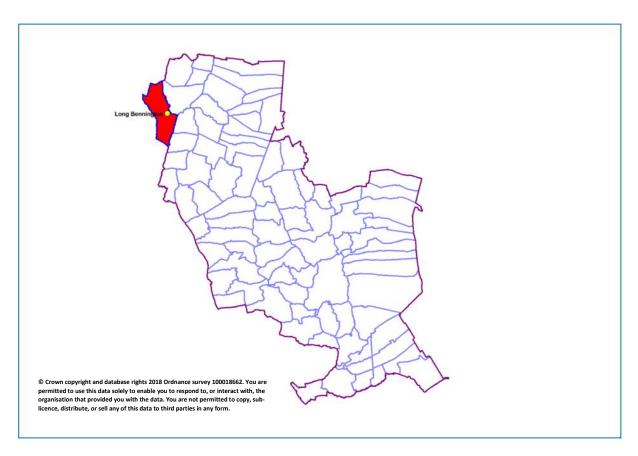




Figure 32: Long Bennington Location Map and Infographic data

Average age of the

population is 46

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census

16% of the population is retired



- 3.87 Long Bennington is a large village with a population of approximately 2,200 people, spread out along a 1.7 mile length of the Old Great North Road, which was by-passed by the A1 in 1,967. It is 7 miles north of Grantham and 6 miles south of Newark.
- 3.88 Main Road and Church Street are characterised in particular by large red-brick properties with chiefly pan-tiled roofs, set well back from the Highway behind broad, tree-lined verges, a number of which are Grade 2 listed. To the East and the West are a range of both old exagricultural properties and small-medium developments from 1970s to the present day, with a preponderance of 4-6 bedroom detached houses, typically of lower density than would be seen in towns or cities. The history of the village means that it has a good range of facilities including a large village hall facility with 2 large rooms used for a range of events, 3 licensed premises, 2 cafés, 2 takeaway food units and a Co-op convenience store. There is a large primary school and medical centre with dispensary, also a large sports field/pavilion and bowls club. The village has a Police Station with very limited opening. There are 2 churches, Methodist and Church of England, the latter being at the very South of the Village and Grade 1 listed.
- 3.89 The village has 2 employment areas, Long Bennington Business Park to the North of the village and the larger Roseland Industrial Park which straddles the border with Leicestershire at the Southern edge of the Parish.
- 3.90 The two allocations for Long Bennington will provide approximately 85 new dwellings.

## Long Bennington Residential Allocations

#### LV-H7: Main Road (South) (SKLP140)

**Indicative Unit Numbers: 55** 

Approximate Density: 30 dwellings per hectare.

The following development principles accompany this allocation:

- a. Noise impact from the A1 shall be considered and suitable mitigation provided.
- **b.** Screening along the western and southern edges will be required.

### LV-H8: Main Road (North) (SKLP132)

**Indicative Unit Numbers: 30** 

Approximate Density: 30 dwellings per hectare.

- a. Noise impact from the A1 shall be considered and suitable mitigation provided.
- **b.** Screening along the western edge will be required.
- **c.** The development shall accommodate specialist housing needs through the provision of retirement housing, extra care or residential care housing.



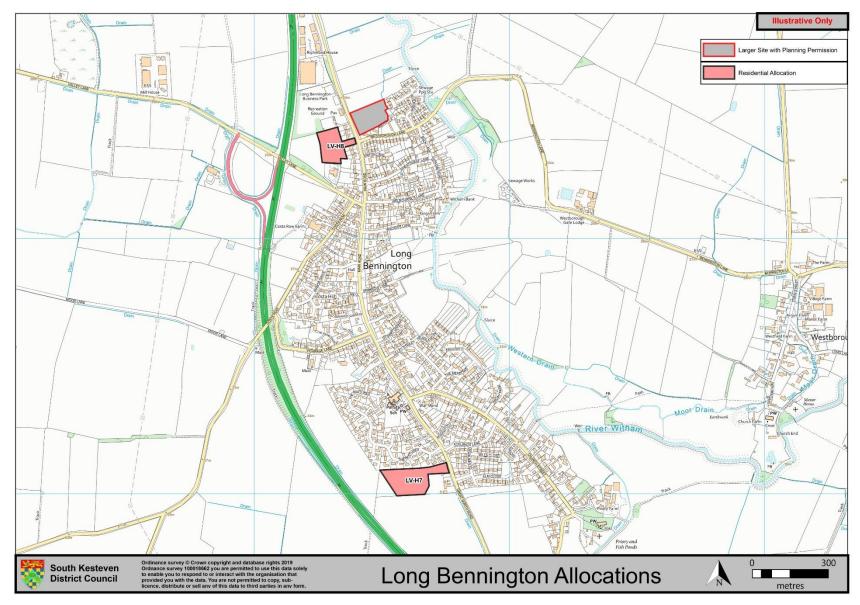
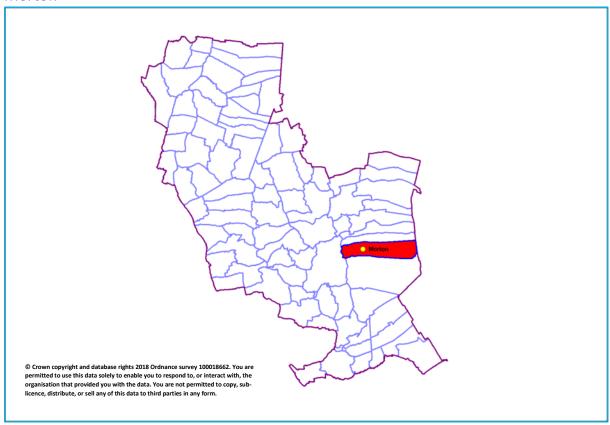


Figure 33: Long Bennington Illustrative Map

### Morton





Population - 2406



47% of the population is in Full or Part time employment



Number of properties -(2011) 995 - primarily detached houses



Average age of the population is 43



13% of the population is retired

Figure 34: Morton Location Plan and Infographic data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census



- 3.91 The village of Morton lies 2 miles north of Bourne, and 14 miles south-east of Grantham. The village is in two parts, on each side of the fen-edge road (the A15). To the fenward side is Morton and to the upland side is Hanthorpe.
- 3.92 Morton has a primary school, food shop, village hall, post office, a public house; pre-school, mobile library and a doctor's surgery. Additional facilities include open spaces and fully equipped play areas. This information was collected through the village services audit, completed in November 2016.
- 3.93 The allocation for Morton is for approximately 70 new dwellings on a site centrally located within the village. This site offers potential to improve and restore local features such as the adjacent barns and the developed edge to the north of the settlement mirroring the existing pattern of development to the west. Low density development is proposed for this allocation to ensure the sensitivities of the conservation area and adjacent listed buildings are preserved.

#### Morton Residential Allocation

#### LV-H9: Folkingham Road (SKLP111)

**Indicative Unit Numbers: 70** 

Approximate Density: 25 dwellings per hectare to accommodate conservation area and adjacent listed buildings.

- **a.** Possible impact on the Conservation Area and adjacent listed buildings shall be considered and to mitigate possible harm a low-density residential scheme should be proposed.
- **b.** On the northern edge of the site a suitable and sensitive boundary treatment will be provided to screen views of the development from the adjacent open countryside.
- **c.** Should access to the site come via the A15 any development should be set back from the road aspect and suitable landscape screening provided.
- **d.** Pedestrian and/or cycle connections from the centre of the site onto High Street shall be provided.
- **e.** Development of this site will need to be phased in accordance with the Infrastructure Delivery Plan so that necessary infrastructure requirements can be accommodated.



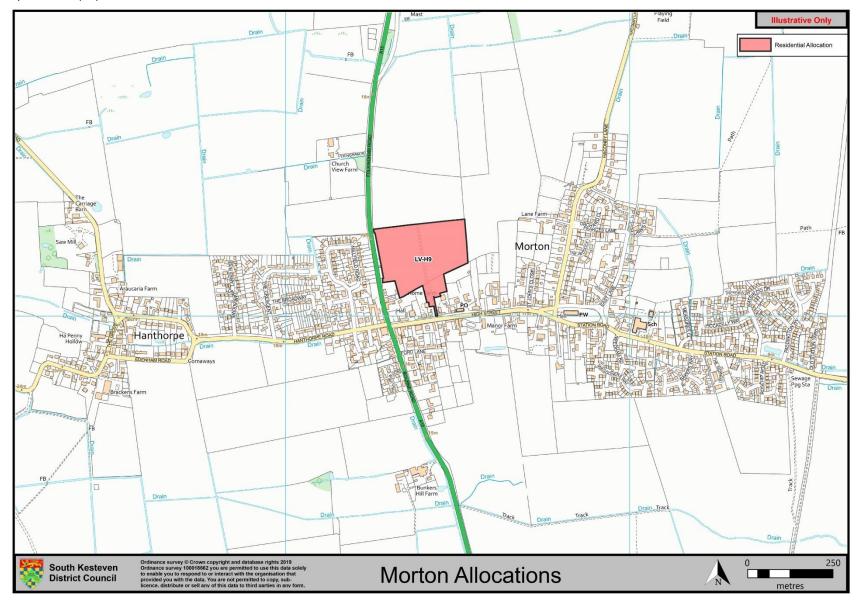
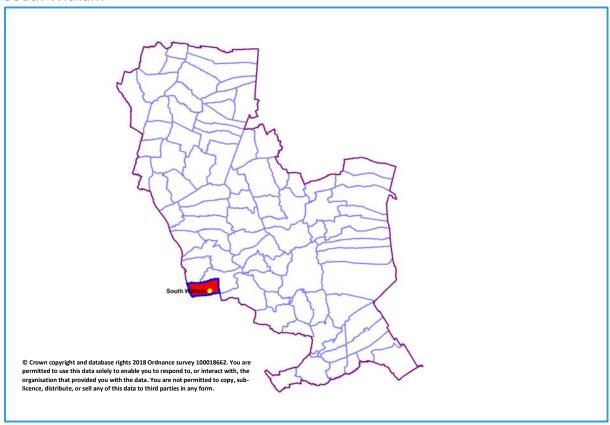


Figure 35: Morton Illustrative Map

# South Witham





Population - 1533



55% of the population is in Full or Part time employment



Number of properties -(2011) 677 - primarily detached houses



Average age of the population is 38



9% of the population is retired

Figure 36: South Witham Location Map and Infographic data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census

- 3.94 The village of South Witham is located 10 miles south of Grantham and 10 miles east of Melton Mowbray.
- 3.95 South Witham has a village hall, a primary school, and two local shops (one with a post office), two public houses and a mobile library. Additional facilities include open spaces and recreational facilities. This information was collected through the village services audit completed in November 2016.
- 3.96 The allocations for South Witham are for approximately 65 dwellings on land that is partially previously developed, and a Greenfield site.
- 3.97 Allocation LV H10 sits on the south-western edge of the settlement and is bounded by the former railway line. The site benefits from two points of access that could serve future development. Suitable and extensive boundary and noise attenuation treatments will be required on this allocation given its location adjacent to South Witham (Breedon) quarry.
- 3.98 Allocation LV H11 is located on land north of High Street, a greenfield site on the edge of the settlement. This site should incorporate suitable and sensitive boundary treatments along the western edge and provide for connectivity into the rest of the settlement.



# LV-H10: Thistleton Lane and Mill Lane (SKLP43, SKLP123)

**Indicative Unit Numbers: 34** 

Approximate Density: 30 dwellings per hectare.

The following development principles accompany this allocation:

- **a.** A comprehensive masterplan is required for the site.
- **b.** Reopening of redundant railway line as a pedestrian route should be considered in the development proposal.
- **c.** Priority will be given to the redevelopment of the previously developed land on this site.
- **d.** Development proposals should make good use of the two potential access points into the site.
- **e.** On the western edge of the site a suitable and sensitive boundary treatment will be provided to screen views of the development from the adjacent open countryside.
- **f.** A buffer shall be provided along the western edge of the site. This buffer shall screen future residential occupiers of the site from the noise and nuisances of the adjacent quarry. The provision of the buffer will ensure the redevelopment of this site does not impact on the continued operations at the quarry.
- **g.** Pedestrian links, such as footway connections into the village from the site should be incorporated in the development proposal.
- **h.** That development should seek to improve biodiversity and minimise any impact on South Witham Quarry RIGS/cLGS.
- i. This site is situated within a Minerals Safeguarding Area and Limestone Minerals Safeguarding Area. Before considering a planning application for this site, a Minerals Assessment will be required.

### LV-H11: Land north of High Street (SKLP312)

Indicative unit numbers: 31

Approximate Density: 30 dwellings per hectare

- **a.** On the western edge of the site a suitable and sensitive boundary treatment will be provided to screen views of the development from the adjacent open countryside.
- **b.** Pedestrian links, such as footway connections into the village from the site should be incorporated in the development proposal.
- **c.** This site is situated within a Minerals Safeguarding Area and Limestone Minerals Safeguarding Area. Before considering a planning application for this site, a Minerals Assessment will be required.



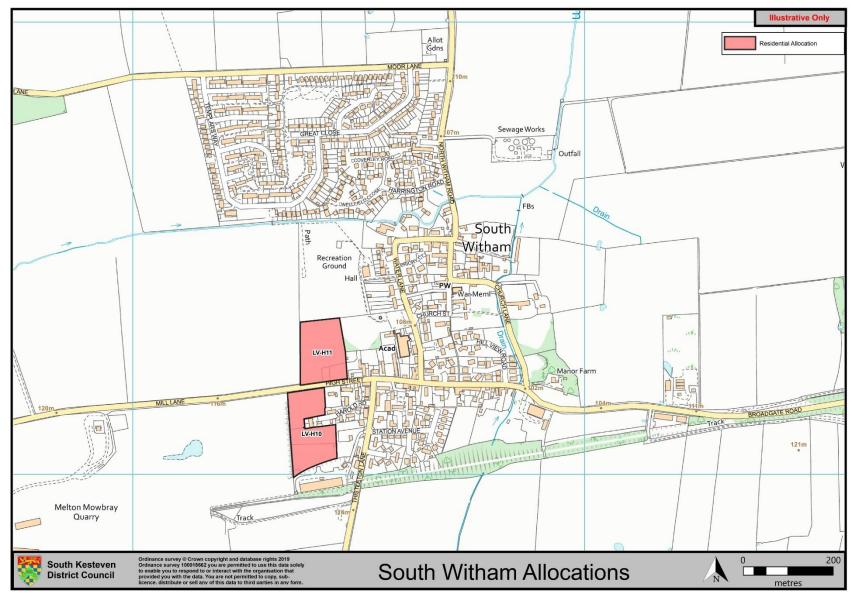
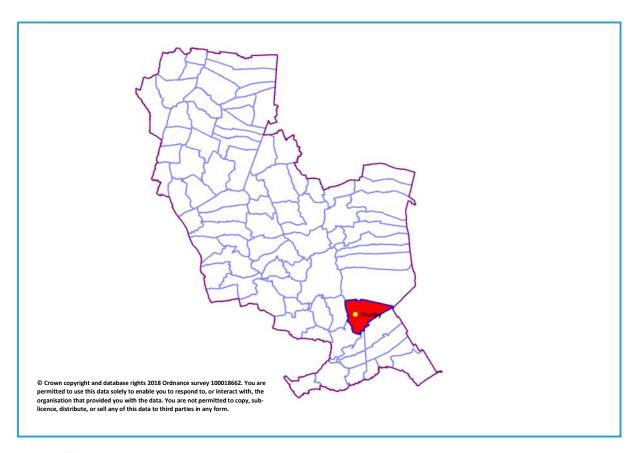


Figure 37: South Witham Illustrative Map

# Thurlby





Population - 2153



46% of the population is in full or Part time employment



Number of properties -(2011) 885 - primarily detached houses



Average age of the population is 49



15% of the population is retired

Figure 38: Thurlby Location Plan and Infographic data

Source – Office of National Statistics 2011 Census Data - https://www.ons.gov.uk/census/2011census



- 3.99 The village of Thurlby is divided by the A15 road, 2 miles south from the town of Bourne, on the boundary of the Lincolnshire Fens and the Kesteven Uplands.
- 3.100 Thurlby has the Grade I listed Parish Church of St Firmin, the village hall and a public house to the east of the A15. The shop with a post office, and a veterinary practice, are within the main village curtilage to the west. The primary school shares a site with the community hall and Lawrance Park.
- 3.101 The allocation for Thurlby is for approximately 50 new dwellings. Suitable and extensive boundary and noise attenuation treatments will be required on this site given its proximity to the A15; this should be reflected in the development density. The development pattern of the surroundings should also be reflected in the development of this site.

# Thurlby Residential Allocations

### LV-H12: Part of Elm Farm Yard (SKLP16)

**Indicative Unit Numbers: 50** 

Approximate Density: 25 dwellings per hectare

- a. Access should not be sought from the A15.
- **b.** On the southern and western edges of the site a suitable and sensitive boundary treatment will be provided to screen views of the development from the adjacent open countryside.
- **c.** Pedestrian links, such as footway connections into village from the site should be incorporated in the development proposals. This should include safe pedestrian connectivity east and west of the A15 to village facilities.



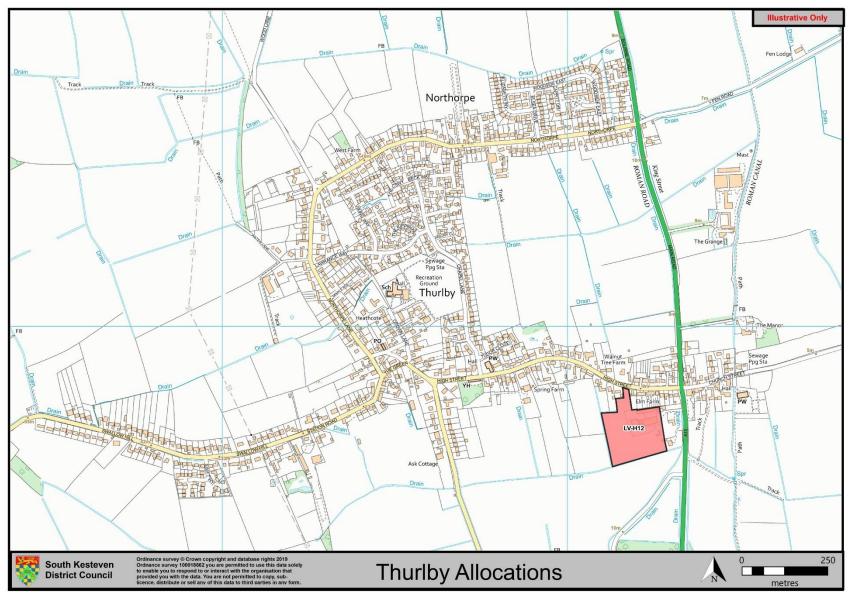


Figure 39: Thurlby Illustrative Map

# 4. Infrastructure and Developer Contributions

- 4.1 Sustainable growth in South Kesteven will need to be supported by the provision of appropriate new and upgraded infrastructure in order to ensure the best possible impact on the economic and environmental well-being of the District. The effectiveness of the growth strategy in this Local Plan is underpinned by the delivery of the necessary and relevant infrastructure in the right location and at the right time. The term "infrastructure" relates to both utilities and the services and facilities which support people's lifestyles. For example, utilities include energy, telecommunications, water and sewerage, whilst services and facilities would include both social and physical provision such as transport, education, health, open space and leisure centres, as well as those provided by the market such as shops and public houses.
- 4.2 The type and scale of infrastructure required to support the development proposed in this local plan will depend on how development is distributed, as well as how existing and future residents choose to live their lives in the future.
- 4.3 The capacity of existing infrastructure and ability of that infrastructure either with or without new or expanded facilities has formed a fundamental part of formulating the spatial strategy and distribution of development in this Local Plan. An Infrastructure Delivery Plan (IDP) has been prepared to set out what, where and how infrastructure will be provided to deliver the spatial strategy. This is published alongside this Local Plan. The IDP will be updated on a regular basis and will set out the key elements of infrastructure, when these are programmed to be delivered and how they will be resourced. The main items of infrastructure covered in this plan will include:
  - Transport Highways, bus, cycle, rail and pedestrian facilities, parking, waterways and overall travel management;
  - Education nursery and pre-school, primary, secondary and further education provision;
  - Health hospitals, health centres, GPs and public health;
  - Leisure and Green Infrastructure (GI) sports facilities, open space, and community/leisure facilities;
  - Communications enhanced broadband coverage and provision;
  - Water and drainage water supply, waste water, flood risk management and water quality;
  - Energy electricity, gas and renewable energy.
- 4.4 Consultation with utility and service providers responsible for the delivery of infrastructure and other services has been through the preparation of the Local Plan. Service providers usually have their own future plans and in general these are for different timeframes to the Local Plan. They often only plan for 3 to 5 years ahead. However, where they are available these plans have provided information on currently known planned infrastructure proposals and likely new infrastructure needed to support the delivery of the levels of growth proposed. The Council will continue to proactively engage with service providers to continually update the evidence base on infrastructure provision and additional requirements as they become known.



- 4.5 It is not possible to identify the precise infrastructure requirements for the whole of the Local Plan period and the Council has sought to identify the critical infrastructure necessary to serve new development proposed during the plan period. The Infrastructure Delivery Schedule will be published alongside the Local Plan which will identify the critical infrastructure requirements, and timescales for delivery, together with an indication of the estimated costs, sources of funding and delivery partners. The Council recognises that there is a risk that this infrastructure may not be provided, and the schedule also considers the risk of major slippage in infrastructure delivery. Ongoing liaison with service providers and partners will allow this risk to be mitigated or addressed at an early stage.
- 4.6 Where known, the infrastructure required in order to support the development of specific sites allocated in this Plan has been set out in the relevant site allocation.
- 4.7 The Council will monitor the provision of infrastructure, as set out in the Infrastructure Delivery Schedule, and report on the progress as appropriate.
- The Infrastructure Delivery Schedule will provide the opportunity to appropriately align the work of partner organisations and service providers such as water and energy provision by utility companies, highways, education, and social services by Lincolnshire County Council and healthcare provision by local Clinical Commissioning Groups (CCGs) alongside the National Health Service England (NHS). The Council and partners will work with Local Enterprise Partnerships and the Homes and Communities Agency to secure both direct funding and recoverable finance for infrastructure projects. The Council will also work with infrastructure and service providers to align their strategies and investment plans to the Local Plan.
- 4.9 The policy below sets out the overarching framework for delivering infrastructure to support growth. Whilst every effort will be made to ensure the appropriate and timely provision of infrastructure, the following policy will be used to restrict development from being commenced, or in certain cases, from being permitted, in the absence of proven essential infrastructure capacity or the appropriate means of mitigating a capacity issue.
- 4.10 The Council will work with partners to ensure that infrastructure will be in place at the right time to meet the needs of the District and to support the development strategy.

#### **Developer Contributions**

- 4.11 Carefully considered and sensitive development offers substantial benefits to society. It provides homes, employment opportunities and the facilities and services required. It can also stimulate economic growth. However, development of all scale impacts on the environment and existing infrastructure and can place a burden on the community. The planning system exists to reconcile the benefits of a development against the costs it can impose.
- 4.12 The planning system currently provides for some of these burdens or costs to be addressed through planning obligations where the specific planning issues arising from a development proposal can be addressed on a site by site basis.



- 4.13 The provision of, or contribution to utilities is governed by the individual providers own statutory requirements and usually falls outside of the planning process. Much of this will form part of the normal costs of developments to allow the connection of a site to existing utilities. However, the scale of development proposed in this plan may result in the need for more strategic expansion of the utilities infrastructure. Where this is necessary these additional costs can be considered abnormal and may be taken into account in the assessment of viability for a scheme. Each of the utility providers has their own mechanism for securing contributions towards expansion of their network which is in itself governed by statute.
- 4.14 In addition to the cost of connection or expansion of the utilities network, developers will be expected to make up the necessary infrastructure provision required to support their development either through direct provision or by a proportionate contribution towards the overall cost of the provision of necessary infrastructure either alone or cumulatively with other developments. Various types of contribution will be used, including the following:
  - In-kind contributions and financial payments;
  - Phased payments and one-off payments;
  - Maintenance payments;
  - Pooled contributions; or
  - A combination of the above.
- 4.15 Contributions will be in the form of planning obligations secured in line with national statute and policy. Initially, these will be secured through Section 106 (S106) developer contributions, although the Council retains the option to consider the introduction of a Community Infrastructure Levy (CIL) or any replacement tariff once the outcome of the national review of CIL is known. Contributions payable by S106 or CIL will be in addition to any normally required from a developer to any utility company, internal drainage board or other statutory organisation.
- 4.16 Where it is likely that infrastructure will be funded via contributions from development, the Council will need to check that the contribution would meet the following tests for planning obligations, i.e. that they are:
  - Necessary to make the development acceptable in planning terms;
  - Directly related to the development and;
  - Fairly and reasonably related in scale and kind to the development.
- 4.17 New development cannot be used to fund an existing lack of infrastructure or address current short falls in provision. Contributions are solely required to address the needs arising from new development.
- 4.18 Contributions payable by S106 will be in addition to any normally required from a developer to any utility company, internal drainage board or other statutory organisation.



#### ID1: Infrastructure for Growth

All development proposals will be expected to demonstrate that there is, or will be, sufficient infrastructure capacity (including green infrastructure) to support and meet the essential infrastructure requirements arising from the proposed development.

Where implementation of a development proposal will create a need to:

- a. provide additional or improved infrastructure and amenities; or
- **b.** would have an impact on the existing standard of infrastructure provided; or
- c. would exacerbate an existing deficiency in its provision;

The developer will be expected to make up the necessary infrastructure provision for the local communities affected either by direct provision or through a proportionate contribution towards the overall cost of the provision of local and strategic infrastructure required by the development either alone or cumulatively with other developments.

Consideration will be given to the likely timing of infrastructure provision. As such, the delivery of development may need to be appropriately phased, either in time or geographically, to ensure the related provision of infrastructure in a timely manner.

Planning permission should only be granted if it can be demonstrated that there is or will be sufficient infrastructure capacity provided within an agreed timescale to support and meet all the requirements arising from the proposed development.

In determining the nature and scale of any provision, the Council will have regard to viability considerations and site specific circumstances. Where financial evidence is provided which indicates that provision of infrastructure along with affordable housing and other policy requirements affects the delivery of an individual scheme the Council will consider prioritising provision. This must be justified through clear evidence set out in a viability assessment which the Council will have independently assessed. The applicant will be expected to meet the cost of this assessment.

## Transport

- 4.19 The NPPF sets out the importance of sustainability in relation to transport, in particular the need to ensure developments that generate significant movements are located where the need for travel will be minimised and the use of sustainable travel can be maximised.
- As South Kesteven is a predominantly rural area it is not surprising that there is still, and inevitably will continue to be, a heavy reliance on private car use. This does however mean that those without access to a private car can be isolated and have significant issues accessing employment, education and training as well as other services and facilities. The Local Transport Plan (LTP) sets out the overall strategy and delivery arrangements for transport across the whole of Lincolnshire, aiming to support growth, tackle congestion, improve accessibility, make roads safer and support the larger settlements of the County. The LTP and the Local Plan are aligned with each other's objectives. The Local Plan aims to support the development of a sustainable, efficient and safe transport system, increase sustainable methods of travel, protect the environment and improve access to key services.



- 4.21 The 4<sup>th</sup> Lincolnshire LTP covering 2013/14 to 2022/23 sets out the following objectives for Lincolnshire:
  - Assist the sustainable economic growth of Lincolnshire, and the wider region, through improvements to the transport network;
  - Improve access to employment and key services by widening travel choices, especially for those without a car;
  - Make travel for all modes safer and, in particular, reduce the number and severity of road casualties;
  - Maintain the transport system to standards which allow safe and efficient movement of people and goods;
  - Protect and enhance the built and natural environment of the County by reducing the adverse impacts of traffic, including HGVs;
  - Improve the quality of public spaces for residents, workers and visitors by creating a safe, attractive and accessible environment; and
  - Minimise carbon emissions from transport across the County.
- 4.22 The Transport Strategy for Grantham, as the main town and sub-regional centre for South Kesteven, sets out a range of local proposals to help tackle congestion and improve transport options. The 2014 review of this Transport Strategy identifies five key aims, namely:
  - Making Grantham a better place in which to live, work and shop;
  - Making alternative ways of travelling more attractive;
  - Making the most of the railway station;
  - Helping people get around the town more easily; and
  - Catering for new developments.
- 4.23 To demonstrate how accessibility, mobility and transport related matters have been considered and taken into account in the development of proposals, one or more of the following should be submitted with planning applications, with the precise need dependent on the scale and nature of development:
  - a. a parking or design and access statement (all proposals); and/or
  - a transport statement (typically required for developments of 50 80 dwellings); and/or
  - c. a transport assessment and travel plan (typically required for developments over 80 dwellings).
- 4.24 Advice on the level of detail required should be confirmed through early discussion with the local planning or highway authority.



#### ID2: Transport and Strategic Transport Infrastructure

South Kesteven District Council and its delivery partners will support and promote an efficient and safe transport network which offers a range of transport choices for the movement of people and goods reduces the need to travel by car and encourages use of alternatives, such as walking, cycling, and public transport.

New development will be required to contribute to transport improvements in line with appropriate evidence, including the Infrastructure Delivery Schedule, the Local Transport Plan and local transport strategies.

All new developments should demonstrate that they have applied the following principles:

- **a.** Are located where travel can be minimised and the use of sustainable transport modes maximised;
- **b.** Reduce additional travel demand through the use of measures such as travel planning, safe and convenient public transport, dedicated walking and cycling links and cycle storage/parking links and integration with existing infrastructure;
- **c.** Seek to generate or support the level of demand required to improve, introduce or maintain public transport services, such as rail and bus services;
- **d.** Do not severely impact on the safety and movement of traffic on the highway network or that any such impacts can be mitigated through appropriate improvements, including the provision of new or improved highway infrastructure; and
- **e.** Ensure that transport is accessible to all, including appropriate provision for vehicle, powered two wheeler and cycle parking is made for residents, visitors, employees, customers, deliveries and for people with impaired mobility.

Compliance with the criteria of this policy should be demonstrated through the provision of a transport Statement/Assessment and/or a travel plan as appropriate.

#### Communications

- 4.25 Access to broadband is a vital component of infrastructure in today's world. It is key to growing a sustainable local economy, vital for education and home working and an increasingly central part of community cohesion and resilience, particularly in rural areas.
- 4.26 Developers can 'future-proof' their developments by installing superfast broadband infrastructure. In addition to the reputational and wider economic benefits of ensuring that residents are able to access superfast broadband when they move into new developments, there is also the issue of avoiding the costs and frustrations to occupiers of future retrofitting, if the infrastructure is not fit for purpose.
- 4.27 The Government recognises that reliable broadband internet access is essential for homes throughout the country if they are to benefit from online services and for UK businesses to compete globally.
- 4.28 The National Planning Policy Framework (NPPF) recognises the importance of infrastructure in delivering sustainable economic growth, and states that 'in preparing Local Plans, local planning authorities should support the expansion of electronic communications networks, including telecommunications and high speed broadband' (Paragraph 43).



- 4.29 Superfast broadband is now available to 95% of homes and businesses in Lincolnshire. The Onlincolnshire project aimed to provide most properties with superfast broadband by December 2016. There remain a number of pockets of the district which do not have access to superfast broadband, however a third phase began in 2017 to supply better connections to 9,000 'rural' or 'very rural' premises in an attempt to push superfast broadband coverage up to 97 % of the county. This exceeds the national target of 95% of homes and businesses by 2017 set by the Department for Culture, Media and Sport, which helps fund the project.
- 4.30 The Government has worked with Openreach BT's local access network business and the Home Builders Federation (HBF) on an agreement which aims to deliver superfast broadband connectivity to new build residential properties in the UK. The new deal will see fibre based broadband offered to all new developments either for free (for developments of 30 dwellings and over) or as part of a co-funded initiative (for developments of under 30 dwellings). As part of the agreement, Openreach is introducing an online planning tool for homebuilders. This will tell them whether properties in a given development can be connected to fibre for free, or if a contribution is needed from the developer to jointly fund the deployment of the local fibre network.
- 4.31 In order to guarantee a fixed fibre solution (which is more reliable than wireless) for superfast broadband of at least 30 Mbps, new developments must be served by either:
  - i) Fixed fibre to premises technology (FTTP); or
  - ii) Fixed fibre to cabinet technology (FTTC) which provides speeds of up to 80 megabits per second.

## **ID3: Broadband and Communications Infrastructure**

Proposals to enhance information communication networks, such as superfast broadband, will be supported across the district.

New developments must be served by either:

- a. Fibre to the Premises (FTTP) technology; or
- **b.** Fibre to the Cabinet (FTTC) technology enabling access to broadband speeds of up to 80 megabits per second; or
- c. any other emerging communication technology.



# 5. Monitoring and Implementation

## Monitoring Framework

- 5.1 A central element of the implementation of planning policies is assessing their effectiveness through robust monitoring mechanisms. The Council will regularly assess the performance of individual policies and overall progress in delivering the strategic objectives of the Local Plan. This will be used to inform any change to policies or additional actions considered to be required.
- This will be carried out by collecting information on a number of indicators and will be reported on an annual basis in the Authority Monitoring Report (AMR). Key Local Plan monitoring indicators have been selected to: provide information about whether policies are achieving their objectives; determine if any targets are being met; and determine if the policies in the Local Plan remain relevant or whether updates to policy are required.
- Monitoring of the Local Plan will primarily be achieved through the collection of information about the effectiveness of key Local Plan policies. This information can be used to identify when a change in the approach to development management decision making is necessary, to ensure that the objectives underpinning planning policies are achieved. In defining objectives for each policy, these generally relate to the identified strategic objectives within the Local Plan aimed at bringing about the overall vision. However, some policies do not align precisely with a strategic objective, or do so with several. Here the overall and underlying objective is sustainable development; steering growth into locations best able to support it, reducing the need to travel, harmonising housing and employment, creating vital communities and reducing human impacts to the minimum consistent with achieving a decent standard of living and passing the same onto future generations.
- A selection of Local Plan indicators are set out below, a full list of which are included within the Local Plan Monitoring and Implementation Framework (Appendix 4). The baseline for reporting will be either the commencement of the Plan period (2011) or the adoption of the Plan.

#### Key Local Plan Indicators

- Amount of development by type within each settlement as identified in the settlement hierarchy;
- Supply of ready to develop housing sites in order to maintain at least a 5 year rolling supply;
- Net additional dwellings delivered based on the minimum requirement to deliver an average of 650 dwellings per annum, uplifted from 625 from 2016, over the plan period;
- Number of affordable dwellings delivered based on the policy of 30% or 20% within the urban area of Grantham on sites of more than 11 dwellings;
- Number of dwellings provided in specialist schemes to meet identified needs;
- Net additional traveller pitches delivered to meet identified needs;
- Number and type of services and facilities lost in South Kesteven by location;
- Amount and type of employment provision by unit floorspace and site size, including monitoring the take-up of strategic employment sites;
- Amount of employment land lost to non-employment uses;



- Net floorspace developed in the four main town centres;
- Number of vacant premises in the four main town centres; and
- Number of planning permissions approved contrary to the advice of the Environment Agency on either flooding or water quality grounds.
- 5.5 The AMR will also continue to report on contextual indicators. These include demographic changes, employment and unemployment statistics, visitor numbers and spend and so on. The Sustainability Appraisal of the Local Plan also provides for monitoring and reporting of the significant environmental effects of implementing the Local Plan within the Authority Monitoring Report.
- The information required to monitor the indicators is generally accessible and available either from sources of national statistics, from data sources regionally or sub-regionally, and also from information held or collected within the Council and its partner organisations. The precise choice of indicators is made on the basis of a number of factors, including: relevance; ready availability of data over time (including issues of cost and reliability); and likely significant effects identified in the sustainability appraisal.



#### Review

- 5.7 The AMR will be the mechanism for monitoring the effects of policies in the Local Plan. If during the plan period it becomes apparent that policies are ineffective, or not satisfactorily achieving the desired outcome, relevant steps will be put in place to ensure that this is addressed.
- The Council is committed to an early review of this Local Plan beginning in April 2020. The plan was submitted to the Secretary of State for examination towards the end of the transition period. It has therefore been examined against the context of national planning policy set out in the 2012 National Planning Policy Framework. An early review will enable policies and proposals to take account of the revised National Planning Policy Framework introduced in July 2018.
- In addition, during the public examination hearings into the Local Plan a number of issues were highlighted for specific attention in the next review of the Local Plans. These include for the review to reflect the changes to housing methodologies as set out in the 2018 NPPF. An early review will also offer the opportunity to update other elements of the Council's evidence base, particularly the 2015 Employment Land Study. The examination also highlighted a need for an early review to the Local Plan in order to provide certainty in meeting the accommodation needs of the gypsy and traveller community through a positive site allocation(s) where updated evidence to inform the review continues to show an identified need for permanent pitches for gypsies and travellers.
- 5.10 Policy M1 accordingly requires that the next full review of the Local Plan should start in 2020 with South Kesteven Local Plan submission for examination anticipated by the end of 2023.

#### Policy M1: Review of the Local Plan

The Council will commit to undertake an early review of the Local Plan to commence from April 2020, with submission to the Secretary of State for examination by the end of December 2023. The Council will consider options to undertake this review in conjunction with neighbouring authorities. Specific matters to be addressed by the review include, but are not limited to, the following:

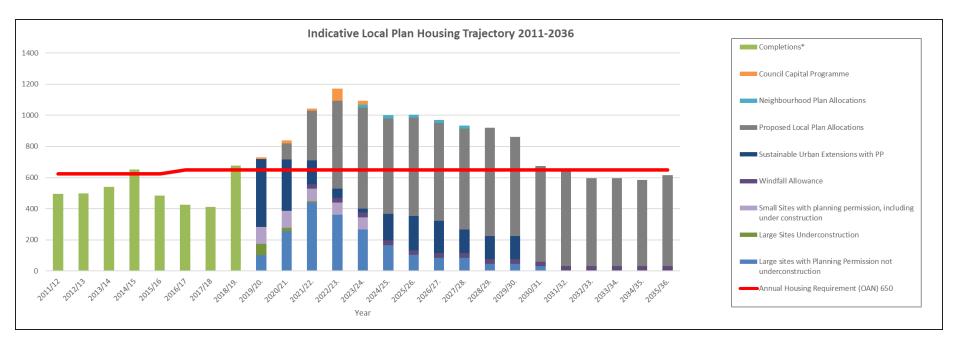
- **a.** The progress being made towards implementation of the spatial strategy for South Kesteven, in particular the focus on development in Grantham to be achieved by the end of the plan period:
- **b.** Taking account of the latest National Planning Policy Framework, particularly in relation to the assessment of housing needs and future requirement for employment land; and
- **c.** Further assessment of the needs of the Gypsy and Traveller Community, including Travelling Showpeople, and the need to allocate land to meet identified needs.



# **Residential Completions**

- 5.11 The strategic Housing Market Assessment (SHMA) Update 2017 sets out an Objectively Assessed Housing Need (OAN) for South Kesteven of 625 dwellings per annum for the period 2011-36, this has been increased to 650 dwellings per annum from 2016 to take into account market signals equating to a total of 16,125 dwellings over the plan period. To ensure that the OAN is met in full, the Plan includes a minimum requirement of 650 dwellings per annum from 2016, equating to 16,125 dwellings over the plan period. This is the minimum number of homes that the Local Plan needs to provide for. Additional land can be allocated in order to provide choice to the market and greater certainty to deliverability of the Plan.
- 5.12 The housing trajectory below sets out the expected rates of completions, based on information by site promoters and other site intelligence. The trajectory has been broken down by type of supply including:
  - Large sites with planning permission not under construction
  - Large sites under construction
  - Small sites with planning permission, including under construction
  - Windfall Allowance (2020-2036)
  - Sustainable Urban Extensions with planning permission
  - Proposed Local Plan Allocations
  - Council's Capital Programme Sites
  - Completions (2011-2019)
  - Local Plan requirement of 650 dwellings per year up to 2036.
- 5.13 The trajectory shows a shortfall of housing since 2011. A deliverable land supply is to be calculated using the Liverpool Method for the first five years of the Plan Period, taking account of the shortfall since 2011 across the plan period. This is due to the allocation of multiple strategic sites through the plan, which will generally require significant new infrastructure and therefore take longer to reach the development phase than smaller sites.
- 5.14 A windfall allowance (for land which has not been allocated within the Plan but will subsequently come forward for development) has been applied to the trajectory. To avoid double counting the windfall allowance is excluded from the first 2 years of the trajectory, and the current commitments are deducted from the allowance within the first 5 years.
- 5.15 Whilst the housing requirement is based on the Objectively Assessed Need, the Plan trajectory contains a buffer of around 18% above the minimum requirement to deliver the Local Plan requirement of 16,125 new homes up to 2036, and to provide choice and contingency.





Year	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19.	2019/20.	2020/21.	2021/22.	2022/23.	2023/24.	2024/25.	2025/26.	2026/27.	2027/28.	2028/29.	2029/30.	2030/31.	2031/32.	2032/33.	2033/34.	2034/35.	2035/36.
Large sites with Planning Permission not underconstruction	0	0	0	0	0	0	0	0	101	256	440	360	265	165	103	85	85	45	45	30	0	0	0	0	0
Large Sites Underconstruction	0	0	0					0		·					0	0	0				-	0	0	0	0
Small Sites with planning permission, including under construction	0	0	0	0	0	0	0	0	110	110	80	80	80	0	0	0	0	0	0	0	0	0	0	0	0
Windfall Allowance	0	0	0	0	0	0	0	0	0	0	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30
Sustainable Urban Extensions with PP	0	0	0	0	0	0	0	0	435	330	153	60	24	173	221	206	150	150	150	0	0	0	0	0	0
Proposed Local Plan Allocations	0	0	0	0	0	0	0	0	0	104	318	564	649	612	630	630	650	695	635	615	615	565	565	555	585
Neighbourhood Plan Allocations	0	0	0	0	0	0	0	0	0	0	0	0	20	20	20	20	20	0	0	0	0	0	0	0	0
Council Capital Programme	0	0	0	0	0	0	0	0	10	20	14	78	26	0	0	0	0	0	0	0	0	0	0	0	0
Annual Housing Requirement (OAN) 650	625	625	625	625	625	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650	650
Completions*	494	497	541	652	483	426	412	676	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

Figure 40: Indicative Local Plan Housing Trajectory

<sup>\*</sup> Excluding Survey Year Completions (269)



Figure 41: Residential Completions per monitoring year for each settlement

# Appendix 1 Glossary

Phrase	Definition/Description
Affordable Housing	Includes affordable rented, social rented and intermediate housing (e.g. shared ownership. Provided to specified eligible households whose needs are not met by the market.
Air Quality Management Areas	Areas designated by local authorities because they are not likely to achieve national air quality objectives by the relevant deadlines.
Ancient woodland	An area that has been wooded continuously since at least 1600 AD.
Archaeological interest	There will be archaeological interest in a heritage asset if it holds, or potentially may hold, evidence of past human activity worthy of expert investigation at some point.
Best and most versatile agricultural land	Land in grades 1, 2 and 3a of the Agricultural Land Classification.
Climate change adaptation	Adjustments to natural or human systems in response to actual or expected climatic factors or their effects, including from changes in rainfall and rising temperatures, which moderate harm or exploit beneficial opportunities.
Climate change mitigation	Action to reduce the impact of human activity on the climate system, primarily through reducing greenhouse gas emissions.
Conservation (for heritage policy)	The process of maintaining and managing change to a heritage asset in a way that sustains and, where appropriate, enhances its significance.
Community Infrastructure Levy (CIL)	A levy allowing local authorities to raise funds from owners or developers of land undertaking new building projects in their area.
Designated heritage asset	A World Heritage Site, Scheduled Monument, Listed Building, Protected Wreck Site, Registered Park and Garden, Registered Battlefield or Conservation Area designated under the relevant legislation.
Development plan	This includes adopted Local Plans, neighbourhood plans and the London Plan, and is defined in section 38 of the Planning and Compulsory Purchase Act 2004.
Economic development	Industrial, commercial retail and tourism development, including those within the B Use Classes, public and community uses and main town centre uses (but excluding housing development).
Environmental Impact Assessment	A procedure to be followed for certain types of project to ensure that decisions are made in full knowledge of any likely significant effects on the environment.
Green infrastructure	A network of multi-functional green and blue space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities.



Local Wildlife Site	Are areas identified and selected locally for their nature conservation value.
(LWS)	Their selection takes into account the most important, distinctive and
	threatened species and habitats
Main town centre	Retail development (including warehouse clubs and factory outlet centres);
uses	leisure, entertainment facilities, more intensive sport and recreation uses
	(including cinemas, restaurants, drive-through restaurants, bars and pubs,
	night-clubs, casinos, health and fitness centres, indoor bowling centres, and
	bingo halls); offices; and arts, culture and tourism development (including
	theatres, museums, galleries and concert halls, hotels and conference
	facilities).
Major	Major development as defined in the Town and Country Planning
Developments (also	(Development Management Procedure) (England) Order 2010 means
known as Strategic	development involving any one or more of the following;
Development)	<ol> <li>the winning and working of minerals or the use of land for</li> </ol>
	mineral-working deposits;
	2. waste development
	3. the provision of dwelling houses where;
	a. the number of dwelling houses to be provided is 10 or more;
	or,
	b. the development is to be carried out on a site having an area
	of 0.5ha or more and it is not known whether the
	development falls within sub paragraph (c)(i);
	4. the provision of a building or buildings where the floor space to be
	created by the development is 1,000m2 or more; or,
	5. development carried out on a site having an area of 1ha or more.
Mineral	An area designated by Minerals Planning Authorities which covers known
Safeguarding Area	deposits of minerals which are desired to be kept safeguarded from
	unnecessary sterilization by non-mineral development.
Neighbourhood	A plan prepared by a Parish Council or Neighbourhood Forum for a
plans	particular neighbourhood area (made under the Planning and Compulsory
	Purchase Act 2004).
National Planning	Published on 27 March 2012 and sets out the government's planning
_	
Policy Guidance	, ,
Policy Guidance	policies for England and how these are expected to be applied. Revised
NPPG	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.
	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of
NPPG	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important
NPPG Open space	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.
NPPG Open space Office of National	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the
Open space  Office of National Statistics (ONS)	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.
Open space  Office of National Statistics (ONS)  Previously	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the
Open space  Office of National Statistics (ONS)	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.
Open space  Office of National Statistics (ONS)  Previously	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the
NPPG Open space Office of National Statistics (ONS) Previously developed land or	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the
NPPG Open space Office of National Statistics (ONS) Previously developed land or	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be developed) and any associated fixed surface infrastructure. This excludes: land that is or has been occupied by
NPPG Open space Office of National Statistics (ONS) Previously developed land or	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be developed) and any associated fixed surface infrastructure. This excludes: land that is or has been occupied by agricultural or forestry buildings; land that has been developed for minerals
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NPPG Open space  Office of National Statistics (ONS)  Previously developed land or	policies for England and how these are expected to be applied. Revised draft has been issued for consultation which is due to end on 10 <sup>th</sup> May 2018.  All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.  The UK's largest independent producer of official statistics and the recognised national statistical institute of the UK.  Land which is or was occupied by a permanent structure, including the curtilage of the developed land (although it should not be assumed that the whole of the curtilage should be developed) and any associated fixed surface infrastructure. This excludes: land that is or has been occupied by agricultural or forestry buildings; land that has been developed for minerals extraction or waste disposal by landfill purposes where provision for restoration has been made through development control procedures; land in built-up areas such as private residential gardens, parks, recreation



Primary and	Primary frontages are likely to include a high proportion of retail uses which
secondary frontages	may include food, drinks, clothing and household goods. Secondary
	frontages provide greater opportunities for a diversity of uses such as
	restaurants, cinemas and businesses.
Rural Exception Site	Small sites used for affordable housing in perpetuity where sites would not
•	normally be used for housing. Rural exception sites seek to address the
	needs of the local community by accommodating households who are
	either current residents or have an existing family or employment
	connection. Small numbers of market homes may be allowed at the local
	authority's discretion, for example where essential to enable the delivery
	of affordable units without grant funding.
Special Areas of	Areas given special protection under the European Union's Habitats
Conservation	1
Conservation	Directive, which is transposed into UK law by the Habitats and Conservation
C	of Species Regulations 2010.
Specialist Housing	A range of housing options built to assist people such as older people,
	adults with dementia, adults with learning disabilities and/or autism,
	people with physical disabilities and vulnerable adults, including those
	with mental health issues, with their accommodation and support
	needs. Such specialist housing falls within Use Class C2 (Residential
	Institutions) of the Use Classes Order 1987 (as amended), and includes
	Extra Care Housing, Residential Care Housing and Sheltered Housing.
Site of Special	
Scientific Interest	Sites designated by Natural England under the Wildlife and Countryside Act
(SSSI)	1981.
Site of Nature	
Conservation	Sites of substantive local nature conservation and geological value.
Interest (SNCI)	
Strategic Housing	Provides detailed information about existing and future housing needs and
Market Assessment	demand, including the need for affordable housing and the mix of housing,
(SHMA)	to meet the needs of the community and forms part of the evidence base
	for the preparation of the new Local Plan.
Supplementary	Documents which add further detail to the policies in the Local Plan. They
planning documents	can be used to provide further guidance for development on specific sites,
(SPD)	or on particular issues, such as design. Supplementary planning documents
	are capable of being a material consideration in planning decisions but are
	not part of the development plan.
Town centre	Area defined on the local authority's proposal policy maps, including the
	primary shopping area and areas predominantly occupied by main town
	centre uses within or adjacent to the primary shopping area. References to
	town centres or centres apply to city centres, town centres, district centres
	and local centres but exclude small parades of shops of purely
	neighbourhood significance. Unless they are identified as centres in Local
	Plans, existing out-of-centre developments, comprising or including main
	town centre uses, do not constitute town centres.
	town centre uses, no not constitute town centres.



Tuesees	A seminabagging and protessation process that cate out transport issues
Transport	A comprehensive and systematic process that sets out transport issues
assessment	relating to a proposed development. It identifies what measures will be
	required to improve accessibility and safety for all modes of travel,
	particularly for alternatives to the car such as walking, cycling and public
	transport and what measures will need to be taken to deal with the
	anticipated transport impacts of the development.
Windfall sites	Sites which have not been specifically identified as available in the Local
	Plan process. They normally comprise previously-developed sites that have
	unexpectedly become available.
Use Classes	
A1 – Shops	Shops, retail warehouses, hairdressers, undertakers, travel and ticket
	agencies, post offices, pet shops, sandwich bars, showrooms, domestic hire
	shops, dry cleaners, funeral directors and internet cafes.
A2 - Financial and	Financial services such as banks and building societies, professional services
professional	(other than health and medical services) and including estate and
services	employment agencies. It does not include betting offices or pay day loan
	shops
A3- Restaurants	For the sale of food and drink for consumption on the premises - restaurants,
and cafés	snack bars and cafes.
A4- Drinking	Public houses, wine bars or other drinking establishments (but not night
establishments	clubs).
A5 - Hot food	For the sale of hot food for consumption off the premises.
takeaways	
B1 –Business	Offices (other than those that fall within A2), research and development of
	products and processes, light industry appropriate in a residential area.
B2 - General	Use for industrial process other than one falling within class B1 (excluding
industrial	incineration purposes, chemical treatment or landfill or hazardous waste).
B8 - Storage or	This class includes open air storage.
distribution	
C1 – Hotels	Hotels, boarding and guest houses where no significant element of care is
	provided (excludes hostels).
C2 - Residential	Residential care homes, hospitals, nursing homes, boarding schools,
institutions	residential colleges and training centres.
C2A - Secure	Use for a provision of secure residential accommodation, including use as a
Residential	prison, young offenders institution, detention centre, secure training centre,
Institution	custody centre, short term holding centre, secure hospital, secure local
	authority accommodation or use as a military barracks.
C3 -	3(a) covers use by a single person or a family (a couple whether married or
Dwellinghouses	not, a person related to one another with members of the family of one of
	the couple to be treated as members of the family of the other), an employer
	and certain domestic employees (such as an au pair, nanny, nurse, governess,
	servant, chauffeur, gardener, secretary and personal assistant), a carer and
	the person receiving the care and a foster parent and foster child.
	C3(b): up to six people living together as a single household and receiving
	care e.g. supported housing schemes such as those for people with learning
	disabilities or mental health problems.
	C3(c) allows for groups of people (up to six) living together as a single
	household. This allows for those groupings that do not fall within the C4 HMO
	definition, but which fell within the previous C3 use class, to be provided for



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	i.e. a small religious community may fall into this section as could a
	homeowner who is living with a lodger.
C4 - Houses in	small shared houses occupied by between three and six unrelated individuals,
multiple	as their only or main residence, who share basic amenities such as a kitchen
occupation	or bathroom
D1- Non-	Clinics, health centres, crèches, day nurseries, day centres, schools, art
residential	galleries (other than for sale or hire), museums, libraries, halls, places of
institutions	worship, church halls, law court. Non-residential education and training
	centres.
D2- Assembly	Cinemas, music and concert halls, bingo and dance halls (but not night clubs),
and leisure	swimming baths, skating rinks, gymnasiums or area for indoor or outdoor
	sports and recreations (except for motor sports, or where firearms are used).
Sui Generis	Certain uses do not fall within any use class and are considered 'sui generis'.
	Such uses include: betting offices/shops, pay day loan shops, theatres, larger
	houses in multiple occupation, hostels providing no significant element of
	care, scrap yards. Petrol filling stations and shops selling and/or displaying
	motor vehicles. Retail warehouse clubs, nightclubs, launderettes, taxi
	businesses, amusement centres and casinos.

# Appendix 2

# Policies Maps\* (standalone documents)

\*Once adopted, the Policies Maps will replace those included in the South Kesteven Core Strategy Development Plan Document (July 2010), the Site Allocations, & Policies Development Plan Document (April 2014) and the 1995 Saved Policies.

# Appendix 3

Renewable Energy (standalone document)

# Appendix 4

Local Plan Monitoring and Implementation Framework (standalone document)

# Appendix 5

Schedule of Saved Policies (now replaced by the Local Plan)

Schedule of South Kesteven Core Strategy, Site Allocations and Policies Development Plan Document, and Local Plan 1995 Saved Policies and the Effect of the adoption of the South Kesteven Local Plan 2011-2036

Core Strategy and Site Allocation and Policies	Replacement South Kesteven Local Plan 2011-
Development Plan Document Saved Policy	2036 Policy or other Justification
SP1 Spatial Strategy	SP1 Spatial Strategy
SP2 Sustainable Communities	SP2 Settlement Hierarchy
SP3 Sustainable Integrated Transport	GR2 Sustainable Transport in Grantham
	ID2 Transport and Strategic Transport
	Infrastructure
SP4 Developer Contributions	ID1 Infrastructure for Growth



EN1 Protection and Enhancement of the	EN1 Landscape Character
Character of the District	EN2 Protecting Biodiversity and Geodiversity
Character of the district	EN3 Green Infrastructure
	EN4 Pollution Control
	EN6 The Historic Environment
EN2 Reducing the Risk of Flooding	EN5 Reducing the Risk of Flooding
EN3 Renewable Energy Generation EN4 Sustainable Construction and Design	RE1 Renewable Energy Generation
EN4 Sustainable Constituction and Design	DE1 Promoting Good Quality Design SB1 Sustainable Building
H1 Residential Development	
ni kesidentiai bevelopinent	SP1 Spatial Strategy SP2 Settlement Hierarchy
	H1 Housing Allocations
H2 Urban Extension Sites (Grantham)	GR3 Grantham Residential Allocations
H3 Affordable Housing	H2 Affordable Housing Contributions
H4 Gypsies and Travellers	H5 Gypsies and Travellers
H5 Travelling Showpeople	H6 Travelling Showpeople
E1 Employment Development	E1 Strategic Employment
	E2 Employment Allocations
F2 Poteil Povolonment	E3 Protection of Existing Employment Uses
E2 Retail Development	GR4 Grantham Town Centre
	STM2 Stamford Town Centre Policy
	BRN2 Bourne Town Centre Policy
CD1 Draggeration in Factors of Creatinghia	DEP2 Market Deeping Town Centre Policy
SD1 Presumption in Favour of Sustainable	SD1 The Principles of Sustainable Development in South Kesteven
Development	STM1 Stamford Residential Allocations
STM1 Housing Allocations in Stamford	
STM2 Employment in Stamford	E1 Strategic Employment E2 Employment Allocations
STM3 Mixed Use Urban Extension site in	STM1 Stamford Residential Allocation
Stamford	E1 Strategic Employment
	E1 Strategic Employment Sites
B1 Employment Allocations in Bourne	E2 Employment Allocations
DE1 Housing Allocations in The Deepings	DEP1 The Deepings Residential Allocations
DE2 Employment Allocations in The Deepings	E1 Strategic Employment Sites
DE3 Mixed Use Urban Extension in Market	E1 Strategic Employment Sites
Deeping	LI Strategic Employment Sites
LSC1 Housing Allocations in the Local Service	H1 Housing Allocations
Centres	TIT Housing Anocations
SAP H1 Other Housing Development	SP1 Spatial Strategy
5.4. The other floading Development	SP2 Settlement Hierarchy
	SP3 Infill Development
	SP4 Development on the Edge of Settlements
SAP1 Retention of Community Services and	SP6 Community Service and Facilities
Facilities	5. 5 Sommanity Service and radiffices
SAP2 Rural Exception Affordable Housing	H2 Affordable Housing Contributions
	SP4 Development on the Edge of Settlements
SAP3 Supporting Local Business in Local Service	E6 Rural Economy
Centres	
SAP4 Business Development in the Countryside	E6 Rural Economy
(Including Rural Diversification Schemes)	SP5 Development in the Open Countryside
,	



SAP5 Locally Important Existing Employment	E3 Protection of Existing Employment Sites
Sites	
SAP6 Employment Development at Gonerby	No replacement, Policy not taking forward
Moor	
SAP7 Development Within the Defined Town	STM2 Stamford Town Centre Policy
Centres	BRN2 Bourne Town Centre Policy
	DEP2 Market Deeping Town Centre Policy
SAP8 Town Centre Opportunity Areas	STM2 Stamford Town Centre Policy
	BRN2 Bourne Town Centre Policy
	DEP2 Market Deeping Town Centre Policy
SAP9 Bourne Core Area	No replacement, Policy not taken forward
SAP10 Open Space Provision	OS1 Open Space
SAP11 Protecting and Enhancing the Setting of	GR1 Protecting and Enhancing the Setting of
Belton House and Park	Belton House and Park
South Kesteven 1995 Local Plan Saved Policy	Replacement South Kesteven Local Plan 2011-
	2036 Policy or other Justification
H1 Housing Allocation (Grantham)	GR3 Grantham Residential Allocations
E1 Employment Allocation (Grantham)	E1 Strategic Employment Sites
H12 Change of Use of Residential Properties	No replacement, Policy not taken forward
(Grantham)	
S2 New Shopping Developments in and Around	GR4 Grantham Town Centre
Town Centres (Grantham)	
S3 Non-Retail Uses in Primary Town Centre	GR4 Grantham Town Centre
Shopping Streets (Grantham)	
REC3 Public Open Space and New Housing	OS1 Open Space
Development (Grantham)	
REC4 Playing Fields Provision in New Residential	OS1 Open Space
Developments (Grantham)	
REC5 Play Space Provision in New Residential	OS1 Open Space
Developments (Grantham)	
REC7 Allotments (Grantham)	OS1 Open Space
REC9 Grantham Canal	EN7 Protection and Enhancing Grantham Canal
REC10 Indoor Leisure Facilities (Grantham)	E6 Rural Economy
REC11 Touring Caravan and Camping Sites	E8 Visitor Economy
(Grantham)	
T2 Existing Car Parks (Grantham)	No replacement, Policy not taken forward.





South Kesteven has a rich and diverse culture – a community made up of people from different cultures, with differing backgrounds, beliefs and experiences. This diversity is one of the things that make South Kesteven a great place to live and work.

To ensure all residents of South Kesteven have access to our information material, our information is available in a range of different languages and formats, including large print, Braille, audio tape and computer disc.

To request a document in a specific language or format, you can ring us or email us:



01476 406127



communications@southkesteven.gov.uk

# Large print, Braille, audio tape or computer disc

This information can be made available in large print, Braille, on audio tape or computer disc. If you, or someone you know, might benefit from this service, please contact us.

# 繁体中文

本資料有繁体中文版、若你本人或你認識的甚麼人會受益於此版本、敬請聯絡我們。

# Česky

Tato informace může být dostupná i v češtině. Pokud byste Vy, a nebo někdo koho znáte, mohl využít tohoto servisu, obraťte se prosím na nás.

#### Magyar

Ezeket az információkat magyar nyelven is tudjuk biztosítani. Ha Ön, vagy valaki, akit Ön ismer igényt tart erre a szolgáltatásra, kérem, keressen fel minket.

Šo informāciju var iegūt arī latviešu valodā. Ja Jums vai kādai no Jūsu paziņai šādi pakalpojumi nāktu par labu, lūdzu kontaktējiet mūs.

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Šią informaciją galite gauti lietuvių kalba. Prašome kreiptis į mus, jei jums arba jūsų pažįstamiems ši paslauga galėtų būti naudinga.

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Informacja ta może być dostępna w języku polskim. Jeżeli Pańswo albo ktoś kogo Państwo znają, może z tej usługi skorzystać, proszę nas kontaktować.

### **Portuguese**

Esta informação pode ser disponibilizada em português. Se você, ou alguém que conhecer, beneficiar com este serviço, por favor contacte-nos.

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Данная информация может быть предоставлена на русском языке. Если Вы или Ваши знакомые посчитаете такую услугу необходимой, пожалуйста, свяжитесь с нами.

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